

# FY25 Budget Select Board Meeting January 22, 2024

Stephanie McManus Assistant Town Administrator/Finance Director

## Financial Review And FY25 Budget

- **/** 
  - **Previous Board Meetings**
  - Reviewed FY23 Year End Close (August 28, 2023)
    - Reviewed Key Financial Items
      - Current Debt Status (detailed update November 13, 2023)
      - Free Cash certification
      - Review Meals/Hotels Tax Revenue



#### December 4, 2023 Meeting

- Tax Classification Hearing
  - Approved tax shift commercial/residential
  - Reviewed residential bill
- Final tax bills mailed out January 1<sup>st</sup>



FY23 Audit Completed – Financial Report ACFR submitted on time



FY25 Capital Budget Review (January 8, 2024)

- Upcoming Meetings
  - Continued Overall Budget Updates
  - Continue review of FY25 revenue and expense projections
  - Continue review of FY25 Capital Budget requests
  - · Review of municipal operating budget
  - Review and preparation of FY25 proposed budget (Feb 1)
  - Budget presentation Fincom (Feb 12)



Impact Capital

Tax Bill

Long Term Liabilities

Assets

Service Levels

**Balance Many Needs** 

#### FY25 Budget Update - Overview

- Collaborative process for both Municipal and Overall Operating Budgets
  - Budget Steering Committee meetings
  - Working collaboratively with Municipal Department heads to present a well rounded budget that preserves a high level of services
- Proposed Municipal Budget
  - Review of services included in the proposed budget
  - Highlighted changes to salaries and expenses
  - History of increases
- Proposed Overall Budget
  - Proposed budget is currently not balanced
    - High level summary of proposed expenditures and revenue sources
    - Details on proposed Operating budget
- Next Steps

#### FY25 Proposed Municipal Budget Summary

#### What does the Municipal Budget Provide?

High quality services that respond to all areas and all age groups throughout the Town.

#### What Are the Components of the Municipal Budget?

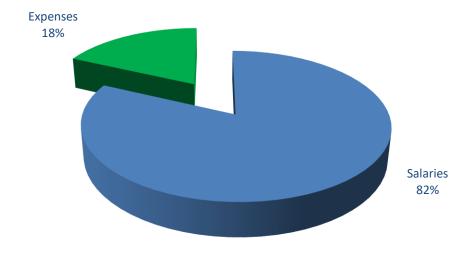
- Majority of the budget is Public Safety and Public Works 67% of the budget
- Police and Fire 47% of the budget
- DPW services include maintenance of roads, fields and all buildings 20% of the budget
- Programs and services for all ages in Town:
  - Council on Aging
  - Library
  - Recreation
- State required
  - Zoning, Health, Licensing, Veterans
- Administrative Departments



#### **FY25 Proposed Municipal Budget Summary**

The municipal budget is salary driven.

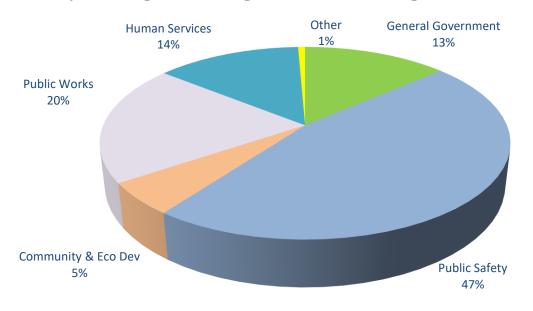
- The major portion of the municipal budget is spent on staffing
- Our primary service delivery is through our staff police officers, firefighters and DPW workers providing direct services to our residents



FY24		FY25	
Budget	Function	Proposed Budget	% of Total
\$19,055,180	Salaries	\$20,668,129	82%
\$4,628,557	Expenses	\$4,557,923	18%
\$23,683,737	Total	\$25,226,052	100%

#### FY25 Proposed Municipal Budget

#### How is the municipal budget funding allocated among service areas?



Total	\$23,683,737	\$25,226,052	\$1,542,315	6.5%
Other	\$166,500	\$166,500	\$0	0.0%
Human Services	\$3,300,115	\$3,425,259	\$125,144	3.8%
Public Works	\$4,906,996	\$5,099,740	\$192,744	3.9%
Community & Eco Dev	\$1,354,965	\$1,358,707	\$3,742	0.3%
Public Safety	\$10,731,416	\$11,753,907	\$1,022,491	9.5%
General Government	\$3,223,745	\$3,421,939	\$198,194	6.1%
	FY24 Budget	FY25 Proposed	\$ Increase	% Increase

• Public Works and Public Safety have an increase in FY25 of \$1.2M, which is 79% of the total overall increase.

#### FY25 Proposed Municipal Budget Summary

What are the salary changes in the FY25 Budget?

		Proposed		
	FY24	FY25	Differe	nce
Category	Budget	Budget	\$	%
Salaries	\$19,055,180	\$20,668,129	\$1,612,949	8.5%
Expenses	\$4,628,557	\$4,557,923	(\$70,634)	-1.5%
Total	\$23,683,737	\$25,226,052	\$1,542,315	6.5%

Approximately \$1.6M or 100% of the total increase is for salaries, we were able to offset a portion of this increase with reductions to overall expenses. The salary increase includes the following major items:

Department	Item	Amount
All Departments	Salary contractual obligations, COLA/Step increases for all staff	\$769,400
	Addition of 2 new firefighter positions, increased overtime budget	
Fire	to support increased staffing levels approved in FY24	\$550,000
	Inclusive program manager position budgeted for partial year in	
Recreation	FY24, budgeting for remaining salary in FY25	\$38,000
DPW Maintenance	HVAC Technician – net change, offset by decrease to expenses	\$110,000
	Total	\$1,467,400

#### FY25 Municipal Budget Unfunded New Requests

Not all new requests were included in the FY25 budget due to capacity limits

Approximately a total of \$315K to add these items, which would have been an additional 1.3% increase to the FY25 Municipal Budget

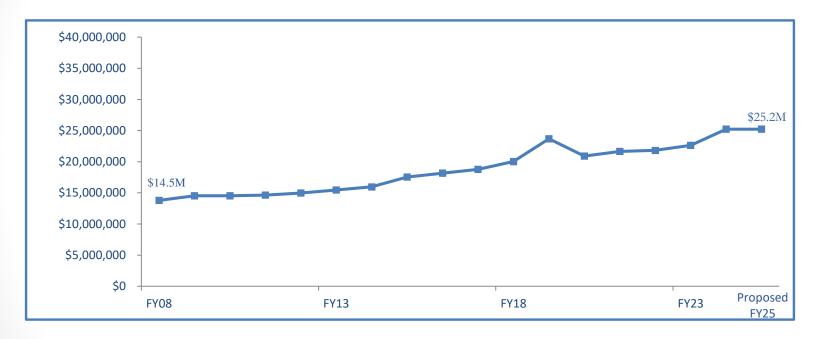
Department	Item	Amount
Fire	4 new firefighters were requested, 2 currently included	\$150,000
Library	Children's Librarian	\$56,000
Information Technology	Systems Analyst	\$75,000
Youth & Family Services	Youth Services Counselor, .5 FTE in FY25 (Currently ARPA Funded)	\$34,000

Total \$315,000

#### FY25 Proposed Municipal Budget Summary

How has the municipal budget increased over the last several years?

- The municipal base budget has had relatively moderate growth
- The Select Board strives for sustainable budget growth
- This year's budget includes an increase in Public Safety staffing
- In FY25 the current proposed municipal budget increase is 6.5%.



	FY19	FY20	FY21	FY22	FY23	FY24	Proposed FY25
Municipal Budget	3.1%	3.5%	3.57%	3.17%	3.74%	4.6%	6.5%



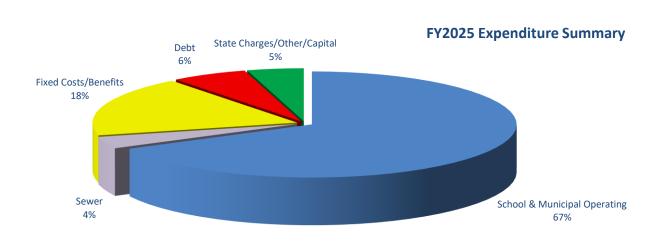
## FY25 Overall Proposed Budget Update

## FY25 Overall Proposed Budget Summary

#### FY25 Proposed Budget is a comprehensive plan that provides for:

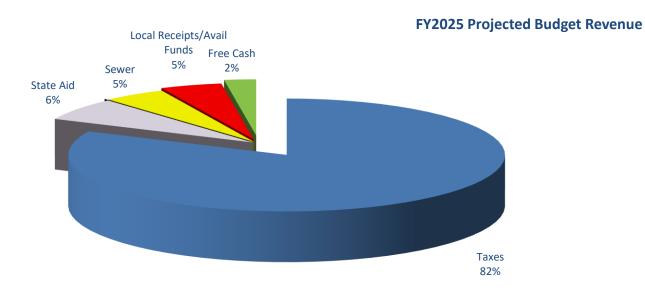
- ✓ Maintain high quality of services provided by Town and School
  - Continued stable and sustainable <u>operating</u> budget growth
    - School Budget 3.7%
    - Municipal Budget 6.5%
    - Fixed costs currently 5.3%
- ✓ Base <u>Capital</u> Budget
  - Municipal Capital Improvements \$1,335,250 Funded with Free Cash
  - School Capital Improvements- \$1,017,000 Funded with Free Cash
- ✓ Supplemental Capital Budget Funded with Meals/Hotels Tax/Other funding
  - Appropriation for additional capital as done in prior year
    - Town-wide Projects \$550,000
    - Funded with Meals/Hotels Tax (current balance \$1.3M)
  - Sewer Capital Improvements \$750,000 Funded with Sewer retained earnings
  - Other Capital Improvements \$120,000 Funded with Ambulance receipts
- ✓ Liabilities/Reserves
  - \$125K transfer from Free Cash to <u>Stabilization Fund</u> keeps on target with financial policy
  - \$1.565M contributed to OPEB trust fund keeps on target with required funding
- ✓ Borrowing
  - Capital Projects that would require borrowing:
    - Fire Department Squad Vehicle \$750,000
    - High School Roof Restoration \$2,500,000
- ✓ Overall Proposed Budget is not currently balanced working towards closing budget gap between projected revenue and expenditures

## FY25 Proposed Expenditure Budget Summary



	FY2024	FY2025 Projected	\$ Change	% Change
Operating Budget - School Categories	\$55,038,986	\$57,079,764	\$2,040,778	3.7%
Operating Budget - Municipal	\$23,683,737	\$25,226,052	\$1,542,315	6.5%
Benefits/Reserves/Insurance	\$21,290,095	\$22,420,432	\$1,130,337	5.3%
Sewer - Operating	\$4,486,129	\$4,474,095	(\$12,034)	-0.3%
Debt Service	\$7,709,245	\$7,353,348	(\$355,897)	-4.6%
Total Operating	\$112,208,192	\$116,553,691	\$4,345,499	3.99
Capital Base Budget - School & Municipal	\$2,372,500	\$2,352,250	(\$20,250)	-0.9%
Capital - Sewer	\$1,260,000	\$750,000	(\$510,000)	-40.59
Other Appropriations:				
To Stabilization	\$125,000	\$125,000	\$0	0.09
Additional Capital	\$1,545,000	\$670,000	(\$875,000)	-56.6%
To OPEB Trust	\$1,540,000	\$1,565,000	\$25,000	1.6%
Prior Year/Other Articles	\$598,000	\$0	(\$598,000)	-100.0%
State Charges/Offsets/Overlay/Snow	\$1,359,992	\$1,363,601	\$3,609	0.3%

## FY25 Proposed Budget Revenue



FY2025 Projected Budget Revenue								
	FY2024	FY2025 Projected	\$ Change	% Change				
Taxes	\$97,119,785	\$100,121,042	\$3,001,257	3.1%				
State Aid	\$8,023,334	\$8,023,334	\$0	0.0%				
Sewer Enterprise	\$6,188,863	\$5,685,452	(\$503,411)	-8.1%				
Local Receipts	\$4,195,857	\$4,495,857	\$300,000	7.1%				
Available Funds	\$434,325	\$434,325	\$0	0.0%				
Available Funds - prior yr/other articles	\$650,000	\$120,000	(\$530,000)	-81.5%				
Meals/Hotels Tax	\$1,100,000	\$550,000	(\$550,000)	-50.0%				
Free Cash	\$3,295,500	\$2,882,250	(\$413,250)	-12.5%				
Total	\$121,007,664	\$122,312,260	\$1,304,596	1.1%				

## Tax Levy Calculation per Proposition 2 ½

Tax Levy Calculation	FY2021	FY2022	FY2023	FY2024	Budget FY2025	
Prior Year Levy Limit Plus 2.5% Increase Plus New Growth New Tax Levy University Station TIF* General Overrides Tax Levy Limit	\$79,703,916 \$1,992,598 \$889,111 \$491,000 \$0 \$83,076,625	\$2,076,916 \$1,356,788 \$208,000	\$2,167,958 \$1,017,139 \$107,000 \$0	\$2,250,261 \$725,557 \$52,746 \$187,740	\$2,330,668 \$550,000 \$0	Plus 2.5% Estimated New growth Estimated Uni Station new growth Estimated one time TIF increase
Exempt Debt*	\$1,217,416	\$1,048,819	\$1,059,561	\$4,369,541	\$4,013,644	Exempt Debt
Actual Levy Assessed Excess Levy(Taxes not raised)		\$86,593,963	\$90,274,411	\$97,119,785		What we could tax  What we do tax (Not finalized)  Unused Tax Levy (Not finalized)

- The Town has not taxed to maximum capacity in past years
- No general override since 2007
- Exempt debt declines slightly in FY25, Elementary school bond payment schedule began in FY24

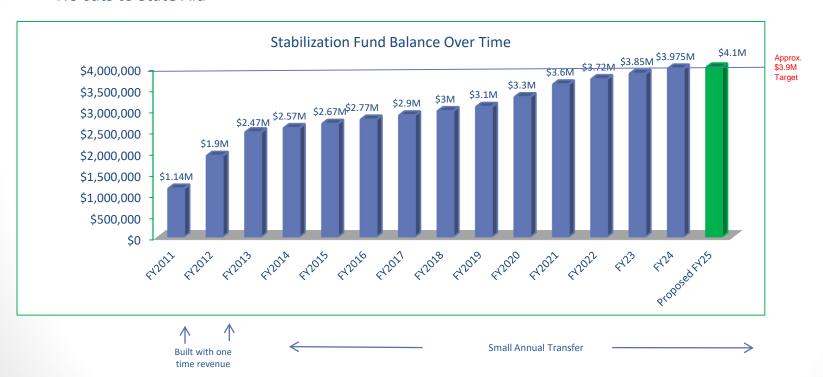
<sup>\*</sup> One time new growth increase due to TIF transition year

#### FY25 Preliminary Look - Revenue

- Tax Levy
  - Total FY25 levy available
    - \$2.3M increase per 2.5%
    - \$550K new growth estimate FY25
    - \$476K available from prior year if full levy is used
      - FY24 final new growth number \$966k (estimate was \$730k)
- State aid FY25 Initial Projection level funding at final FY24 number
  - Governor's budget typically at end of January, will update when cherry sheet information is released
- Local receipts FY25 Projection increase \$300k
  - Local receipts categories include: Motor Vehicle Excise Tax, Permits, Fees and Licensing, and Investment income
  - Local receipts collections: FY21 \$5.6M, FY22 \$5.8M, FY23 \$8.7M
- Free cash current certification \$10.9M
  - Continue with current allocations per finance policies
  - Utilize \$2.3M for base capital, \$125K for stabilization and \$405k for Fincom Reserve Fund
  - Utilize additional free cash for additional capital beyond base/miscellaneous articles.
  - Maintain unallocated balance per policy of \$4M
- Meals/Hotels Fund
  - Current balance is \$1.3M
  - \$1.1M used at May 2023 Town Meeting
  - Available for capital projects

#### Stabilization Fund – FY25 Appropriation \$125,000

- The Stabilization Fund is the Town's main reserve account.
- Protects the Town against emergencies.
- Very important for credit rating (AAA).
- Can help mitigate budget disruptions such as economic decline.
- Did not need to use during COVID:
  - Outside COVID funding
  - No cuts to State Aid



#### OPEB Liability Trust Fund – FY25 Appropriation \$1,565,000

On target with funding plan, \$25K additional per year

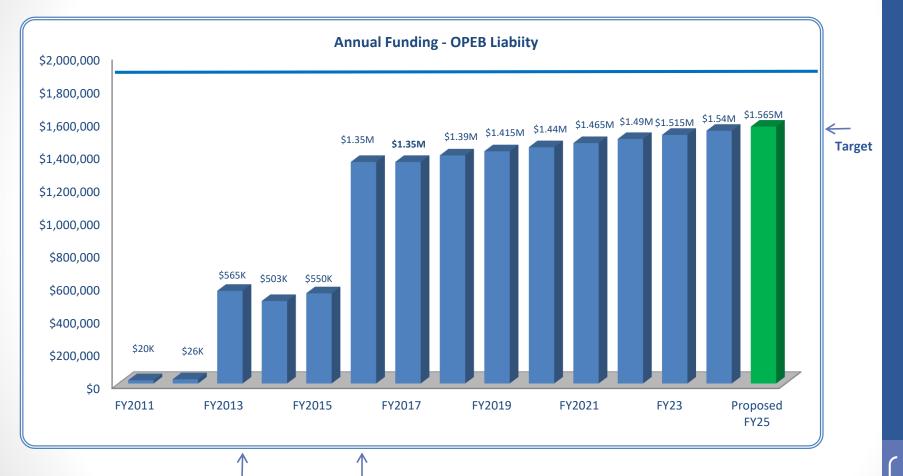
Change in health

care plan

Change in health

care plan

Balance in trust fund account as of 12/23 is approximately \$20M





## FY25 Proposed Operating Budget Details

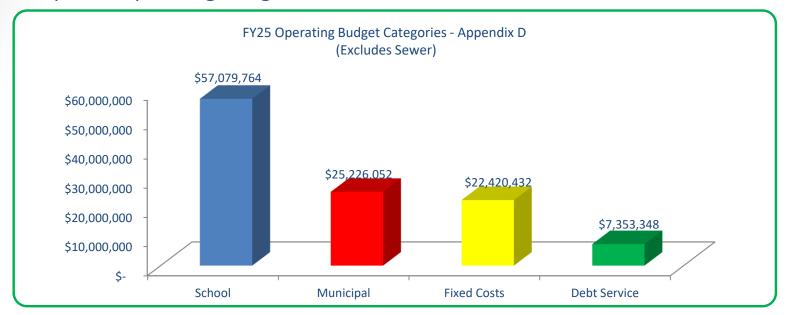
## **Operating Budgets**

- Provide for core services to community
- Strive for operating budget stability for school and municipal budgets.
- Strive for sustainable budgets
- Each 1% increase for school and municipal budgets is approximately \$787K:
  - School (FY24 Budget \$55M) \$550K
  - Municipal (FY24 Budget \$23.6M) \$236K

2.5% increase in costs	\$1.86M.
3% increase in costs	\$2.36M
4% increase in costs	\$3.15M
5% increase in costs	\$3.94M

#### FY25 Budget - Provide for Consistent, Sustainable Funding

#### FY25 Proposed Operating Budget - \$116.5M, 3.9% increase



	FY16	FY17	FY18	FY19	FY20	FY21	FY22	FY23	FY24	Proposed FY25
School	5.3%	4.9%	3.4%	3.4%	3.5%	3.6%	3.44%	3.5%	4.5%	3.7%
Municipal	5.2%	3.7%	3.6%	3.1%	3.5%	3.6%	3.17%	3.7%	4.2%	6.5%

Additional University Station Funding

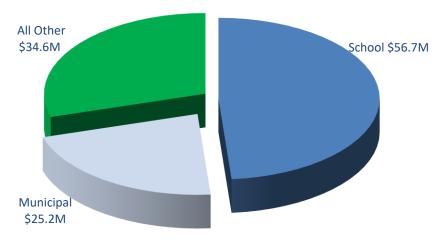
Important that operating budget have moderate growth and are sustainable.

#### FY25 Proposed Operating Budget \$116.5M, 3.9% increase

#### FY25 Proposed Operating Budget

✓ Maintain high quality of services provided by Town and School departments

FY24 Budget	Category	FY25 Proposed	\$ Change FY25 v FY24	% Change FY25 v FY24
\$ 54,743,565	School Operating	\$ 56,763,603	\$ 2,020,038	3.7%
\$ 23,683,737	Municipal Operating	\$ 25,226,052	\$ 1,542,315	6.5%
\$ 169,054	Blue Hills Regional School	\$ 185,959	\$ 16,905	10.0%
\$ 126,367	Traffic Supervisors	\$ 130,202	\$ 3,835	3.0%
\$ 21,290,095	Fixed Costs	\$ 22,420,432	\$ 1,130,337	5.3%
\$ 7,709,245	Debt Service	\$ 7,353,348	\$ (355,897)	-4.6%
\$ 4,486,129	Sewer	\$ 4,474,095	\$ (12,034)	-0.3%
\$ 112,208,192		Total \$ 116,553,691	\$ 4,345,499	3.9%



- Continued stable and sustainable operating budget growth.
- Some items are still estimates, including: Health Insurance, Blue Hills Assessment and MWRA Assessment - to be updated

## Fixed Costs – Projected Increases in FY25

Increase

<u>Fixed Costs</u> – current estimated increase to total fixed costs budget - approx. 5.3%

\$1.1M

Pension Assessment Updated (\$6.72M) increase of .6% over FY24

Approx \$38K

Received FY25 assessment from Norfolk County Retirement System

Approx \$740K

Health Insurance (current \$8.4M) increase of 9.6% - Estimate only

Current estimate only

Group Insurance Commission (GIC) updates FY24 Information

Plan Description – February 2023 meeting

Final Rates – March 2023 meeting

Previous year's actual increases have been:

FY20 5%, FY21 5%, FY22 5%, FY23 7%, FY24 5.7%

Trash (current \$1.96M) estimated increase of 10.5%

Approx \$186K

Approx \$108K

Other fixed cost increases

Comprehensive insurance, 5%

Medicare, 0%

Payroll tax, 5%

\$25K

OPEB Appropriation (current \$1.565M) increase per funding schedule

#### Next Steps in Budget Cycle

#### January and February Meetings:

- Continue update and review of FY25 revenue projections.
  - Local Revenue Sources
  - FY25 State Budget
- Continue to review capital budget articles with Select Board
  - Ongoing Capital
  - Timing of larger projects being considered
- FY25 State aid
  - Typically released end of January
- SB proposed budget document Early February 2024
  - Municipal Budget Document
  - Overall Budget Summary
  - Initial Capital Articles
- Present proposed FY25 budget to Fincom February 12, 2024



