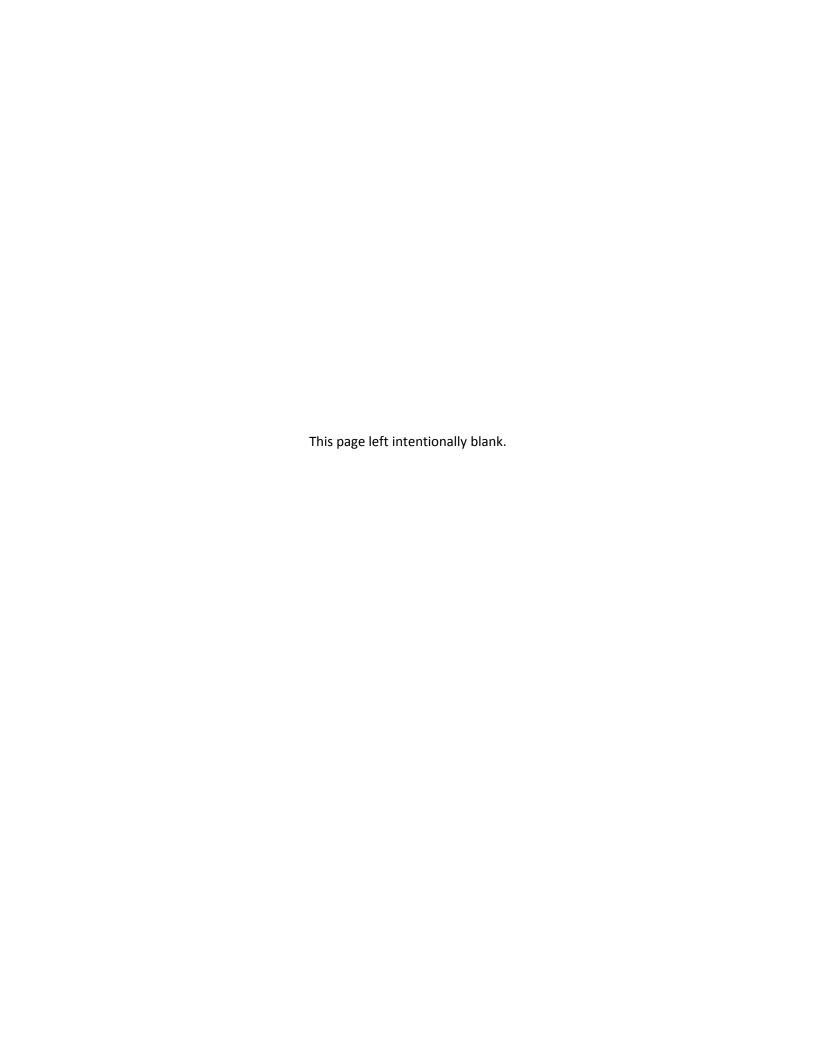
# Annual Comprehensive Financial Report

Year Ended June 30, 2022



The Town of Westwood, Massachusetts



# The Town of Westwood, Massachusetts



# **Annual Comprehensive Financial Report**

For the Year July 1, 2021 through June 30, 2022

**Select Board** 

Michael F. Walsh, Chairman Robert R. Gotti John M. Hickey

Prepared by:
Pamela Dukeman,
Assistant Town Administrator/Finance Director

## Town of Westwood, Massachusetts Annual Comprehensive Financial Report

For the Year Ended June 30, 2022

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# Financial Section

Independent Auditors' Report

Management's Discussion and Analysis

Basic Financial Statements

General Fund Budgetary Comparison Schedule, Retirement System Schedules, and other Postemployment Benefit Schedules

Combining and Individual Fund Financial Statements and Schedules

The Town has recently built or renovated a number of Municipal Buildings

Wentworth Hall



Wentworth Hall was relocated and repurposed during 2021, will now be used by the Library, Youth and Family Services and for community space.

New Fire Station



New Police Headquarters





### Town of Westwood

### Commonwealth of Massachusetts

### Office of the Assistant Town Administrator/Finance Director

580 High Street, Westwood, MA 02090 (781) 320-1010 Email: PDukeman@Townhall.Westwood.MA.US

November 30, 2022

To the Honorable Select Board and Citizens of the Town of Westwood:

State law requires the Town of Westwood to publish at the close of each year a complete set of financial statements in conformity with accounting principles generally accepted in the United States of America (GAAP) that are audited in accordance with generally accepted auditing standards by a firm of licensed certified public accountants. Pursuant to that requirement, I hereby issue the Annual Comprehensive Financial Report (ACFR) of the Town of Westwood, Massachusetts, for the year ending June 30, 2022 for your review.

The report is designed to be used by the elected and appointed officials of the Town and others who are concerned with its management and progress such as bond analysts, banking institutions and credit raters as well as residents and taxpayers of Westwood.

This report consists of management's representations concerning the finances of the Town of Westwood. Consequently, management assumes full responsibility for the completeness and reliability of all of the information presented in this report. As management, we assert that, to the best of our knowledge and belief, this financial report is complete and reliable in all material respects.

Management of the Town is responsible for establishing and maintaining an internal control structure designed to ensure the assets of the Town are protected from loss, theft or misuse and to ensure that adequate accounting data is compiled to allow for the preparation of financial statements in conformity with generally accepted accounting principles. The Assistant Town Administrator/Finance Director is responsible for evaluating the adequacy and effectiveness of the internal control structure and implementing improvements.

Because the cost of internal controls should not outweigh their benefits, the Town of Westwood's comprehensive framework of internal controls has been designed to provide reasonable rather than absolute assurance that the financial statements will be free from material misstatement.

The Town of Westwood's financial statements have been audited by Powers & Sullivan, LLC, a firm of licensed certified public accountants. The goal of the independent audit was to provide reasonable assurance that the financial statements of the Town of Westwood for the year ended June 30, 2022, are free of material misstatement. The independent audit involved examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements; assessing the accounting principles used and significant estimates made by management; and evaluating the overall financial statement presentation. The independent auditor concluded, based upon the audit, that there was a reasonable basis for rendering an unmodified opinion that the Town of Westwood's financial statements for the year ended June 30, 2022, are fairly presented in conformity with GAAP. The independent auditor's report is presented as the first component of the financial section of this report.

The independent audit of the financial statements of the Town of Westwood was part of a broader, federally mandated "Single Audit" designed to meet the special needs of federal grantor agencies. The standards governing Single Audit engagements require the independent auditor to report not only on the fair presentation of the financial statements, but also on the audited government's internal controls and compliance with legal requirements, with special emphasis on internal controls and legal requirements involving the administration of federal awards. These reports are available in the Town of Westwood's separately issued Single Audit Report.

Generally accepted accounting principles (GAAP) require that management provide a narrative introduction, overview and analysis to accompany the basic financial statements in the form of an MD&A. This letter of transmittal is designed to complement the MD&A where the financial analysis is presented. The Town's MD&A can be found immediately following the independent auditor's report from Powers & Sullivan, LLC.

### Profile of the Town

Westwood was incorporated as a Town in 1897. With a population of approximately 16,213, Westwood is located in eastern Massachusetts, 13 miles south of Boston, with a land area of 11 square miles. Westwood is recognized throughout the state for its attractive open space and rambling New England stone walls.

Situated at the junction of Routes 95/128 and 93, Westwood provides an excellent location for its residents and its businesses. The Town offers the further convenience of two commuter rail lines, full MBTA bus service on some major routes, and Amtrak high speed rail access to Boston and New York.

Westwood is known throughout the state for its high-quality school system and beautiful open space. Westwood students consistently score in the top percentiles on national tests, and the overwhelming majority of students graduating from the High School go on to higher education. Westwood's Downey Elementary School was named a 2019 National Blue Ribbon School by the U. S. Department of Education. This designation honors schools where students achieve very high learning standards and create vibrant, innovative cultures of teaching and learning. Westwood High School was named a 2012 National Blue Ribbon School with a designation of Extremely High Performance by the U. S. Department of Education.

The Town offers a full range of services including police and fire protection, education, maintenance of streets and infrastructure, solid waste collection and disposal, health and human services, cultural and recreational, administrative and financial services.

The Town operates under a Select Board/Open Town Meeting/Town Administrator form of government. The elected, three-member Select Board makes policy decisions. The Town Administrator is responsible for carrying out the policies and direction of the Select Board and for managing the day-to-day operations of the Town.

An elected, five-member School Committee appoints a School Superintendent who administers the public school system of the Town. School Committee members, like the Select Board, are elected at-large to three-year staggered terms.

The Assistant Town Administrator/Finance Director is responsible for preparing and presenting the General Fund budget to the Select Board. The Select Board reviews all requests and Town wide issues and presents a budget to Town Meeting for approval. A fifteen member Finance and Warrant Commission reviews the budget and makes recommendations to Town Meeting.

The level of budgetary control is established by Town Meeting and this approval defines the level at which expenditures may not exceed appropriations. This level is either at the individual department and/or division level. The Town Accountant is responsible for ensuring all payroll and invoices are within the budgetary control level before authorizing payment. Additional appropriations may be approved at subsequent Town Meetings. The

Finance and Warrant Commission, upon request by the Select Board, may approve, during the year, a transfer from a reserve fund established at Town Meeting. These controls ensure compliance with the budget approved by Town Meeting.

### Information Useful in Assessing the Town's Economic Condition

The Town of Westwood continues to reflect a strengthening local economy. The per capita income of \$141,849 continues to rise and outpace the state average. Westwood also has an extremely low comparable unemployment rate of 2.6% compared with the State rate of 3.6%.

Westwood is a very desirable community and this is reflected in the strong residential sales market, which has risen above the pre-fiscal crisis levels. The Town offers a unique mix of proximity to Boston and major highways and transportation, while maintaining a desirable residential community. The Town offers a broad range of high quality services, outstanding public education, and an attractive quality of life.

Westwood continues to experience a major, positive change in commercial property value. In an effort to improve commercial development, the Town took steps several years ago to enhance the desirability and flexibility of its major commercial areas by creating specific overlay districts for each commercial area encouraging redevelopment. University Park, the community's largest commercial area, is situated in a far corner of the Town's geographical area, bordering major highways and a commuter rail system with connections to Boston as well as Amtrak and Acela speed rail service to Providence, Rhode Island, New York City and Washington D.C.

University Station, the Town's high profile mixed use, development project, continued to advance in 2022. The project includes over two million square feet of new mixed use development including residential, commercial, hotel, office, and retail components. Stores and many restaurants have now been opened and operating as a vibrant commercial center. Construction of a hotel and additional restaurants has been completed, and all are open and operating. Construction of 100 condominium units has been completed and units occupied. The development also includes a state of the art Brigham and Women's Health Care Facility. In 2020, the Town welcomed two new commercial office buildings, including a new Citizens Bank. Advancement of this project has significantly enhanced the Town's tax base.

The Town knew that the resulting economic benefits including employment opportunities from the project and significant new growth revenue would outweigh the additional service costs. The project has mitigated any transportation and environmental concerns, provides for an enhanced and stable commercial tax base, created new employment opportunities and enhanced the quality of the community.

The overlay district zoning for University Park encourages residential units strategically located within walking distance of the train station. The Route 128/University Park train station, which includes a 2,700 vehicle parking center, provides MBTA commuter service to the Back Bay and South Station in Downtown Boston as well as to Providence, Rhode Island. The station also serves as the suburban stop for the Acela high speed rail train between Boston, New York and Washington, D.C. With current and forecasted trends in the price of gasoline, these units with access to commuter service, employment opportunities and shopping and leisure activities, are expected to be extremely desirable.

The Islington Center area was recently redesigned for mixed use residential and retail development and construction has been completed. A new commercial development has been completed with housing, retail and restaurants, and a municipal facility with a small library branch and welcoming community space has been completed and opened to the public. The development was designed to maintain the village atmosphere, and has become a beautiful, vibrant area in Town. This area will continue to add to the commercial tax base.

The growth of the Town's main source of revenues, property taxes, is capped by Proposition 2 ½ and can only be overridden by a majority vote at a Town election. While tax revenue increases have been limited in recent years, other revenue sources, such as State aid and local receipts, including the meals and hotel taxes, have expanded and stabilized.

The Town has made significant efforts with fixed costs budgets, resulting in much improved budgets in health insurance and benefit accounts. On the Town's operating side, the 2022 budgets and service level were maintained through a modest 3.1% increase in the operating budget. This allowed the Town to continue to provide high quality services while minimizing the impact on the property tax burden. The Town continues to make significant progress on OPEB, with an FY22 annual OPEB appropriation of \$1,490,000 built into the budget, which will continue to increase incrementally by \$25,000 per year. The Town, with the cooperation of its employees, has made significant progress in addressing the OPEB liability and the annual appropriation is in line with the annual required contribution (ARC).

The Town continues to manage its financial affairs in a prudent manner, primarily through considerable long-term planning and strong financial policies. In 2022, in conjunction with the sale of a \$7.1 million bond, the Town's AAA credit rating was reaffirmed by Standard & Poor's. It has been able to do so by incorporating long range planning tools such as a five-year Capital Improvement Program; maintaining appropriate reserve balances and addressing long term liabilities despite tight budgets; investing in technology to ensure efficient operations; and maintaining an aggressive pay as you go financing strategy for capital improvements. The Town's long-term policies will preserve its strong financial position for the foreseeable future.

In 2022, the Town continued to demonstrate its commitment to the financial policy of maintaining and building its reserve accounts. The Town continued its commitment to build the Stabilization account to the policy goal level, which is 4% of general fund net operating revenues. The 2022 budget appropriated \$125,000 to the Stabilization fund and \$1,490,000 to the OPEB fund. The Town plans to continue to fund the reserves ongoing in future years.

The Town has remained dedicated to an aggressive retirement of debt policy. Whenever possible, debt is issued for shorter time periods than allowed, typically ten years, with the exception of major new buildings. The Town has aggressively pursued and received state funding for all school construction projects. The state is committed to stabilized annual payments of approximately \$1.4 million which are directly applied to the High School debt service thereby limiting the burden on the taxpayers. The High School debt, a 20 year bond, will end in FY23.

Other municipal ten year bonds were completed in 2015, before the addition of new bonds for public safety buildings. This roll over of debt allowed the Town to issue new debt for infrastructure improvements and remain within the same debt levels. The Town monitors and schedules retirement and issuance of debt to ensure that debt service does not exceed 10% of the operating budget to ensure availability of resources for ongoing operations.

In 2022, the Town approved borrowing for a new elementary school to consolidate two existing outdated elementary schools into one property which will function as a community wide facility. The project cost is approximately \$88M. The Town will receive a direct grant reimbursement of approximately \$18M from the State MSBA program for this project. This new building will be important in maintaining the high quality of the School system and comes as the Town approaches retirement in 2023 of the long-term debt for the new high school.

The Town has also enhanced its revenue flexibility by establishing an enterprise fund for sewer operations. This has allowed the Town to shift one hundred percent of the operating cost and capital improvements to the users of sewer services so that no tax support goes towards providing these services. All sewer related debt is related to the sewer infrastructure and is funded through sewer user fees. By doing so, the Town is able to provide the maximum tax dollars available to all other services.

Major initiatives for 2023 will include overseeing the construction of the new consolidated elementary school. This will be a major enhancement for school facilities, performance, community space, and additional fields for the entire community. In addition, major efforts by the Town in 2023 will include overseeing and inspecting the final phase of improvements in the Town's Islington Center. This project includes both new retail, restaurants, and housing. This development provides enhanced services for the community as well as additional tax revenue.

The Town recently significantly improved its public safety facilities. The new Police Headquarters and Fire Station Two were fully completed in 2018 and are opened and operational. These new facilities not only enhance current services, but allow the Town to accommodate the additional operating services to meet the needs of the University Station development.

The Town is now underway with preliminary plans to replace the Fire Department main station, Station One. A feasibility study is currently underway with planning expected to provide options for the Town's consideration for new facilities in the next few years.

### Coronavirus (COVID-19)

Although 2020 and 2021 were different and challenging years, significant changes were made to Town and School services in order to conduct business as usual in very unusual times. Many Town departments had personnel working out of Town buildings that were closed to the public. During the summer of 2020, the School Department developed plans for a hybrid model for reopening in the fall. The Select Board implemented streamline procedures for businesses to weather the challenging economic climate.

The financial operating impact as a result of COVID-19 was limited. Revenue remained stable, including real estate taxes and State aid. Meals and hotel taxes go directly into special purpose stabilization accounts, only to be used by Town Meeting for capital items. Therefore, while meals/hotel revenue declined during COVID-19, there was no impact to the general fund. 2022 revenue and expenditure budgets were closed out smoothly, with no major COVID-19 implications.

The Town has utilized both Federal Emergency Management Agency (FEMA) and State Cares Act funding to handle any unusual COVID-19 expenses, such as costs for remote school learning, remote municipal staffing, PPE, and public safety issues.

The Town has completed expenditures of approximately \$1.4M in Cares funding. The Town has available \$4.8M in ARPA funding. This will be used in FY23 to address Town and School needs, particularly capital items in the community.

### Awards and Acknowledgements

The Government Finance Officers Association of the United States and Canada (GFOA) awarded a Certificate of Achievement for Excellence in Financial Reporting to the Town of Westwood for its Annual Comprehensive Financial Report (ACFR) for the year ended June 30, 2021. This was the 25<sup>th</sup> consecutive year that the government has achieved this prestigious award.

In order to be awarded the Certificate of Achievement, a government must publish an easily readable and efficiently organized Annual Comprehensive Financial Report. This report must satisfy both generally accepted accounting principles and applicable legal requirements.

A Certificate of Achievement is valid for a period of one year only. We believe our current Annual Comprehensive Financial Report continues to meet the Certificate of Achievement Program's requirements and we are submitting it to the GFOA to determine its eligibility for another certificate.

This report represents significant effort by the entire financial team of the Town, whose dedicated efforts have significantly improved the financial operations of the Town. I particularly would like to acknowledge the efforts of Laura Bucari, whose assistance was invaluable in the preparation of this Annual Comprehensive Financial Report. I would also like to thank the Town's management team for their recognition of the importance of the ACFR and the encouragement given to the financial departments.





Respectfully submitted,

Pamela Dukeman

Assistant Town Administrator/Finance Director

Zamela Dukeman

### A Few Words About Westwood....



Westwood was incorporated as a Town in 1897 and has a current population of approximately 16,266. The Town is located in eastern Massachusetts, 13 miles south of its capital city of Boston. One major attraction of Westwood is its location in relation to Boston and major roadways. The commuter rail has four convenient stops within five minutes of Town, one of which doubles as an Amtrak station. The Amtrak station provides connections originating in Boston and continuing to Providence, Rhode Island and New York City.

Westwood is recognized for the quality of its schools. Students consistently score in the top percentile on national tests, and the overwhelming majority of students graduating from the High School go on to higher education.

Westwood operates under a Select Board/Open Town Meeting/Town Administrator form of government. The elected, three-member Select Board makes policy decisions. The Town Administrator is responsible for carrying out the policies and direction of the Select Board and for managing the day-to-day operations of the town. An elected, five-member School Committee appoints a School Superintendent who administers the town's public school system. School Committee members, like the Select Board, are elected at-large to three-year staggered terms.

The Town maintains many recreational areas and facilities, including numerous conservation areas, playgrounds, ball fields and an indoor pool facility. The Town has two libraries, a senior center and numerous community-sponsored events for residents.

From a natural perspective, the Town works very hard to conserve land. It is the hope of preservation workers

that Westwood can create its own emerald necklace with its conservation land and walking paths. Hale Reservation is one of the Town's hidden gems. Hale is a private, non-profit educational organization with 1,137 acres of land, 20 miles of trails, and 4 ponds. Hale is best known for its youth summer camps, as well as its year-round educational programs.

The formation of Westwood has been influenced by a number of factors. Character, community, and location are just three of its most admirable traits.

In <u>March 2012, Boston Magazine</u> selected Westwood as one of the best places to live in Massachusetts.





### 2019 National Blue Ribbon Schools Program

The U.S. Department of Education named Westwood's Downey Elementary School a National Blue Ribbon School for 2019, joining other schools from around the nation.

Secretary of Education Betsy DeVos made the announcement. Schools are awarded a National Blue Ribbon based on overall academic performance or progress in closing achievement gaps among student subgroups.

"It is an honor to be named as a National Blue Ribbon School," said Deb Gallagher, Downey Elementary School's principal. "This recognition represents the hard work of the Downey staff who are passionate about teaching and learning. It also represents the strong, vibrant and positive community culture we have established in our school. We are all fortunate to work in a community where parents, central office administration, and the school committee support the work we do and provide the resources that are needed to meet the needs of every student."

The National Blue Ribbon Schools Program honors public and private elementary, middle and high schools where students achieve very high learning standards or are making notable improvements in closing the achievement gap.

"We're so proud of the faculty, staff and students at Downey and thrilled that their efforts, and Mrs. Gallagher's leadership, have been recognized," said Westwood Public Schools Superintendent Emily Parks. "Downey School has a wonderful, welcoming culture focused on the success of all kids and the Blue Ribbon designation affirms it."

The National Blue Ribbon Schools Program was established in 1982 and has presented more than 8,500 schools across the country this coveted award. On Nov. 14 and 15, the Department of Education will celebrate all 2019 honorees at an awards ceremony in Washington, D.C. Westwood will also celebrate the award with a PTO-sponsored family night and a reception for teachers and staff.

"We recognize and honor your important work in preparing students for successful careers and meaningful lives," Secretary DeVos said in a video message to the honorees. "As a National Blue Ribbon School, your school demonstrates what is possible when committed educators hold all students and staff to high standards and create vibrant, innovative cultures of teaching and learning."

The department recognizes all schools in one of two performance categories, based on all student scores, student subgroup scores and graduation rates.

Exemplary High Performing Schools are among their state's highest performing schools as measured by state assessments or nationally normed tests.

Exemplary Achievement Gap Closing Schools are among their state's highest performing schools in closing achievement gaps between a school's student groups and all students.

Westwood High School was named a 2012 National Blue Ribbon High School. The school was one of just 38 high schools nationwide to be identified as "Exemplary High Performing," a designation reserved for schools that are among their state's highest performing schools.

# Town of Westwood, Massachusetts Principal Officials

# As of June 30, 2022

Select Board

Michael F. Walsh, Chair Robert R. Gotti John M. Hickey

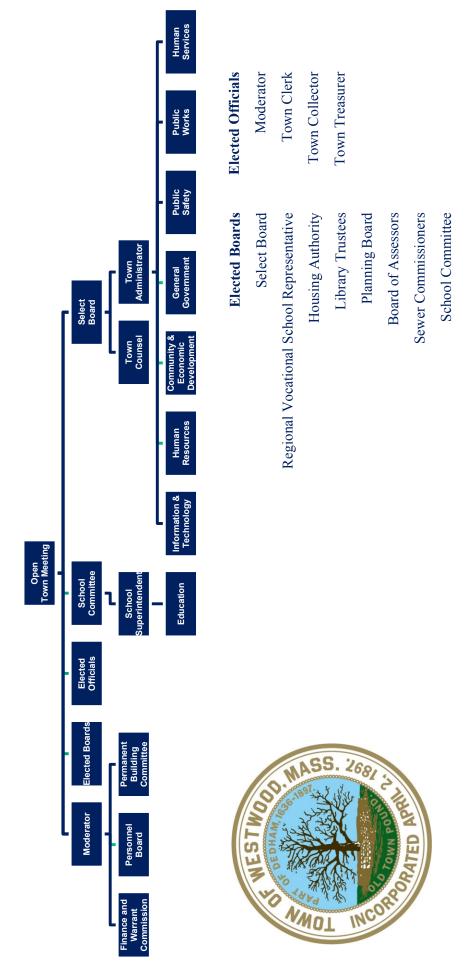
Town Administrator – Christopher Coleman
Assistant Town Administrator/Finance Director – Pamela Dukeman
School Superintendent – Emily Parks
Town Treasurer – James Gavin
Police Chief – Jeffrey Silva
Fire Chief – John Deckers

# Town of Westwood, Massachusetts

# Total Budget Salaries of Principal Officials June 30, 2022

Position	Salary
School Superintendent	\$220,762
School Assistant Superintendent	\$162,357
School Director of Business and Finance	\$152,341
Town Administrator	\$211,625
Police Chief	\$200,627
Assistant Town Administrator/Finance Director	\$187,956
Fire Chief	\$169,768
Department of Public Works Director	\$154,995
Information Technology Director	\$130,606
Assistant Town Administrator/Human Resources Director	\$126,901
Community and Economic Development Director	\$120,976
Town Accountant	\$116,724
Library Director	\$116,154
Town Counsel	\$104,716
Town Clerk (Elected)	\$105,640
Tax Collector (Elected)	\$4,000
Treasurer (Elected)	\$4,000
Select Board (Elected)	\$2,000
Board of Assessors (Elected)	\$1,800

# The Town of Westwood





### Government Finance Officers Association

Certificate of Achievement for Excellence in Financial Reporting

Presented to

# Town of Westwood Massachusetts

For its Annual Comprehensive Financial Report For the Fiscal Year Ended

June 30, 2021

Christopher P. Morrill

Executive Director/CEO

# Introductory Section

Transmittal Letter

A Few Words About Westwood

Directory of Officials

Organization Chart

Certificate of Achievement



Pictured from left to right, Select Board Member John M. Hickey, Select Board Member Robert R. Gotti, and Select Board Chair Michael F. Walsh



100 Quannapowitt Parkway, Suite 101 Wakefield, Massachusetts 01880 T. 781.914.1700 | F. 781.914.1701 info@pas.cpa | www.pas.cpa

To the Honorable Select Board Town of Westwood, Massachusetts

### **Report on the Audit of the Financial Statements**

### **Opinions**

We have audited the accompanying financial statements of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the Town of Westwood, Massachusetts, as of and for the year ended June 30, 2022, and the related notes to the financial statements, which collectively comprise the Town of Westwood, Massachusetts' basic financial statements as listed in the table of contents.

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the Town of Westwood, Massachusetts, as of June 30, 2022 and the respective changes in financial position, and, where applicable, cash flows thereof for the year then ended in accordance with accounting principles generally accepted in the United States of America.

### **Basis for Opinions**

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Our responsibilities under those standards are further described in the Auditor's Responsibilities for the Audit of the Financial Statements section of our report. We are required to be independent of the Town of Westwood, Massachusetts and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

### Responsibilities of Management for the Financial Statements

Management is responsible for the preparation and fair presentation of the financial statements in accordance with accounting principles generally accepted in the United States of America, and for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about the Town of Westwood, Massachusetts' ability to continue as a going concern for twelve months beyond the financial statement date, including any currently known information that may raise substantial doubt shortly thereafter.

### Auditor's Responsibilities for the Audit of the Financial Statements

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinions. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with generally accepted auditing standards and *Government Auditing Standards* will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with generally accepted auditing standards and *Government Auditing Standards*, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the financial statements.
- Obtain an understanding of internal control relevant to the audit in order to design audit procedures that
  are appropriate in the circumstances, but not for the purpose of expressing an opinion on the
  effectiveness of the Town of Westwood, Massachusetts' internal control. Accordingly, no such opinion is
  expressed.
- Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.
- Conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that
  raise substantial doubt about the Town of Westwood, Massachusetts' ability to continue as a going
  concern for a reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control-related matters that we identified during the audit.

### **Required Supplementary Information**

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis and required supplementary information, as listed in the table of contents, be presented to supplement the basic financial statements. Such information is the responsibility of management and, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not

express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

### **Supplementary Information**

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the Town of Westwood, Massachusetts' basic financial statements. The accompanying combining statements, as listed in the table of contents, are presented for purposes of additional analysis and are not a required part of the basic financial statements. Such information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. The information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the combining statements are fairly stated, in all material respects, in relation to the basic financial statements as a whole.

### Other Information

Management is responsible for the other information included in the Annual Comprehensive Financial Report. The other information comprises the introductory and statistical sections but does not include the basic financial statements and our auditor's report thereon. Our opinions on the basic financial statements do not cover the other information, and we do not express an opinion or any form of assurance thereon.

In connection with our audit of the basic financial statements, our responsibility is to read the other information and consider whether a material inconsistency exists between the other information and the basic financial statements, or the other information otherwise appears to be materially misstated. If, based on the work performed, we conclude that an uncorrected material misstatement of the other information exists, we are required to describe it in our report.

### Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated November 30, 2022, on our consideration of the Town of Westwood, Massachusetts' internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the Town of Westwood, Massachusetts' internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the Town of Westwood, Massachusetts' internal control over financial reporting and compliance.

November 30, 2022

Powers & Sullivan LLC

Manageme	ent's Discu	ssion and	d Analysis

### Management's Discussion and Analysis

As management of the Town of Westwood, we offer readers of these financial statements this narrative overview and analysis of the financial activities for the year ended June 30, 2022. We encourage readers to consider the information presented in this report in conjunction with additional information that we have furnished in our letter of transmittal.

The Governmental Accounting Standards Board (GASB) is the authoritative standard setting body that provides guidance on how to prepare financial statements in conformity with generally accepted accounting principles (GAAP). Users of these financial statements (such as investors and rating agencies) rely on the GASB to establish consistent reporting standards for all governments in the United States. This consistent application is the only way users (including citizens, the media, legislators and others) can assess the financial condition of one government compared to others.

Governments must adhere to GASB pronouncements in order to issue their financial statements in conformity with GAAP. The users of financial statements also rely on the independent auditors' opinion. If the Town of Westwood's financial statements have significant departures from GAAP the independent auditors may issue a qualified opinion or a disclaimer (where no opinion is given). These types of opinions may have an adverse effect on the Town's bond rating and our ability to borrow money at favorable interest rates. The Town of Westwood has enjoyed an unmodified opinion on its financial statements since the year ended June 30, 1984.

### **Financial Highlights**

- The governmental and business-type assets and deferred outflows of resources of the Town of Westwood exceeded its liabilities and deferred inflows of resources at the close of the most recent year by \$71.0 million (net position).
- As required by accounting standards, as of June 30, 2022, the Town has reported a net pension liability
  of \$26.4 million along with a deferred outflow related to pension of \$2.7 million and a deferred inflow
  related to pension of \$10.1 million on the statement of net position. Additional disclosures and schedules
  can be found in the notes to the basic financial statements and required supplementary information.
- As required by accounting standards, as of June 30, 2022, the Town has reported other postemployment benefit (OPEB) liability of \$21.1 million along with a deferred outflow related to OPEB of \$432,000 and a deferred inflow related to OPEB of \$18.2 million on the statement of net position.
- At the close of the current year, the Town of Westwood's general fund reported an ending fund balance of \$29.5 million, an increase of \$2.5 million in comparison with the prior year. Total fund balance represents 27.8% of total general fund expenditures. Approximately \$12 million of this total amount is available for appropriation at the government's discretion, \$9.4 million is committed for capital articles approved by Town Meeting, \$4.6 million is assigned for encumbrances carried forward to the subsequent year and \$3.5 million represents available funds appropriated to fund the fiscal year 2023 budget.
- In 2022, the Town incurred approximately \$568,000 of expenses related to the COVID-19 Pandemic and received \$155,000 in COVID-19 relief through a variety of grants (see note 16).

### **Overview of the Financial Statements**

This discussion and analysis is intended to serve as an introduction to the Town of Westwood's basic financial statements. The Town of Westwood's basic financial statements are comprised of three components: 1) government-wide financial statements, 2) fund financial statements, and 3) notes to the financial statements. The government-wide financial statements provide both long-term and short-term information about the Town as a whole. The fund financial statements focus on the individual components of the Town government, reporting the Towns' operations in more detail than the government-wide statements. Both presentations (government-wide and fund) allow the user to address relevant questions, broaden the basis of comparison and enhance the Town's

accountability. An additional part of the basic financial statements are the notes to the financial statements. This report also contains other supplementary information in addition to the basic financial statements themselves.

**Government-wide financial statements.** The government-wide financial statements are designed to provide readers with a broad overview of the Town of Westwood's finances, in a manner similar to private-sector business.

The statement of net position presents information on all of the Town of Westwood's assets and liabilities, and deferred inflows/outflows of resources, with the difference between the two reported *as net position*. Over time, increases or decreases in net position may serve as a useful indicator of whether the financial position of the Town of Westwood is improving or deteriorating.

The statement of activities presents information showing how the government's net position changed during the most recent year. All changes in net position are reported as soon as the underlying event giving rise to the change occurs, regardless of the timing of the related cash flows. Thus, revenues and expenses are reported in this statement for some items that will only result in cash flows in future periods (e.g., uncollected taxes and earned but unused vacation leave).

Both of the government-wide financial statements distinguish functions that are principally supported by taxes and intergovernmental revenues (*governmental activities*) from other functions that are intended to recover all or a significant portion of their costs through user fees and charges (*business-type activities*). The governmental activities include general government, public safety, education, public works, university station, human services, culture and recreation, and interest. The business-type activities include the activities of the sewer enterprise fund.

**Fund financial statements.** A fund is a grouping of related accounts that are used to maintain control over resources that have been segregated for specific activities or objectives. The Town of Westwood, like other state and local governments, uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements. All of the funds of the Town of Westwood can be divided into three categories: governmental funds, proprietary funds, and fiduciary funds.

**Governmental funds.** Governmental funds are used to account for essentially the same functions reported as governmental activities in the government-wide financial statements. However, unlike the government-wide financial statements, governmental fund financial statements focus on near-term inflows and outflows, and balances of spendable resources. Such information is useful in assessing the Town of Westwood's near-term financing requirements. In particular, unassigned fund balance may serve as a useful measure of a government's net resources available for spending at the end of the year.

Because the focus of governmental funds is narrower than that of government-wide financial statements, it is useful to compare the information presented for governmental funds with similar information presented for governmental activities in the government-wide financial statements. By doing so, readers may better understand the long-term impact of the government's near-term financing decisions. Both the governmental fund balance sheet and the governmental fund statement of revenues, expenditures, and changes in fund balances provide a reconciliation to facilitate this comparison between governmental funds and governmental activities.

In accordance with accounting standards, the Town reports fund balance components as nonspendable, restricted, committed, assigned and unassigned. Additionally, the Town's stabilization fund is reported within the general fund as unassigned. The Town of Westwood adopts an annual appropriated budget for its general fund. A budgetary comparison schedule is included as required supplementary information for the general fund to demonstrate compliance with this budget.

**Proprietary funds.** The Town maintains one type of proprietary fund.

*Enterprise funds* are used to report the same functions presented as *business-type activities* in the government-wide financial statements. The Town uses an enterprise fund to account for its sewer operations.

**Fiduciary funds.** Fiduciary funds are used to account for resources held for the benefit of parties outside the government. Fiduciary funds are not reflected in the government-wide financial statement because the resources of those funds are not available to support the Town of Westwood's own programs. The accounting used for fiduciary funds is much like that used for proprietary funds.

**Notes to financial statements.** The notes provide additional information that is essential to a full understanding of the data provided in the government-wide and fund financial statements.

### **Government-wide Financial Analysis**

As noted earlier, net position may serve over time as a useful indicator of a government's financial position. In the case of the Town of Westwood, government-wide assets and deferred outflows of resources exceeded liabilities and deferred inflows of resources by \$71.0 million at the close of 2022.

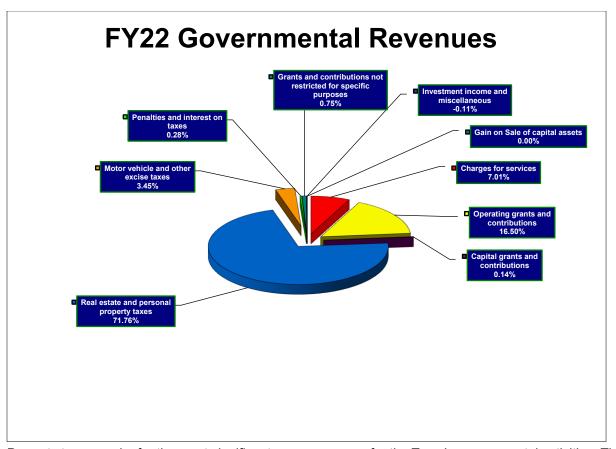
Net position of \$97.8 million reflects its investment in capital assets (e.g., land, buildings, machinery, and equipment); less any related debt used to acquire those assets that are still outstanding. The Town uses these capital assets to provide services to citizens; consequently, these assets are *not* available for future spending. Although the investment in its capital assets is reported net of its related debt, it should be noted that the resources needed to repay this debt must be provided from other sources, since the capital assets themselves cannot be used to liquidate these liabilities. An additional portion of the Town of Westwood's net position, \$2.2 million, represents resources that are subject to external restrictions on how they may be used. The remaining deficit balance of unrestricted net position \$28.9 million is primarily due to the recognition of the \$26.4 million net pension liability and \$21.1 million in the other postemployment benefits liability.

**Governmental activities.** The governmental activities net position increased by approximately \$9.5 million during the current year. The underlying reason for the increase was the decrease in the OPEB and pension liabilities.

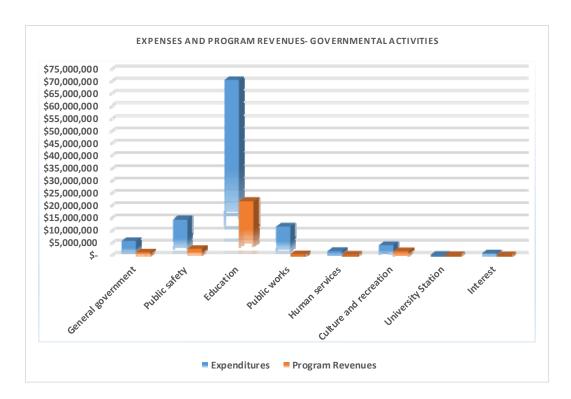
	2022		2021
Assets:			
Current assets\$	55,685,201	\$	50,400,470
Noncurrent assets (excluding capital)	-		1,374,000
Capital assets, non depreciable	16,072,540		11,589,879
Capital assets, net of accumulated depreciation	108,511,009		112,136,980
Total assets	180,268,750	_	175,501,329
Deferred outflows of resources	3,003,583	_	2,506,952
Liabilities:			
Current liabilities (excluding debt)	11,301,983		10,753,967
Noncurrent liabilities (excluding debt)	47,003,632		70,789,959
Current debt	1,054,469		9,597,695
Noncurrent debt	40,555,566		30,418,092
Total liabilities	99,915,650	_	121,559,713
Deferred inflows of resources	27,527,824	-	10,159,656
Net position:			
Net investment in capital assets	87,427,026		87,804,709
Restricted	2,165,037		3,016,572
Unrestricted	(33,763,204)	-	(44,532,369)
Total net position\$	55,828,859	\$	46,288,912

	2022		2021
Program Revenues:			
Charges for services	\$ 8,389,825	\$	6,187,596
Operating grants and contributions	19,794,397		25,650,064
Capital grants and contributions	173,018		997,793
General Revenues:			
Real estate and personal property taxes,			
net of tax refunds payable	85,435,223		82,534,629
Motor vehicle and other excise taxes	3,403,239		3,575,444
Hotel/motel tax	268,776		114,368
Meals tax	462,051		336,809
Penalties and interest on taxes	337,546		125,581
Grants and contributions not restricted to			
specific programs	894,107		788,368
Unrestricted investment income (loss)	(128,740)		122,353
Gain on sale of capital assets	-		1,103,055
Total revenues	119,029,442		121,536,060
Expenses:			
General government	5,860,736		7,552,228
Public safety	14,477,372		14,380,047
Education	70,503,133		75,698,158
Public works	11,734,488		11,816,463
Health and human services.	1,748,163		1,675,406
Culture and recreation	4,168,664		3,638,879
University Station	180,015		212,018
Interest	816,924		1,594,774
Total expenses	109,489,495	_	116,567,973
Change in net position	9,539,947		4,968,087
Net position, beginning of year	46,288,912	. <u> </u>	41,320,825
Net position, end of year	\$ 55,828,859	\$_	46,288,912

- Charges for services represent about 7.0% of governmental activities resources. The Town can exercise
  more control over this category of revenue than any other. Fees charged for services rendered that are
  set by the Select Board are included in this category. Most of these resources apply to general
  government, public safety, and education operations, such as traffic mitigation revenue, building permits,
  ambulance revenue, athletic receipts, kindergarten revenue and bus fees.
- Operating grants and contributions account for 16.5% of the governmental activities resources. Most of
  these resources apply to education, and general government works operations. Increases in this category
  include grants provided to offset the effects of the COVID-19 pandemic.
- Capital grants and contributions account for 0.1% of the governmental activities resources.



- Property taxes are by far the most significant revenue source for the Town's governmental activities. They comprise 71.8% of all resources. Real estate and personal property tax collections increased 4.0% from the prior year. In Massachusetts, proposition 2 ½ allows municipalities to increase tax rates up to 2 ½ percent of the prior levy limit adjusted for new construction and certain approved debt service. Other taxes and other revenues comprised a total of 3.5% of the governmental activities resources. These primarily include excise taxes, nonrestricted grants, and investment earnings.
- Education is by far the largest governmental activity of the Town with 64% of total governmental expenses. Program revenues of \$21.9 million provided direct support to education and \$48.6 million in taxes and other general revenue were needed to cover the remaining 2022 operating expenses.
- General government, public safety, public works and culture and recreation are significant activities of the Town. Program revenues for general government of \$1.3 million, public safety of \$2.7 million, public works of \$429,000 and culture and recreation of \$1.7 million are directly supporting \$5.9 million, \$14.5 million, \$11.7 million and \$4.2 million of operating expenses, respectively. Taxes and other general revenue of \$30.2 million were needed to cover the remaining 2022 operating expenses for these activities. Combined, they represent 33% of governmental activity expenses.



**Business-type activities.** For sewer business-type activities, assets and deferred outflows of resources exceeded liabilities and deferred inflows of resources by \$15.2 million at the close of 2022. Net investment in capital assets totaled \$10.4 million while unrestricted net position totaled \$4.8 million. There was a net decrease of \$201,000 in net position reported in connection with the sewer enterprise. Revenues increased \$58,000 while operating expenses increased by \$64,000, mainly due to increases in assessments.

	2022	2021
Assets:		
Current assets\$	7,026,620	\$ 6,712,105
Capital assets, non depreciable	462,174	350,850
Capital assets, net of accumulated depreciation	10,331,017	11,096,546
Total assets	17,819,811	18,159,501
Deferred outflows of resources	119,781	 63,934
Liabilities:		
Current liabilities (excluding debt)	240,971	164,376
Noncurrent liabilities (excluding debt)	1,254,987	1,921,454
Current debt	167,500	155,000
Noncurrent debt	267,500	310,000
Total liabilities	1,930,958	 2,550,830
Deferred inflows of resources	827,163	 289,700
Net position:		
Net investment in capital assets	10,358,191	10,982,396
Unrestricted	4,823,280	 4,400,509
Total net position\$	15,181,471	\$ 15,382,905

	2022		2021
Program Revenues:		_	
Charges for services\$	4,911,277	\$	5,224,007
Capital grants and contributions	381,514		10,783
Total revenues	5,292,791	_	5,234,790
Expenses:			
Sewer	5,494,225		5,430,689
Change in net position	(201,434)		(195,899)
Net position, beginning of year	15,382,905		15,578,804
Net position, end of year\$	15,181,471	\$_	15,382,905

### **Financial Analysis of the Government's Funds**

As noted earlier, The Town of Westwood uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements.

**Governmental funds.** The focus of the Town of Westwood's governmental funds is to provide information on near-term inflows, outflows, and balances of spendable resources. Such information is useful in assessing the Town of Westwood's financing requirements. In particular, unassigned fund balance may serve as a useful measure of a government's net resources available for spending at the end of the year.

As of the end of the current year, governmental funds reported combined ending fund balances of \$42.1 million, an increase of \$9.7 from the prior year. The general fund reported an increase of \$2.5 million, the facilities renovation fund reported an increase of \$3.1 million, roadway improvements fund reported an increase of \$2.4 million, and the nonmajor governmental funds reported an increase of \$1.7 million. The general fund increase was mainly due to conservative budgeting. The facilities renovation and roadway improvement increases relate to the timing difference between capital renovation expenses and funding through bond issuances. The nonmajor increase related mainly to expected timing differences between the receipt and expenditures of grants and revolving funds.

The general fund is the Town's chief operating fund. The ending fund balance increased by \$2.5 million in comparison with prior year. This increase is due to positive budgetary results.

Real estate tax revenue increased from 2021 by \$3.1 million. This is due to the fact that in Massachusetts, Proposition 2 ½ allows municipalities to increase tax rates up to 2 ½ percent of the prior levy limit adjusted for new construction and certain approved debt service.

At the end of the current year, unassigned fund balance of the general fund totaled \$12.0 million, while total fund balance totaled \$29.5 million. The \$9.4 million of committed fund balance represents amounts that have been appropriated for specific purposes. The \$8.1 million of assigned fund balance represents \$4.6 million in encumbrances to meet contractual obligations at year end and \$3.5 million in available funds appropriated before year end to fund the fiscal year 2023 budget. As a measure of the general fund's liquidity, it may be useful to compare both unassigned fund balance and total fund balance to total fund expenditures. Unassigned fund balance represents 11.3% of total general fund expenditures, while total fund balance represents 27.8% of that same amount.

The Town also maintains stabilization funds, which have been classified within the unassigned general fund balance in the governmental funds financial statements as required by accounting standards. The stabilization

funds have a year-end balance totaling \$8.0 million, which represents 7.5% of general fund expenditures. These funds can be used for general or capital purposes upon Town Meeting approval. Please refer to Note 9 for additional information on the Town's stabilization funds.

The facilities renovation fund is used to account for financial resources used for various Town and school renovations. During the year the Town issued \$5.8 million in long term debt to fund these projects and expensed \$4.1 million. The fund balance increased \$3.1 million from the prior year.

The roadway improvement fund is used to account for construction, reconstruction and improvement of roadways, streets and sidewalks. During the year the Town issued \$4.6 million in long term debt to fund these improvement projects and expensed \$2.4 million. The fund balance increased \$2.4 million from the prior year.

### **General Fund Budgetary Highlights**

The final general fund appropriation budget totaled \$115.3 million, which included \$11.9 million in encumbrances and articles that were carried over from the prior year. The final budget also included the planned use of \$192,000 of transfers from other funds and \$335,000 of free cash.

General fund revenues came in over budget by \$2.1 million. The majority of this surplus was generated from motor vehicle excise taxes and through licenses and permits.

General fund expenditures and encumbrances were lower than final budget by \$2.2 million, with the majority of the variance occurring in the employee benefits and the reserve funds which turned back \$1.2 million and \$428,000, respectively.

The \$527,000 increase between the original budget and the final amended budget was primarily from supplementary appropriations from free cash and the reserve funds to fund the capital outlay budget, and the public works budget. Additionally, the Town voted several transfers within budgetary line items during the year.

### **Capital Assets and Debt Management**

In conjunction with the operating budget, the Town annually prepares a capital budget which includes detailed information concerning those capital requests for the upcoming year as well as summary information for the following four years to identify current projections of what level of capital outlay will be required in future years. As part of the capital plan the Town has historically financed the acquisition of some capital assets from current revenue. This policy will continue to improve the financial position as net position will increase by the amount of acquisitions less the current depreciation.

Major capital assets are funded by the issuance of long and short-term debt and capital grants. The effect on net position during the construction phase of the project is neutral for assets acquired with debt since the Town increases its assets and associated liability by the same amount. In subsequent years the net position will be reduced through depreciation and will be increased by the revenues raised to support the debt principal payments. Net position is increased for assets acquired with grant funds since there is no corresponding liability incurred.

Outstanding long-term debt of the general government, as of June 30, 2022, totaled \$38.5 million of which, \$5.2 million is related to library projects, \$8.6 million is related to school projects, \$17.6 million is related to public safety projects, \$6.6 million is related to roadway improvements, \$100,000 for department equipment and \$350,000 for land development.

The enterprise fund has \$435,000 in sewer enterprise debt outstanding that is fully supported by the rates and does not rely on a general fund subsidy.

The governmental funds include short-term debt totaling \$4.0 million that was issued to temporarily fund the elementary school construction project. On August 18, 2022, the Town issued \$56.6 million of long-term bonds. Of the general obligation bonds, \$4.0 million related to BANS outstanding at year end. Accordingly, these BANs were reclassified as long-term debt.

The most significant capital asset additions during the year included various school building improvements, public safety and public works vehicles, school computers and equipment, and roadway improvements.

Please refer to notes 5, 6 and 7 to the financial statements for further discussion of the Town's major capital and debt activity.

### Capital Assets

		Accumulated Deprecation	
Governmental activities:	Cost of	at end	Capital
	Capital Assets	of year	Assets, net
Land\$	6,374,569 \$	- \$	6,374,569
Construction in progress	9,697,971	-	9,697,971
Buildings and improvements	137,694,342	(60,965,883)	76,728,459
Vehicles	11,041,684	(9,929,986)	1,111,698
Machinery and equipment	17,710,575	(15,692,742)	2,017,833
Infrastructure	65,293,364	(36,640,345)	28,653,019
	_		_
Total governmental activities	247,812,505	(123,228,956)	124,583,549
Business-type activities:			
Land	350,850	-	350,850
Construction in progress	111,324	-	111,324
Plant and infrastructure	19,098,430	(10,653,739)	8,444,691
Other buildings and improvements	6,339,070	(4,568,952)	1,770,118
Vehicles	581,523	(483,598)	97,925
Machinery and equipment	510,212	(491,929)	18,283
	·		
Total business-type activities	26,991,409	(16,198,218)	10,793,191
Total capital assets\$	274,803,914 \$	(139,427,174)	135,376,740

### **Governmental Bonds Payable**

### Governmental Bonds Payable

Project	Maturity Through	 Original Loan Amount	Interest Rate (%)	_	Outstanding at June 30, 2021	 Issued	_	Redeemed	Outstanding at June 30, 2022
Municipal Purpose Bonds of August 2008	2023	\$ 3,830,000	3.50 - 4.00	\$	260,000	\$ -	\$	(130,000) \$	130,000
Municipal Purpose Bonds of March 2012	2023	19,095,000	2.00 - 4.00		3,540,000	-		(1,785,000)	1,755,000
Municipal Purpose Bonds of December 2012	2022	4,635,000	2.00 - 3.00		455,000	-		(455,000)	-
Municipal Purpose Bonds of May 2014	2024	1,400,000	2.00 - 2.50		420,000	-		(140,000)	280,000
Municipal Purpose Bonds of September 2015	2036	10,450,000	2.50 - 5.00		7,375,000	-		(525,000)	6,850,000
Municipal Purpose Bonds of September 2016	2046	16,645,000	2.00 - 4.00		12,890,000	-		(750,000)	12,140,000
Municipal Purpose Bonds of March 2021	2041	2,726,696	2.00 - 5.00		2,726,696	-		(186,696)	2,540,000
Municipal Purpose Bonds of March 2021 - Refunding	2031	4,988,304	2.00 - 5.00		4,988,304	-		(553,304)	4,435,000
Municipal Purpose Bonds of April 2022	2052	6,380,000	2.75-5.00		-	6,380,000		-	6,380,000
Municipal Purpose Bonds of August 2022	2053	56,575,000	4.00-5.00		-	 4,000,000		-	4,000,000
Total Governmental Activities		 		. \$	32,655,000	\$ 10,380,000	\$	(4,525,000) \$	38,510,000

### **Enterprise Bonds Payable**

Project	Maturity Through	 Original Loan Amount	Interest Rate (%)		Outstanding at June 30, 2021	 Issued	Redeemed		Outstanding at June 30, 2022
Municipal Purpose Bonds of May 2014	2025	\$ 1,570,000	2.00 - 2.50	\$	465,000	\$ - \$	(155,000)	\$	310,000
MWRA - Sewer Bond - Direct Borrowing	2032	125,000	0.00	_	-	 125,000		_	125,000
Total Enterprise Bonds Payable		 		\$_	465,000	\$ 125,000	(155,000)	\$.	435,000

The Town of Westwood has an "AAA" rating from Standard & Poor's and an "Aa1" from Moody's for general obligation debt.

### **Economic Factors and Next Year's Budget and Rates**

For the 2023 budget, the Town continued to prepare a comprehensive, balanced budget to provide for stable, sustainable operating budgets, maintain reserve accounts, fund OPEB, fund capital projects, and stabilize tax bills.

The 2023 budget increased the following structurally balanced budget decisions:

- The Town provided for an approximate 3.5% increase for the school and 3.7% increase for municipal 2023 operating budgets.
- The 2023 budget has continued a high level of capital budgets through additional use of hotel and meals tax.
- The 2023 budget provides for a \$125,000 appropriation to the stabilization reserve account. This is an ongoing appropriation funded within the budget.
- The 2023 budget provides for a \$1,515,000 appropriation to the OPEB Trust account. This is an
  ongoing appropriation funded with the budget.
- The 2023 commercial and residential tax rates are not yet finalized but are expected to increase approximately 3.0%.

### **Requests for Information**

This financial report is designed to provide a general overview of the Town of Westwood's finances for all those with an interest in the government's finances. Questions concerning any of the information provided in this report or requests for additional financial information should be addressed to the Director of Finance, Town Hall, 580 High Street, Westwood, Massachusetts 02090.

# Basic Financial Statements

### STATEMENT OF NET POSITION

### JUNE 30, 2022

		Primary Governmen	ıt
	Governmental Activities	Business-type Activities	Total
ASSETS			
CURRENT:			
Cash and cash equivalents\$	43,752,700	\$ 5,754,452	\$ 49,507,152
Investments	6,911,423	-	6,911,423
Receivables, net of allowance for uncollectibles:			
Real estate and personal property taxes	751,853	-	751,853
Tax liens	943,604	-	943,604
Motor vehicle excise taxes	259,199	1,272,168	259,199 1,272,168
Departmental and other	749,831	1,272,100	749,831
Intergovernmental	2,316,591		2,316,591
intergovernmental	2,010,001	-	2,010,001
Total current assets	55,685,201	7,026,620	62,711,821
NONCURRENT:			
Capital assets, nondepreciable	16,072,540	462,174	16,534,714
Capital assets, net of accumulated depreciation	108,511,009	10,331,017	118,842,026
Total noncurrent assets	124,583,549	10,793,191	135,376,740
TOTAL ASSETS	180,268,750	17,819,811	
•	100,200,700	17,013,011	190,000,301
DEFERRED OUTFLOWS OF RESOURCES  Deferred outflows related to pensions	2,584,187	106.810	2,690,997
Deferred outflows related to other postemployment benefits	419,396	12,971	
			· ·
TOTAL DEFERRED OUTFLOWS OF RESOURCES	3,003,583	119,781	3,123,364
LIABILITIES			
CURRENT:			
Warrants payable	1,460,744	212,604	1,673,348
Accrued payroll	5,297,976	13,073	5,311,049
Tax refunds payable	945,875	-	945,875
Accrued interest	475,594	3,294	478,888
Other liabilities	1,109,480 488,314	-	1,109,480 488,314
Compensated absences	1,524,000	12,000	1,536,000
Bonds payable	1,054,469	167,500	1,221,969
Total current liabilities	12,356,452	408,471	12,764,923
NONCURRENT:			
Compensated absences	839,000	-	839,000
Net pension liability	25,734,701	623,133	26,357,834
Net other postemployment benefits liability	20,429,931	631,854	21,061,785
Bonds payable	40,555,566	267,500	40,823,066
Total noncurrent liabilities	87,559,198	1,522,487	89,081,685
TOTAL LIABILITIES	99,915,650	1,930,958	101,846,608
DEFERRED INFLOWS OF RESOURCES			
Taxes paid in advance	85,991	-	85,991
Deferred inflows related to pensions	9,798,842 17,642,991	281,503	10,080,345
Deferred inflows related to other postemployment benefits		545,660	18,188,651
TOTAL DEFERRED INFLOWS OF RESOURCES	27,527,824	827,163	28,354,987
NET POSITION	07 407 000	40.050.404	07 705 017
Net investment in capital assets	87,427,026	10,358,191	97,785,217
Permanent funds:			
Expendable	124,409	_	124,409
Nonexpendable	449,002	_	449,002
Gifts	344,055	_	344,055
Grants	1,247,571	-	1,247,571
Unrestricted	(33,763,204)	4,823,280	(28,939,924)
TOTAL NET POSITION			
TOTAL NET POSITION\$	55,828,859	\$ 15,181,471	\$ 71,010,330

See notes to basic financial statements.

# STATEMENT OF ACTIVITIES

#### YEAR ENDED JUNE 30, 2022

		Program Revenues						
Functions/Programs	Expenses	 Charges for Services		Operating Grants and Contributions		Capital Grants and Contributions		Net (Expense) Revenue
Primary Government:								
Governmental Activities:								
General government\$	5,860,736	\$ 642,897	\$	620,096	\$	-	\$	(4,597,743)
Public safety	14,477,372	2,350,338		332,177		-		(11,794,857)
Education	70,503,133	3,626,790		18,228,797		-		(48,647,546)
Public works	11,734,488	138,715		117,071		173,018		(11,305,684)
Human services	1,748,163	73,918		211,556		-		(1,462,689)
Culture and recreation	4,168,664	1,557,167		113,256		-		(2,498,241)
University Station	180,015	-		113,168		-		(66,847)
Interest	816,924	 -	,	58,276				(758,648)
Total Governmental Activities	109,489,495	 8,389,825		19,794,397		173,018		(81,132,255)
Business-Type Activities:								
Sewer	5,494,225	 4,911,277				381,514		(201,434)
Total Primary Government\$	114,983,720	\$ 13,301,102	\$	19,794,397	\$	554,532	\$	(81,333,689)

See notes to basic financial statements.

(Continued)

#### STATEMENT OF ACTIVITIES

# YEAR ENDED JUNE 30, 2022

	Primary Government							
	Governmental Activities	Business-Type Activities	Total					
Changes in net position:								
Net (expense) revenue from previous page \$	(81,132,255) \$	(201,434) \$	(81,333,689)					
General revenues:								
Real estate and personal property taxes,								
net of tax refunds payable	85,435,223	-	85,435,223					
Motor vehicle excise taxes	3,403,239	-	3,403,239					
Hotel/motel tax	268,776	-	268,776					
Meals tax	462,051	-	462,051					
Penalties and interest on taxes	337,546	-	337,546					
Grants and contributions not restricted to								
specific programs	894,107	-	894,107					
Unrestricted investment income (loss)	(128,740)		(128,740)					
Total general revenues	90,672,202		90,672,202					
Change in net position	9,539,947	(201,434)	9,338,513					
Net position:								
Beginning of year	46,288,912	15,382,905	61,671,817					
End of year\$	55,828,859 \$	15,181,471 \$	71,010,330					

See notes to basic financial statements.

(Concluded)

#### GOVERNMENTAL FUNDS

BALANCE SHEET

JUNE 30, 2022

Cash and cash equivalents.         \$ 29,936,989         \$ 2,043,547         \$ 869,661         \$ 10,902,503         \$ 43,752,700           Investments.         6,869,336         -         -         42,087         6,911,423           Receivables, net of uncollectibles:         751,853         -         -         -         -         751,853           Tax liens.         943,004         -         -         -         259,199           Departmental and other         156,772         -         -         593,059         749,831           Intergovernmental.         1,871,663         262,466         -         182,462         2,316,591           TOTAL ASSETS.         \$ 40,789,416         \$ 2,306,013         \$ 869,661         \$ 11,720,111         \$ 56,685,201           LIABILITIES           Warrants payable.         \$ 1,145,832         \$ 167,736         \$ 9,048         \$ 138,128         \$ 1,460,744           Accrued payroll.         \$ 5,287,976         -         -         5 93,537         1,140,074           Accrued payroll.         \$ 5,287,976         -         -         5 93,537         1,100,00         \$ 5,297,976           Tax refunds payable.         \$ 13,81,828         \$ 167,736         \$ 9,048         \$ 1,29,	400570	General	_	Facilities Renovation		Roadway Improvements		Nonmajor Governmental Funds		Total Governmental Funds
Investments	ASSETS		_		_		_		_	
Receivables, net of uncollectibles:         Real estate and personal property taxes.         751,853         -         751,853         -         751,853         -         751,853         -         751,853         -         -         943,864         -         -         -         943,864         - <td>•</td> <td></td> <td>\$</td> <td>2,043,547</td> <td>\$</td> <td>869,661</td> <td>\$</td> <td></td> <td>\$</td> <td></td>	•		\$	2,043,547	\$	869,661	\$		\$	
Real estate and personal property taxes.         751,853         -         751,853           Tax liens.         943,604         -         -         943,604           Motor vehicle excise taxes.         259,199         -         -         593,059         749,831           Intergovernmental and other         156,772         -         182,462         2,316,591           TOTAL ASSETS.         \$40,789,416         \$2,306,013         \$69,661         \$11,720,111         \$55,685,201           LIABILITIES           Warrants payable.         \$1,145,832         \$167,736         \$9,048         \$138,128         \$1,460,744           Accrued payroll.         5,287,976         -         -         10,000         5,287,976           Tax refunds payable.         \$1,458,875         -         -         -         945,875           Other liabilities.         515,943         -         -         593,537         1,109,480           Unearned revenue.         -         -         -         -         486,314           TOTAL LIABILITIES.         7,895,626         167,736         9,048         1,229,979         9,302,389           DEFERRED INFLOWS OF RESOURCES         3,328,356         262,466         -		6,869,336		-		-		42,087		6,911,423
Tax liens         943,604 Motor vehicle excise taxes         259,199         -         -         530,099         749,831           Departmental and other         156,772         -         593,099         749,831         182,462         2316,591           TOTAL ASSETS         1,871,663         262,466         -         182,462         2,316,591           LIABILITIES         Warrants payable         \$ 1,145,832         \$ 167,736         \$ 9,048         \$ 138,128         \$ 1,460,744           Accrued payroll         5,287,976         -         -         0         10,000         5,297,976           Tax refunds payable         945,875         -         -         935,875         -         -         945,875           Other liabilities         515,943         -         -         593,537         1,109,480           Unearing revenue         -         7,895,626         167,736         9,048         1,229,979										
Motor vehicle excise taxes	,			-		-		-		
Departmental and other				-		-		-		
Intergovernmental		,		-		-		-		,
TOTAL ASSETS	Departmental and other	156,772		-		-		593,059		749,831
Marrants payable	Intergovernmental	1,871,663	-	262,466				182,462		2,316,591
Warrants payable.         \$ 1,145,832         \$ 167,736         \$ 9,048         \$ 138,128         \$ 1,460,744           Accrued payroll.         5,287,976         -         -         10,000         5,297,976           Tax refunds payable.         945,875         -         -         99,5375         -         99,5375         -         99,537,373         1,109,480           Unearned revenue.         1,29,979         9,302,389         -         -         488,314         488,314         488,314           TOTAL LIABILITIES.         7,895,626         167,736         9,048         1,229,979         9,302,389           DEFERRED INFLOWS OF RESOURCES           Taxes paid in advance         85,991         -         -         -         85,991           Unavailable revenue.         3,328,356         262,466         -         617,172         4,207,994           FUND BALANCES           Nonspendable.         -         -         -         617,172         4,49,002           Restricted.         9,374,472         -         -         -         9,374,472           Committed.         9,374,472         -         -         -         9,374,472           Assigned.         8,102,128 </td <td>TOTAL ASSETS\$</td> <td>40,789,416</td> <td>\$</td> <td>2,306,013</td> <td>\$</td> <td>869,661</td> <td>\$</td> <td>11,720,111</td> <td>\$</td> <td>55,685,201</td>	TOTAL ASSETS\$	40,789,416	\$	2,306,013	\$	869,661	\$	11,720,111	\$	55,685,201
Warrants payable.         \$ 1,145,832         \$ 167,736         \$ 9,048         \$ 138,128         \$ 1,460,744           Accrued payroll.         5,287,976         -         -         10,000         5,297,976           Tax refunds payable.         945,875         -         -         -         945,875           Other liabilities.         515,943         -         -         593,537         1,109,480           Unearned revenue.         7,895,626         167,736         9,048         1,229,979         9,302,389           DEFERRED INFLOWS OF RESOURCES           Taxes paid in advance.         85,991         -         -         -         -         85,991           Unavailable revenue.         3,328,356         262,466         -         617,172         4,207,994           FUND BALANCES           Nonspendable.         -         -         -         617,172         4,49,002           Restricted.         9,374,472         -         -         -         9,374,472           Assigned.         8,102,128         -         -         -         9,374,472           Assigned.         8,102,128         -         -         -         -         9,374,472	LIABILITIES									
Accrued payroll		1 145 832	\$	167 736	\$	9 048	\$	138 128	\$	1 460 744
Tax refunds payable         945,875         -         -         945,875           Other liabilities         515,943         -         -         593,537         1,109,480           Unearned revenue         -         -         -         488,314         488,314           TOTAL LIABILITIES         7,895,626         167,736         9,048         1,229,979         9,302,389           DEFERRED INFLOWS OF RESOURCES           Taxes paid in advance         85,991         -         -         -         85,991           Unavailable revenue         3,328,356         262,466         -         617,172         4,207,994           TOTAL DEFERRED INFLOWS OF RESOURCES         3,414,347         262,466         -         617,172         4,293,985           FUND BALANCES           Nonspendable         -         -         -         449,002         449,002           Restricted         -         -         1,875,811         860,613         9,423,958         12,160,382           Committed         9,374,472         -         -         -         9,374,472           Assigned         8,102,128         -         -         -         9,374,472           Unassigned			•	-	•	-	•	,	•	
Other liabilities         515,943         -         -         593,537         1,109,480           Unearned revenue         -         -         -         488,314         488,314           TOTAL LIABILITIES         7,895,626         167,736         9,048         1,229,979         9,302,389           DEFERRED INFLOWS OF RESOURCES           Taxes paid in advance         85,991         -         -         -         85,991           Unavailable revenue         3,328,356         262,466         -         617,172         4,207,994           TOTAL DEFERRED INFLOWS OF RESOURCES.         3,414,347         262,466         -         617,172         4,293,985           FUND BALANCES           Nonspendable         -         -         -         449,002         449,002           Restricted         -         -         1,875,811         860,613         9,423,958         12,160,382           Committed         9,374,472         -         -         -         9,374,472           Assigned         12,002,843         -         -         -         12,002,843           TOTAL FUND BALANCES.         29,479,443         1,875,811         860,613         9,872,960 <t< td=""><td></td><td></td><td></td><td>_</td><td></td><td>_</td><td></td><td>-</td><td></td><td></td></t<>				_		_		-		
Unearned revenue         -         -         -         488,314         488,314           TOTAL LIABILITIES         7,895,626         167,736         9,048         1,229,979         9,302,389           DEFERRED INFLOWS OF RESOURCES           Taxes paid in advance         85,991         -         -         -         617,172         4,207,994           Unavailable revenue         3,328,356         262,466         -         617,172         4,207,994           TOTAL DEFERRED INFLOWS OF RESOURCES         3,414,347         262,466         -         617,172         4,293,985           FUND BALANCES           Nonspendable         -         -         -         449,002         449,002           Restricted         -         1,875,811         860,613         9,423,958         12,160,382           Committed         9,374,472         -         -         -         9,374,472           Assigned         8,102,128         -         -         -         8,102,128           Unassigned         12,002,843         -         -         -         12,002,843           TOTAL FUND BALANCES         29,479,443         1,875,811         860,613         9,872,960         42,088,827				_		_		593 537		
TOTAL LIABILITIES		-		_		_		,		
DEFERRED INFLOWS OF RESOURCES         Taxes paid in advance       85,991       -       -       -       85,991         Unavailable revenue       3,328,356       262,466       -       617,172       4,207,994         TOTAL DEFERRED INFLOWS OF RESOURCES       3,414,347       262,466       -       617,172       4,293,985         FUND BALANCES         Nonspendable       -       -       -       -       449,002       449,002         Restricted       -       -       1,875,811       860,613       9,423,958       12,160,382         Committed       9,374,472       -       -       -       9,374,472         Assigned       8,102,128       -       -       -       8,102,128         Unassigned       12,002,843       -       -       -       12,002,843         TOTAL FUND BALANCES       29,479,443       1,875,811       860,613       9,872,960       42,088,827	Ondanica revenue		-		•			100,011		100,011
Taxes paid in advance         85,991         -         -         85,991           Unavailable revenue         3,328,356         262,466         -         617,172         4,207,994           TOTAL DEFERRED INFLOWS OF RESOURCES         3,414,347         262,466         -         617,172         4,293,985           FUND BALANCES           Nonspendable         -         -         -         449,002         449,002           Restricted         -         1,875,811         860,613         9,423,958         12,160,382           Committed         9,374,472         -         -         -         9,374,472           Assigned         8,102,128         -         -         -         8,102,128           Unassigned         12,002,843         -         -         -         12,002,843           TOTAL FUND BALANCES         29,479,443         1,875,811         860,613         9,872,960         42,088,827           TOTAL LIABILITIES, DEFERRED INFLOWS OF	TOTAL LIABILITIES	7,895,626	-	167,736		9,048		1,229,979		9,302,389
Unavailable revenue.         3,328,356         262,466         -         617,172         4,207,994           TOTAL DEFERRED INFLOWS OF RESOURCES.         3,414,347         262,466         -         617,172         4,293,985           FUND BALANCES           Nonspendable.         -         -         -         449,002         449,002           Restricted.         -         1,875,811         860,613         9,423,958         12,160,382           Committed.         9,374,472         -         -         -         9,374,472           Assigned.         8,102,128         -         -         -         8,102,128           Unassigned.         12,002,843         -         -         -         12,002,843           TOTAL FUND BALANCES.         29,479,443         1,875,811         860,613         9,872,960         42,088,827           TOTAL LIABILITIES, DEFERRED INFLOWS OF	DEFERRED INFLOWS OF RESOURCES									
Unavailable revenue.         3,328,356         262,466         -         617,172         4,207,994           TOTAL DEFERRED INFLOWS OF RESOURCES.         3,414,347         262,466         -         617,172         4,293,985           FUND BALANCES           Nonspendable.         -         -         -         449,002         449,002           Restricted.         -         1,875,811         860,613         9,423,958         12,160,382           Committed.         9,374,472         -         -         -         9,374,472           Assigned.         8,102,128         -         -         -         8,102,128           Unassigned.         12,002,843         -         -         -         12,002,843           TOTAL FUND BALANCES.         29,479,443         1,875,811         860,613         9,872,960         42,088,827           TOTAL LIABILITIES, DEFERRED INFLOWS OF		85.991		_		_		_		85.991
TOTAL DEFERRED INFLOWS OF RESOURCES. 3,414,347 262,466 - 617,172 4,293,985  FUND BALANCES  Nonspendable	•			262.466		_		617.172		
FUND BALANCES  Nonspendable		2,0_2,000	-		•			2,		.,,,
Nonspendable         -         -         449,002         449,002           Restricted         -         1,875,811         860,613         9,423,958         12,160,382           Committed         9,374,472         -         -         -         9,374,472           Assigned         8,102,128         -         -         -         8,102,128           Unassigned         12,002,843         -         -         -         12,002,843           TOTAL FUND BALANCES         29,479,443         1,875,811         860,613         9,872,960         42,088,827           TOTAL LIABILITIES, DEFERRED INFLOWS OF	TOTAL DEFERRED INFLOWS OF RESOURCES	3,414,347	-	262,466				617,172		4,293,985
Restricted.         -         1,875,811         860,613         9,423,958         12,160,382           Committed.         9,374,472         -         -         -         9,374,472           Assigned.         8,102,128         -         -         -         8,102,128           Unassigned.         12,002,843         -         -         -         12,002,843           TOTAL FUND BALANCES.         29,479,443         1,875,811         860,613         9,872,960         42,088,827           TOTAL LIABILITIES, DEFERRED INFLOWS OF	FUND BALANCES									
Restricted.         -         1,875,811         860,613         9,423,958         12,160,382           Committed.         9,374,472         -         -         -         9,374,472           Assigned.         8,102,128         -         -         -         8,102,128           Unassigned.         12,002,843         -         -         -         12,002,843           TOTAL FUND BALANCES.         29,479,443         1,875,811         860,613         9,872,960         42,088,827           TOTAL LIABILITIES, DEFERRED INFLOWS OF	Nonspendable	_		_		_		449.002		449.002
Committed         9,374,472         -         -         9,374,472           Assigned         8,102,128         -         -         -         8,102,128           Unassigned         12,002,843         -         -         -         12,002,843           TOTAL FUND BALANCES         29,479,443         1,875,811         860,613         9,872,960         42,088,827           TOTAL LIABILITIES, DEFERRED INFLOWS OF	·	_		1.875.811		860.613		,		*
Assigned       8,102,128       -       -       -       8,102,128         Unassigned       12,002,843       -       -       -       12,002,843         TOTAL FUND BALANCES       29,479,443       1,875,811       860,613       9,872,960       42,088,827    TOTAL LIABILITIES, DEFERRED INFLOWS OF		9 374 472		-		-		-		
Unassigned				_		_		_		
TOTAL FUND BALANCES	3			_		_		_		
TOTAL LIABILITIES, DEFERRED INFLOWS OF	g	,,	-							,,
, , , , , , , , , , , , , , , , , , ,	TOTAL FUND BALANCES	29,479,443	-	1,875,811		860,613		9,872,960		42,088,827
, , , , , , , , , , , , , , , , , , ,	TOTAL LIABILITIES DEFERRED INFLOWS OF									
RESOURCES, AND FUND BALANCES\$ 40,789,416 \$ 2,306,013 \$ 869,661 \$ 11,720,111 \$ 55,685,201	RESOURCES, AND FUND BALANCES\$	40,789,416	\$	2,306,013	\$	869,661	\$	11,720,111	\$	55,685,201

# RECONCILIATION OF THE GOVERNMENTAL FUNDS BALANCE SHEET TOTAL FUND BALANCES TO THE STATEMENT OF NET POSITION

# JUNE 30, 2022

otal governmental fund balances	\$	42,088,8
Capital assets (net) used in governmental activities are not financial resources		
and, therefore, are not reported in the funds		124,583,5
Accounts receivable are not available to pay for current-period		
expenditures and, therefore, are unavailable in the funds		4,207,9
The statement of net position includes certain deferred inflows of resources		
and deferred outflows of resources that will be amortized over future periods.		
In governmental funds, these amounts are not deferred		(24,438,2
In the statement of activities, interest is accrued on outstanding long-term debt,		
whereas in governmental funds interest is not reported until due		(475,5
Long-term liabilities are not due and payable in the current period and, therefore,		
are not reported in the governmental funds:		
Bonds payable	(41,610,035)	
Net pension liability	(25,734,701)	
Other postemployment benefits	(20,429,931)	
Compensated absences	(2,363,000)	
Net effect of reporting long-term liabilities		(90,137,6
et position of governmental activities	\$	55,828,8

#### GOVERNMENTAL FUNDS

#### STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES

#### YEAR ENDED JUNE 30, 2022

	General	Facilities Renovation	Roadway Improvements	Nonmajor Governmental Funds	Total Governmental Funds
REVENUES:					
Real estate and personal property taxes,					
net of tax refunds\$	85,557,087 \$	_	\$ -	\$ - 5	85,557,087
Motor vehicle excise taxes	3,398,761	-	· _	-	3,398,761
Hotel/motel tax	268,776	_	_	_	268,776
Meals tax	462,051	_	_	_	462,051
Charges for services.	363,354	_	_	5,334,713	5,698,067
Penalties and interest on taxes	337,546	_	_	-	337,546
Licenses and permits	1,193,704	_	_	_	1,193,704
Fines and forfeitures.	4,656	_	_	_	4,656
Intergovernmental - Teachers Retirement	7,258,793	_	_	_	7,258,793
Intergovernmental	8,038,293	1,319,123	173,017	5,202,083	14,732,516
Departmental and other	788,793	1,010,120		1,191,691	1,980,484
Contributions and donations	700,700	_	_	277,591	277,591
Investment income (loss)	(108,356)			(20,384)	(128,740)
investment income (1833).	(100,330)			(20,004)	(120,740)
TOTAL REVENUES	107,563,458	1,319,123	173,017	11,985,694	121,041,292
EXPENDITURES:					
Current:					
General government	2,861,763	-	-	792,390	3,654,153
Public safety	10,289,892	-	-	358,092	10,647,984
Education	50,575,224	3,809,820	-	6,289,694	60,674,738
Public works	7,368,437	-	2,411,613	1,253,500	11,033,550
Human services	1,162,923	-	-	137,483	1,300,406
Culture and recreation	2,059,454	-	-	920,525	2,979,979
University Station	20,333	-	-	159,682	180,015
Pension benefits	6,127,415	-	-	-	6,127,415
Pension benefits - Teachers Retirement	7,258,793	-	-	-	7,258,793
Property and liability insurance	559,380	-	-	-	559,380
Employee benefits	9,651,170	-	-	-	9,651,170
State and county charges	810,525	-	-	-	810,525
Capital outlay	1,739,104	265,716	-	-	2,004,820
Debt service:					
Principal	4,525,000	-	-	-	4,525,000
Interest	1,161,234	_	_	_	1,161,234
	, , , , , , , , , , , , , , , , , , , ,				
TOTAL EXPENDITURES	106,170,647	4,075,536	2,411,613	9,911,366	122,569,162
EXCESS (DEFICIENCY) OF REVENUES					
OVER (UNDER) EXPENDITURES	1,392,811	(2,756,413)	(2,238,596)	2,074,328	(1,527,870)
OTHER FINANCING SOURCES (USES):					
Issuance of bonds.	_	5,773,500	4,606,500	_	10,380,000
Premium from issuance of bonds	_	42,223	43,500	742,500	828,223
Transfers in	1,070,518		-	- 12,000	1,070,518
Transfers out.	1,070,010	_	_	(1,070,518)	(1,070,518)
Halisters out				(1,070,310)	(1,070,510)
TOTAL OTHER FINANCING SOURCES (USES)	1,070,518	5,815,723	4,650,000	(328,018)	11,208,223
NET CHANGE IN FUND BALANCES	2,463,329	3,059,310	2,411,404	1,746,310	9,680,353
FUND BALANCES AT BEGINNING OF YEAR	27,016,114	(1,183,499)	(1,550,791)	8,126,650	32,408,474
FUND BALANCES AT END OF YEAR\$	29,479,443 \$	1,875,811	\$ 860,613	\$ 9,872,960	42,088,827

# RECONCILIATION OF THE STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES OF GOVERNMENTAL FUNDS TO THE STATEMENT OF ACTIVITIES

# YEAR ENDED JUNE 30, 2022

Net change in fund balances - total governmental funds		\$ 9,680,353
Governmental funds report capital outlays as expenditures. However, in the		
Statement of Activities the cost of those assets is allocated over their		
estimated useful lives and reported as depreciation expense.		
Capital outlay	9,083,558	
Depreciation expense	(8,226,868)	
Net effect of reporting capital assets		856,690
Revenues in the Statement of Activities that do not provide current financial		
resources are unavailable in the Statement of Revenues, Expenditures and		
Changes in Fund Balances. Therefore, the recognition of revenue for various		
types of accounts receivable differ between the two statements. This amount		
represents the net change in unavailable revenue		(2,011,850)
The issuance of long-term debt provides current financial resources to governmental		
funds, while the repayment of the principal of long-term debt consumes the		
financial resources of governmental funds. Neither transaction has any effect		
on net position. Also, governmental funds report the effect of premiums,		
discounts, and similar items when debt is first issued, whereas these amounts		
are unavailable and amortized in the Statement of Activities.		
Principal payments on capital leases	222,315	
Issuance of bonds	(10,380,000)	
Premium from issuance of bonds	(828,223)	
Net amortization of premium from issuance of bonds	416,660	
Debt service principal payments	4,525,000	
Net effect of reporting long-term debt		(6,044,248)
Some expenses reported in the Statement of Activities do not require the use of		
current financial resources and, therefore, are not reported as expenditures		
in the governmental funds.		
Net change in compensated absences accrual	217,000	
Net change in accrued interest on long-term debt	(72,350)	
Net change in deferred outflow/(inflow) of resources related to pensions	(5,982,303)	
Net change in net pension liability	10,300,890	
Net change in deferred outflow/(inflow) of resources related to other postemployment benefits	(10,888,672)	
Net change in other postemployment benefits liability	13,484,437	
Net effect of recording long-term liabilities		 7,059,002
Change in net position of governmental activities		\$ 9,539,947

# PROPRIETARY FUNDS STATEMENT OF NET POSITION

# JUNE 30, 2022

	Business-Type Sewer Enterprise
ASSETS	
CURRENT:	
Cash and cash equivalents\$	5,754,452
Receivables, net of allowance for uncollectibles:	
User charges	1,272,168
Total current assets	7,026,620
NONCURRENT:	
Capital assets, non depreciable	462,174
Capital assets, not depreciable	10,331,017
Capital assets, fiet of accumulated depreciation	10,331,017
Total noncurrent assets	10,793,191
TOTAL ASSETS	17,819,811
DEFERRED OUTFLOWS OF RESOURCES	
Deferred outflows related to pensions	106,810
Deferred outflows related to other postemployment benefits	12,971
Deferred outflows related to other posterriployment benefits	12,371
TOTAL DEFERRED OUTFLOWS OF RESOURCES	119,781
LIABILITIES	
CURRENT:	
Warrants payable	212,604
Accrued payroll	13,073
Accrued interest	3,294
Compensated absences	12,000
Bonds payable	167,500
Total current liabilities	408,471
NONCURRENT:	
Net pension liability	623,133
Net other postemployment benefits liability	631,854
Bonds payable	267,500
	-
Total noncurrent liabilities	1,522,487
TOTAL LIABILITIES	1,930,958
DEFERRED INFLOWS OF RESOURCES	
Deferred inflows related to pensions	281,503
Deferred inflows related to other postemployment benefits	545,660
TOTAL DEFERRED INFLOWS OF RESOURCES	827,163
NET POSITION	
Net investment in capital assets	10,358,191
Unrestricted	4,823,280
TOTAL NET POSITION\$	15,181,471

#### **PROPRIETARY FUNDS**

# STATEMENT OF REVENUES, EXPENSES, AND CHANGES IN NET POSITION

# YEAR ENDED JUNE 30, 2022

		Business-Type
		Sewer
		Enterprise
OPERATING REVENUES:		
Charges for services	\$	4,911,277
OPERATING EXPENSES:		
Cost of services and administration		1,473,128
MWRA assessment		3,247,430
Depreciation		765,529
·	•	•
TOTAL OPERATING EXPENSES		5,486,087
	•	_
OPERATING INCOME (LOSS)		(574,810)
NONOPERATING REVENUES (EXPENSES):		
Interest expense		(8,138)
Intergovernmental - other		375,000
mergovernmental - other	•	373,000
TOTAL NONOPERATING		
REVENUES (EXPENSES), NET		366,862
( (),		000,002
INCOME (LOSS) BEFORE CAPITAL		
CONTRIBUTIONS		(207,948)
CAPITAL CONTRIBUTIONS:		
Sewer betterments		6,514
CHANGE IN NET POSITION		(201,434)
NET POSITION AT BEGINNING OF YEAR		15,382,905
NET POSITION AT END OF YEAR	\$	15,181,471

#### **PROPRIETARY FUNDS**

#### STATEMENT OF CASH FLOWS

# YEAR ENDED JUNE 30, 2022

	Business-type Sewer Enterprise
CASH FLOWS FROM OPERATING ACTIVITIES:	
Receipts from customers and users \$ Payments to vendors. Payments to employees.	4,801,398 (4,178,478) (648,786)
NET CASH FROM OPERATING ACTIVITIES	(25,866)
CASH FLOWS FROM NONCAPITAL FINANCING ACTIVITIES:	
Intergovernmental	375,000
CASH FLOWS FROM CAPITAL AND RELATED FINANCING ACTIVITIES:	
Proceeds from the issuance of bonds	125,000
Capital contributions	6,514
Acquisition and construction of capital assets	(111,324)
Principal payments on bonds	(155,000)
Interest expense	(9,688)
NET CASH FROM CAPITAL AND RELATED FINANCING ACTIVITIES	(144,498)
NET CHANGE IN CASH AND CASH EQUIVALENTS	204,636
CASH AND CASH EQUIVALENTS AT BEGINNING OF YEAR	5,549,816
CASH AND CASH EQUIVALENTS AT END OF YEAR\$	5,754,452
RECONCILIATION OF OPERATING INCOME (LOSS) TO NET CASH	
FROM OPERATING ACTIVITIES:	
Operating income (loss)\$	(574,810)
Adjustments to reconcile operating income to net cash from operating activities:	
Depreciation	765,529
Deferred (outflows)/inflows related to pensions	144,853
Deferred (outflows)/inflows related to OPEB	336,763
Changes in assets and liabilities:	
User charges	(109,879)
Warrants payable	81,327
Accrued payroll	3,818
Compensated absences	(7,000) (249,423)
Net pension liability Other postemployment benefits	(249,423) (417,044)
Total adjustments	548,944
NET CASH FROM OPERATING ACTIVITIES\$	(25,866)

#### FIDUCIARY FUNDS

# STATEMENT OF FIDUCIARY NET POSITION

# JUNE 30, 2022

ASSETS	Other Postemployment Benefit Trust Fund	-	Private Purpose Trust Fund
		•	
Cash and cash equivalents\$	-	\$	332,797
Investments:			
Investments in Pension Reserve Investment Trust	16,294,627		-
TOTAL ASSETS	16,294,627	-	332,797
NET POSITION  Restricted for other postemployment benefits  Held in trust for other purposes	16,294,627	-	- 332,797
TOTAL NET POSITION\$	16,294,627	\$	332,797

# **FIDUCIARY FUNDS**STATEMENT OF CHANGES IN FIDUCIARY NET POSITION

# YEAR ENDED JUNE 30, 2022

ADDITIONS:	-	Other Postemployment Benefit Trust Fund		Private Purpose Trust Fund
Contributions:	•	4 400 000	•	
Employer contributions to the trust	\$	1,490,000	\$	-
Employer contributions for other postemployment benefit payments		1,620,277		-
Private donations				85,231
Total contributions	-	3,110,277		85,231
Net investment income:				
Investment income (loss)		(647,547)		1,378
,	•			· · · · · · · · · · · · · · · · · · ·
TOTAL ADDITIONS		2,462,730		86,609
DEDUCTIONS: Other postemployment benefit payments. Educational scholarships.	-	1,620,277		99,435
TOTAL DEDUCTIONS	-	1,620,277		99,435
NET INCREASE (DECREASE) IN NET POSITION		842,453		(12,826)
NET POSITION AT BEGINNING OF YEAR		15,452,174		345,623
NET POSITION AT END OF YEAR	\$	16,294,627	\$	332,797

#### **NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES**

The accompanying basic financial statements of the Town of Westwood, Massachusetts (the Town) have been prepared in accordance with accounting principles generally accepted in the United States of America. The Governmental Accounting Standards Board (GASB) is the recognized standard-setting body for establishing governmental accounting and financial reporting principles. The significant Town accounting policies are described herein.

# A. Reporting Entity

An elected three-member Select Board governs the Town.

For financial reporting purposes, the Town has included all funds, organizations, agencies, boards, commissions and institutions. The Town has also considered all potential component units for which it is financially accountable as well as other organizations for which the nature and significance of their relationship with the Town are such that exclusion would cause the Town's basic financial statements to be misleading or incomplete. As required by GAAP, these basic financial statements present the Town (the Primary Government) and its component units. The Town did not identify any component units requiring inclusion in the basic financial statements.

# Joint Ventures

The Town has entered into a joint venture with the Towns of Avon, Canton, Dedham, Braintree, Holbrook, Milton, Norwood, and Randolph to pool resources and share the costs, risks and rewards of providing vocational education through the Blue Hills Regional Technical School District (District). As of June 30, 2022, the District has no significant unassigned fund balance and has no outstanding long-term bonds. The following is the address where the District's financial statements are available, its purpose, and the assessment paid by the Town during 2022.

			2022
Joint Venture and Address	Purpose	As	sessment
Blue Hills Regional Technical School District	To provide vocational education	\$	129.617
800 Randolph Street Canton MA 02021	To provide vocational education	Ψ	129,017

The Town has no equity interest in the District.

#### Jointly Governed Organizations

The Select Board is responsible for appointing three of the six-member Board of Water Commissioners of the Dedham-Westwood Water District. The Town's accountability for this organization does not extend beyond making these appointments.

#### B. Government-Wide and Fund Financial Statements

# Government-Wide Financial Statements

The government-wide financial statements (i.e., statement of net position and the statement of changes in net position) report information on all of the non-fiduciary activities of the primary government and its component units.

Governmental activities, which are primarily supported by taxes and intergovernmental revenues, are reported separately from business-type activities, which are supported primarily by user fees and charges.

#### Fund Financial Statements

Separate financial statements are provided for governmental funds, proprietary funds, and fiduciary funds, even though fiduciary funds are excluded from the government-wide financial statements. Major individual governmental funds and major individual enterprise funds are reported as separate columns in the fund financial statements. Nonmajor funds are aggregated and displayed in a single column.

#### Major Fund Criteria

Major funds must be reported if the following criteria are met:

- If the total assets and deferred outflows of resources, liabilities and deferred inflows of resources, revenues, or expenditures/expenses of an individual governmental or enterprise fund are at least 10 percent of the corresponding element (assets and deferred outflows of resources, liabilities and deferred inflows of resources, etc.) for all fund of that category or type (total governmental or total enterprise funds), and
- If the total assets and deferred outflows of resources, liabilities and deferred inflows of resources, revenues or expenditures/expenses of the individual governmental fund or enterprise fund are at least 5 percent of the corresponding element for all governmental and enterprise funds combined.

Additionally, any other governmental or enterprise fund that management believes is particularly significant to the basic financial statements may be reported as a major fund.

Fiduciary funds are reported by fund type.

#### C. Measurement Focus, Basis of Accounting and Basis of Presentation

#### Government-Wide Financial Statements

The government-wide financial statements are reported using the economic resources measurement focus and the accrual basis of accounting. Under this method, revenues are recorded when earned and expenses are recorded when the liabilities are incurred. Real estate and personal property taxes are recognized as revenues in the year for which they are levied. Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider have been met.

The statement of activities demonstrates the degree to which the direct expenses of a particular function or segment are offset by program revenues. Direct expenses are those that are clearly identifiable with a specific function or segment. Program revenues include the following:

- Charges to customers or applicants who purchase, use, or directly benefit from goods, services, or privileges provided by a given function or segment.
- Grants and contributions that are restricted to meeting the operational requirements of a particular function or segment.
- Grants and contributions that are restricted to meeting the capital requirements of a particular function or segment.

Taxes and other items not identifiable as program revenues are reported as general revenues.

For the most part, the effect of interfund activity has been removed from the government-wide financial statements. However, the effect of interfund services provided and used between functions is not eliminated as the elimination of these charges would distort the direct costs and program revenues reported for the functions affected.

#### Fund Financial Statements

Governmental fund financial statements are reported using the flow of current financial resources measurement focus and the modified accrual basis of accounting. Under the modified accrual basis of accounting, revenues are recognized when susceptible to accrual (i.e., measurable and available). Measurable means the amount of the transaction can be determined and available means collectible within the current period or soon enough thereafter to pay liabilities of the current period. Expenditures are recorded when the related fund liability is incurred, except for unmatured interest on general long-term debt which is recognized when due, and certain compensated absences, and claims and judgments which are recognized when the obligations are expected to be liquidated with current expendable available resources.

Real estate and personal property tax revenues are considered available if they are collected within 60 days after year-end. Investment income is susceptible to accrual. Other receipts and tax revenues become measurable and available when the cash is received and are recognized as revenue at that time.

Entitlements and shared revenues are recorded at the time of receipt or earlier if the susceptible to accrual criteria is met. Expenditure driven grants recognize revenue when the qualifying expenditures are incurred and all other grant requirements are met.

The following major governmental funds are reported:

The *general fund* is the primary operating fund. It is used to account for all financial resources, except those that are required to be accounted for in another fund.

The *facilities renovation fund* is used to account for the funds received and expended in connection with various Town and school renovations.

The *roadway improvements fund* is used to account for construction, reconstruction and improvements of roadways, streets and sidewalks.

The nonmajor governmental funds consist of other special revenue, capital projects and permanent funds that are aggregated and presented in the *nonmajor governmental funds* column on the governmental funds financial statements. The following describes the general use of these fund types:

The special revenue fund is used to account for and report the proceeds of specific revenue sources that are restricted or committed to expenditure for specified purposes other than permanent funds or capital projects.

The capital projects fund is used to account for and report financial resources that are restricted, committed, or assigned to expenditure for capital outlays, including the acquisition or construction of capital facilities and other capital assets of the governmental funds.

The *permanent fund* is used to account for financial resources that are legally restricted to the extent that only earnings, not principal, may be used for purposes that support the governmental programs.

**Proprietary** fund financial statements are reported using the flow of economic resources measurement focus and use the accrual basis of accounting. Under this method, revenues are recorded when earned and expenses are recorded when the liabilities are incurred.

Proprietary funds distinguish operating revenues and expenses from nonoperating items. Operating revenues and expenses generally result from providing services and producing and delivering goods in connection with the proprietary funds principal ongoing operations. All revenues and expenses not meeting this definition are reported as nonoperating revenues and expenses.

The following major proprietary fund is reported:

The sewer enterprise fund is used to account for the Town's sewer activities.

**Fiduciary** fund financial statements are reported using the flow of economic resources measurement focus and use the accrual basis of accounting. Fiduciary funds are used to account for assets held in a trustee capacity for others that cannot be used to support the governmental programs.

The following fiduciary fund types are reported:

The other postemployment benefit trust fund is used to account for and accumulate resources to provide funding for future OPEB (other postemployment benefit) liabilities.

The *private-purpose trust fund* is used to account for trust arrangements that exclusively benefit individuals, private organizations, or other governments. Some of these trusts have donor restrictions and trustee policies that do not allow the endowment portion and any unrealized appreciation to be spent. The donor restrictions and trustee policies only allows the trustees to authorize spending of the realized investment earnings. The Town's educational scholarship trusts are accounted for in this fund.

#### D. Cash and Investments

Government-Wide and Fund Financial Statements

The Town's cash and cash equivalents are considered to be cash on hand, demand deposits and short-term investments with an original maturity of three months or less from the date of acquisition.

Investments are carried at fair value.

# E. Fair Value Measurements

The Town reports required types of financial instruments in accordance with the fair value standards. These standards require an entity to maximize the use of observable inputs (such as quoted prices in active markets) and minimize the use of unobservable inputs (such as appraisals or valuation techniques) to determine fair value. Fair value standards also require the government to classify these financial instruments into a three-level hierarchy, based on the priority of inputs to the valuation technique or in accordance with net asset value practical expedient rules, which allow for either Level 2 or Level 3 depending on lock up and notice periods associated with the underlying funds.

Instruments measured and reported at fair value are classified and disclosed in one of the following categories:

Level 1 – Quoted prices are available in active markets for identical instruments as of the reporting date. Instruments, which are generally included in this category, include actively traded equity and debt securities, U.S.

government obligations, and mutual funds with quoted market prices in active markets.

Level 2 – Pricing inputs are other than quoted in active markets, which are either directly or indirectly observable as of the reporting date, and fair value is determined through the use of models or other valuation methodologies. Certain fixed income securities, primarily corporate bonds, are classified as Level 2 because fair values are estimated using pricing models, matrix pricing, or discounted cash flows.

Level 3 – Pricing inputs are unobservable for the instrument and include situations where there is little, if any, market activity for the instrument. The inputs into the determination of fair value require significant management judgment or estimation.

In some instances the inputs used to measure fair value may fall into different levels of the fair value hierarchy and is based on the lowest level of input that is significant to the fair value measurement.

Market price is affected by a number of factors, including the type of instrument and the characteristics specific to the instrument. Instruments with readily available active quoted prices generally will have a higher degree of market price observability and a lesser degree of judgment used in measuring fair value. It is reasonably possible that change in values of these instruments will occur in the near term and that such changes could materially affect amounts reported in these financial statements. For more information on the fair value of the Town's financial instruments, see Note 2 – Cash and Investments.

#### F. Accounts Receivable

#### Government-Wide and Fund Financial Statements

The recognition of revenue related to accounts receivable reported in the government-wide financial statements and the proprietary funds and fiduciary funds financial statements are reported under the accrual basis of accounting. The recognition of revenue related to accounts receivable reported in the governmental funds financial statements are reported under the modified accrual basis of accounting.

## Real Estate, Personal Property Taxes and Tax Liens

Real estate and personal property taxes are levied and based on values assessed on January 1<sup>st</sup> of every year. Assessed values are established by the Board of Assessors for 100% of the estimated fair market value. Taxes are due on August 1<sup>st</sup>, November 1<sup>st</sup>, February 1<sup>st</sup>, and May 1<sup>st</sup> and are subject to penalties and interest if they are not paid by the respective due date. Real estate tax liens are processed annually on delinquent properties. Real estate and personal property taxes levied are recorded as receivables in the year of the levy and are recorded under the modified accrual basis of accounting.

Real estate tax liens are processed six months after the close of the valuation year on delinquent properties and are recorded as receivables in the year they are processed.

Real estate receivables are secured via the tax lien process and are considered 100% collectible. Accordingly, an allowance for uncollectibles is not reported.

Personal property taxes cannot be secured through the lien process. The allowance of uncollectibles is estimated based on historical trends and specific account analysis.

#### Motor Vehicle Excise Taxes

Motor vehicle excise taxes are assessed annually for each vehicle registered and are recorded as receivables in the year of the levy. The Commonwealth is responsible for reporting the number of vehicles registered and the fair values of those vehicles. The tax calculation is the fair value of the vehicle multiplied by \$25 per \$1,000 of value.

The allowance for uncollectibles is estimated based on historical trends and specific account analysis.

# **User Charges**

Sewer fees are levied quarterly based on individual meter readings and are subject to penalties and interest if they are not paid by the respective due date. Sewer liens are processed in October of every year and included as a lien on the property owner's tax bill. Sewer charges are recorded as receivables in the year of the levy and are recorded under the full accrual basis of accounting.

#### Departmental and Other

Departmental and other receivables consist primarily of police details, ambulance fees and school rentals and are recorded as receivables in the year accrued. The allowance of uncollectibles is estimated based on historical trends and specific account analysis.

#### Intergovernmental

Various federal and state grants for operating and capital purposes are applied for and received annually. For non-expenditure driven grants, receivables are recorded as soon as all eligibility requirements imposed by the provider have been met. For expenditure driven grants, receivables are recorded when the qualifying expenditures are incurred and all other grant requirements are met. These receivables are considered 100% collectible and therefore do not report an allowance for uncollectibles.

# G. Inventories

Inventories are recorded as expenditures at the time of purchase. Such inventories are not material in total to the basic financial statements and therefore are not reported.

# H. Capital Assets

Government-Wide and Proprietary Fund Financial Statements

Capital assets, which include land, buildings and improvements, vehicles, machinery and equipment, furniture and fixtures, and infrastructure (e.g., roads, street lights, sewer mains, and similar items), are reported in the applicable governmental or business-type activity column of the government-wide financial statements. Capital assets are recorded at historical cost or at estimated historical cost if actual historical cost is not available. Donated capital assets; donated works of art, historical treasures and similar assets; and capital assets received in service concession arrangements are recorded at acquisition value.

All purchases and construction costs in excess of \$50,000 are capitalized at the date of acquisition or construction, respectively, with expected useful lives of greater than one year.

The Town has included all general infrastructure assets regardless of their acquisition date or amount. The Town was able to estimate the historical cost for the initial reporting of these assets through backtracking.

Capital assets (excluding land and construction in progress) are depreciated on a straight-line basis. The estimated useful lives of capital assets are as follows:

	Estimated Useful Life
Capital Asset Type	(in years)
<del>-</del>	
Buildings and improvements	7-40
Plant and infrastructure	7-40
Other buildings and improvements	7-40
Vehicles	5-10
Machinery and equipment	5-50
Infrastructure	5-50

#### I. Deferred Outflows/Inflows of Resources

#### Government-Wide Financial Statements (Net Position)

In addition to assets, the statement of net position will sometimes report a separate section for deferred outflows of resources. This separate financial statement element, deferred outflows of resources, represents a consumption of net assets that applies to a future period(s) and so will not be recognized as an outflow of resources (expense/expenditure) until then. The Town reported deferred outflows of resources related to pensions and other postemployment benefits in this category.

In addition to liabilities, the statement of net position will sometimes report a separate section for deferred inflows of resources. This separate financial statement element, deferred inflows of resources, represents an acquisition of net assets that applies to a future period(s) and so will not be recognized as an inflow of resources (revenue) until that time. The Town reported deferred inflows of resources related to pensions, other postemployment benefits, and taxes paid in advance in this category.

#### Governmental Fund Financial Statements

In addition to liabilities, the statement of net position will sometimes report a separate section for deferred inflows of resources. This separate financial statement element, *deferred inflows of resources*, represents an acquisition of net position that applies to a future period(s) and so will *not* be recognized as an inflow of resources (revenue) until that time. The Town has recorded taxes paid in advance and unavailable revenue as deferred inflows of resources in the governmental funds balance sheet. Unavailable revenue is recognized as revenue in the conversion to the government-wide (full accrual) financial statements.

#### J. Interfund Receivables and Payables

During the course of its operations, transactions occur between and within individual funds that may result in amounts owed between funds.

#### Government-Wide Financial Statements

Transactions of a buyer/seller nature between and within governmental funds are eliminated from the governmental activities in the statement of net position. Any residual balances outstanding between the governmental activities and business-type activities are reported in the statement of net position as "internal balances".

#### Fund Financial Statements

Transactions of a buyer/seller nature between and within funds are *not* eliminated from the individual fund statements. Receivables and payables resulting from these transactions are classified as "Due from other funds" or "Due to other funds" on the balance sheet.

#### K. Interfund Transfers

During the course of its operations, transactions occur between and within individual funds that may result in amounts owed between funds.

#### Government-Wide Financial Statements

Transfers between and within governmental funds are eliminated from the governmental activities in the statement of activities. Any residual balances outstanding between the governmental activities and business-type activities are reported in the statement of activities as "Transfers, net".

#### Fund Financial Statements

Transfers between and within funds are *not* eliminated from the individual fund statements and are reported as transfers in and transfers out.

#### L. Net Position and Fund Equity

#### Government-Wide Financial Statements (Net Position)

Net position reported as "net investment in capital assets" includes capital assets, net of accumulated depreciation, less the principal balance of outstanding debt used to acquire capital assets. Unspent proceeds of capital related debt are not considered to be capital assets. Outstanding debt related to future reimbursements from the state's school building program is not considered to be capital related debt.

Net position is reported as restricted when amounts that are not available for appropriation or are legally restricted by outside parties for a specific future use.

Net position has been "restricted for" the following:

"Permanent funds – expendable" represents the amount of realized and unrealized investment earnings of donor restricted trusts. The donor restrictions and trustee policies only allows the trustees to approve spending of the realized investment earnings that support governmental programs.

"Permanent funds – nonexpendable" represents the endowment portion of donor restricted trusts that support governmental programs.

"Gifts and Grants" represents restrictions placed on assets from outside parties.

Sometimes the Town will fund outlays for a particular purpose from both restricted (e.g., restricted bond or grant proceeds) and unrestricted resources. In order to calculate the amounts to report as restricted – net position and unrestricted – net position in the government-wide and proprietary fund financial statements, a flow assumption must be made about the order in which the resources are considered to be applied. It is the Town's policy to consider restricted – net position to have been depleted before unrestricted – net position is applied.

#### Fund Financial Statements (Fund Balances)

Governmental fund balances are classified as nonspendable, restricted, committed, assigned, or unassigned based on the extent to which the government is bound to honor constraints on the specific purposes for which amounts in those funds can be spent.

The governmental fund balance classifications are as follows:

"Nonspendable" fund balance includes amounts that cannot be spent because they are either not in spendable form or they are legally or contractually required to be maintained intact.

"Restricted" fund balance includes amounts subject to constraints placed on the use of resources that are either externally imposed by creditors, grantors, contributors, or laws or regulations of other governments' or that are imposed by law through constitutional provisions or enabling legislation.

"Committed" fund balance includes amounts that can only be used for specific purposes pursuant to constraints imposed by formal action of the government's highest level of decision-making authority. Town Meeting is the highest level of decision making authority that can, by adoption of a Town Meeting warrant article, commit funds for a specific purpose. Once voted, the limitation imposed by the vote remains in place until the funds are used for their intended purpose or a Town Meeting vote is taken to rescind the commitment.

"Assigned" fund balance includes amounts that are constrained by the Town's intent to be used for specific purposes but are neither restricted nor committed. The Town's by-laws authorize the Town Accountant to assign fund balance. Assignments generally only exist temporarily. Additional action does not have to be taken for the removal of an assignment.

"Unassigned" fund balance includes the residual classification for the general fund. This classification represents fund balance that has not been assigned to other funds and that has not been restricted, committed, or assigned to specific purposes within the general fund.

The Town's spending policy is to spend restricted fund balance first, followed by committed, assigned and unassigned fund balance. Most governmental funds are designated for one purpose at the time of their creation. Therefore, any expenditure from the fund will be allocated to the applicable fund balance classifications in the order of the aforementioned spending policy. The general fund and certain other funds may have more than one purpose.

#### M. Long-term Debt

## Government-Wide and Proprietary Fund Financial Statements

Long-term debt is reported as liabilities in the government-wide and proprietary fund statement of net position. Material bond premiums and discounts are deferred and amortized over the life of the bonds using the effective interest method. Bonds payable are reported net of the applicable bond premium or discount.

#### Governmental Fund Financial Statements

The face amount of governmental funds long-term debt is reported as other financing sources. Bond premiums and discounts, as well as issuance costs, are recognized in the current period. Bond premiums are reported as other financing sources and bond discounts are reported as other financing uses. Issuance costs, whether or not withheld from the actual bond proceeds received, are reported as general government expenditures.

#### N. Pensions

For purposes of measuring the net pension liability, deferred outflows of resources and deferred inflows of resources related to pensions, and pension expense, information about the fiduciary net position of the Norfolk County Contributory Retirement System and Massachusetts Teachers Retirement System and additions to/deductions from the System's fiduciary net position have been determined on the same basis as they are reported by the Systems. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value.

#### O. Investment Income

Excluding the permanent funds, investment income derived from major and nonmajor governmental funds is legally assigned to the general fund unless otherwise directed by Massachusetts General Law (MGL).

Investment income from proprietary funds is voluntarily assigned and transferred to the general fund.

#### P. Compensated Absences

Employees are granted vacation and sick leave in varying amounts based on collective bargaining agreements, state laws and executive policies.

Government-Wide and Proprietary Fund Financial Statements

Vested or accumulated vacation and sick leave are reported as liabilities and expensed as incurred.

Governmental Fund Financial Statements

Vested or accumulated vacation and sick leave, which will be liquidated with expendable available financial resources, are reported as expenditures and fund liabilities.

Compensated absences are reported in the governmental funds only if they have matured.

#### Q. Use of Estimates

Government-Wide and Fund Financial Statements

The preparation of basic financial statements in conformity with GAAP requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities and disclosure for contingent assets and liabilities at the date of the basic financial statements and the reported amounts of the revenues and expenditures/expenses during the year. Actual results could vary from estimates that were used.

#### R. Total Column

Government-Wide Financial Statements

The total column presented on the government-wide financial statements represents consolidated financial information.

#### Fund Financial Statements

The total column on the fund financial statements is presented only to facilitate financial analysis. Data in this column is not the equivalent of consolidated financial information.

#### **NOTE 2 - CASH AND INVESTMENTS**

A cash and investment pool is maintained that is available for use by all funds. Each fund type's portion of this pool is displayed on the balance sheet as "Cash and Cash Equivalents". The deposits and investments of the trust funds are held separately from those of other Town funds.

The Town follows internal investment policies as well as investment policies established under Massachusetts General Laws. The Commonwealth's statutes authorize the investment in obligations of the U.S. Treasury, agencies, and instrumentalities, certificates of deposit, repurchase agreements, money market accounts, bank deposits and the State Treasurer's Investment Pool (Pool). Additionally, they allow the Town to invest trust funds in trust companies incorporated under the laws of the Commonwealth, banking companies incorporated under the laws of the Commonwealth which are members of the Federal Deposit Insurance Corporation (FDIC), national banks, in participation units in combined investment funds, in paid-up shares and accounts of and in cooperative banks, in shares of savings and loan associations, in shares or savings deposits of federal savings and loan associations doing business in the Commonwealth to an amount not exceeding one hundred thousand dollars, and in bonds or notes which are legal investments for savings banks. Municipalities having trust funds in the custody of the Treasurer in an aggregate amount in excess of two hundred and fifty thousand dollars may also invest trust funds in securities, other than mortgages and collateral loans, which are legal for the investment of funds of savings banks under the laws of the Commonwealth provided that not more than fifteen percent of any such trust funds shall be invested in bank stocks and insurance company stocks, nor shall more than one and one-half percent of such funds be invested in the stock of any one bank or insurance company.

The Pool meets the criteria of an external investment pool. The Pool is administered by the Massachusetts Municipal Depository Trust (MMDT), which was established by the Treasurer of the Commonwealth of Massachusetts who serves as Trustee. The fair value of the position in the Pool is the same as the value of the Pool shares.

#### Custodial Credit Risk - Deposits

In the case of deposits, this is the risk that in the event of a bank failure, the Town's deposits may not be returned to it. The Town's deposit and investment policy allows for unlimited investments in MMDT, U.S. Treasuries and Agencies that will be held to maturity with maturities up to one year from the date of purchase, and bank accounts and Certificates of Deposit with maturities up to one year which are fully collateralized or fully insured. Additionally, the Town's policy allows for investments in unsecured bank deposits such as checking, savings, money market or Certificates of Deposit with maturities up to three months. Unsecured deposits in each institution are limited to no more than 5% of an institution's assets and no more than 20% of the Town's total cash.

At year-end, the carrying amount of deposits totaled \$34,501,451 and the bank balance totaled \$35,468,702. Of the bank balance, \$3,520,794 was covered by Federal Depository Insurance, \$17,150,413 was covered by the Depositors Insurance Fund, \$208,705 was covered by Securities Investor Protector Corporation, \$12,267,944 was collateralized and \$2,320,846 was subject to custodial credit risk because it was uninsured and uncollateralized.

#### Investments

As of June 30, 2022, the Town had the following investments:

				Maturities			
Investment Type	Fair value		Under 1 Year	 1-5 Years	_	6-10 Years	
Debt securities:							
U.S. treasury notes\$	1,938,783	\$	1,076,469	\$ 862,314	\$	-	
Government sponsored enterprises	753,219		230,064	523,155		-	
Corporate bonds	3,520,452	_	561,893	 2,958,559			
Total debt securities	6,212,454	\$	1,868,426	\$ 4,344,028	\$		
Other investments:							
Equity mutual funds	42,087						
Fixed income mutual funds	656,882						
Pension Reserve Investment Trust (PRIT)	16,294,627						
MMDT - Cash portfolio	15,338,498	_					
Total investments\$	38,544,548						

Included in the Town's investments reported above is the Town's OPEB Trust. The OPEB Trust held \$16,294,627 at June 30, 2022, all of which was invested through the State Retiree Benefits Trust Fund in PRIT's general allocation account. The effective weighted duration rate for PRIT investments ranged from 1.33 to 15.12 years.

The Town participates in MMDT, which maintains a cash portfolio and a short-term bond fund with combined average maturities of approximately 3 months.

#### Custodial Credit Risk – Investments

For an investment, this is the risk that, in the event of a failure by the counterparty, the Town will not be able to recover the value of its investments or collateral security that are in the possession of the outside party. At June 30, 2022, the Town does not have any custodial credit risk exposure for its investments since open-end mutual funds and MMDT deposits are not subject to custodial credit risk because their existence is not evidenced by securities that exist in physical or book entry form. In addition to the deposit and investment restrictions listed above, the Town's investment policies allow for trust funds to be invested in any instrument allowed by the Legal List issued by the Banking Commissioner each July. Stabilization funds may be invested in National Banks, Savings Banks, Cooperative banks or trust companies organized under Massachusetts laws, Securities legal for savings banks (i.e. those included in the Legal List issued annually by the Banking Commissioner), Federal Savings and Loan Associations situated in the Commonwealth and the MMDT.

#### Interest Rate Risk

Interest rate risk exists when there is a possibility that changes in interest rates could adversely affect the fair value of the Town's investments. The Town manages its exposure to fair value losses arising from increasing interest rates by limiting the allowable maturities of investments. The Town's investment policy limits the maturities of investments in U.S. Treasuries, U.S. Agencies and secured Certificates of Deposit to a maximum of one year from the date of purchase. Negotiable Certificates of Deposit are limited to a maximum of three months. The Town had no debt securities subject to interest rate risk as of June 30, 2022.

#### Credit Risk

The Town's policy for Credit Risk requires all brokerage houses and broker/dealers wishing to do business with the Town to supply the Treasurer with audited financial statements, proof of National Association of Security Dealers certification, a statement that the dealer has read the Town's investment policy and will comply with it and proof of credit worthiness with minimum standards of at least five years in operation and a minimum capital of \$10 million.

The Town's investments at June 30, 2022, are rated as follows:

Quality Rating	_	Government Sponsored Enterprise	Corporate Bonds
AAA	\$	404,243 348,976	\$ -
A+		-	723,254
A BBB+		-	217,204 1,178,181
BBB	_	-	1,401,813
Total	\$	753,219	\$ 3,520,452

The Town's investment in MMDT shares were unrated.

#### Concentration of Credit Risk

The Town limits the amount that may be invested in any one issuer, except for MMDT, to no more than 5% of an institution's assets and no more than 30% of the Town's total investments. At June 30, 2022, the Town did not have more than 30% of the Town's investments in with any one issuer.

#### Fair Value of Investments

The Town holds investments that are measured at fair value on a recurring basis. Because investing is not a core part of the Town's mission, the Town determines that the disclosures related to these investments only need to be disaggregated by major type. The Town chooses a tabular format for disclosing the levels within the fair value hierarchy.

The Town categorizes its fair value measurements within the fair value hierarchy established by generally accepted accounting principles. The hierarchy is based on the valuation inputs used to measure the fair value of the asset. Level 1 inputs are quoted prices in active markets for identical assets; Level 2 inputs are significant other observable inputs; Level 3 inputs are significant unobservable inputs.

The Town has the following recurring fair value measurements as of June 30, 2022:

		Fair Value Measurements Using						
	•	Quoted						
		Prices in						
		Active	Significant					
		Markets for	Other	Significant				
		Identical	Observable	Unobservable				
	June 30,	Assets	Inputs	Inputs				
Investment Type	2022	(Level 1)	(Level 2)	(Level 3)				
Investments measured at fair value:								
Debt securities:								
U.S. treasury notes\$	1,938,783 \$	1,938,783	- 5	-				
Government sponsored enterprises	753,219	753,219	-	-				
Corporate bonds	3,520,452		3,520,452					
Total debt securities	6,212,454	2,692,002	3,520,452					
Other investments:								
Equity mutual funds	42,087	42,087	-	-				
Fixed income mutual funds	656,882	656,882						
Total other investments	698,969	698,969						
Total investments measured at fair value	6,911,423 \$	3,390,971	3,520,452	<u> </u>				
Investments measured at amortized cost:								
MMDT - Cash portfolio	15,338,498							
Investments measured at net asset value:								
Pension Reserve Investment Trust (PRIT)	16,294,627							
Total investments\$	38,544,548							

U.S. treasury notes, government sponsored enterprises, equity and fixed income mutual funds classified in Level 1 of the fair value hierarchy are valued using prices quoted in active markets for those securities. Corporate bonds classified in Level 2 of the fair value hierarchy are valued using a matrix pricing technique. Matrix pricing is used to value securities based on the securities' relationship to benchmark quoted prices.

PRIT investments are valued using the net asset value method. This investment pool was established by the Treasurer of the Commonwealth of Massachusetts, who serves as Trustee. PRIT is administered by the Pension Reserve Investment Management Board (PRIM). The fair values of the positions in each investment Pool are the same as the value of each Pool's shares. The Town does not have the ability to control any of the investment decisions relative to its funds in PRIT.

MMDT investments are valued at amortized cost. Under the amortized cost method, an investment is valued initially at its cost and adjusted for the amount of interest income accrued each day over the term of the investment to account for any difference between the initial cost and the amount payable at its maturity. If amortized cost is determined not to approximate fair value, the value of the portfolio securities will be determined under procedures established by the Advisor.

# **NOTE 3 - RECEIVABLES**

At June 30, 2022, receivables for the individual major governmental funds and nonmajor funds in the aggregate, including the applicable allowances for uncollectible accounts, are as follows:

	Allowance								
	Gross for				Net				
	Amount		Uncollectibles		Amount				
Receivables:		•		_					
Real estate and personal property taxes \$	751,853	\$	-	\$	751,853				
Tax liens	943,604		-		943,604				
Motor vehicle excise taxes	259,199		-		259,199				
Departmental and other	1,306,831		(557,000)		749,831				
Intergovernmental	2,316,591			_	2,316,591				
Total\$	5,578,078	\$	(557,000)	\$_	5,021,078				

At June 30, 2022, receivables for the enterprise fund consist of the following:

			Allowance		
	Gross for				Net
	Amount		Uncollectibles		Amount
Receivables:					
Sewer user charges\$	1,272,168	\$		\$	1,272,168

Governmental funds report *unavailable revenue* in connection with receivables for revenues that are not considered to be available to liquidate liabilities of the current period. At the end of the current year, the various components of *unavailable revenue* reported in the governmental funds were as follows:

			Other		
	General Governmental				
	Fund		Funds		Total
Receivables:				-	
Real estate and personal property taxes\$	594,781	\$	-	\$	594,781
Tax liens	1,027,874		-		1,027,874
Motor vehicle excise taxes	259,199		-		259,199
Departmental and other	72,502		466,206		538,708
Intergovernmental - highway improvements	-		150,966		150,966
Intergovernmental - School Building Authority	1,374,000	_	262,466	_	1,636,466
				_	
Total\$	3,328,356	\$	879,638	\$	4,207,994

# **NOTE 4 - INTERFUND TRANSFERS**

Interfund transfers for the year ended June 30, 2022, are summarized as follows:

	Transfers In:	
Transfers Out:	General fund	
Nonmajor governmental funds Nonmajor governmental funds Nonmajor governmental funds	\$ 17,000 1,038,075 15,443	(1) (2) (3)
Total	\$ 1,070,518	

- (1) Transfer from Special Revenue Revolving Funds to support conservation operations.
- (2) Transfer from Special Revenue Ambulance Receipts to support ambulance operations.
- (3) Transfer from Special Revenue Bond Premiums Funds to support debt service expenditures.

#### **NOTE 5 - CAPITAL ASSETS**

Capital asset activity for the year ended June 30, 2022, was as follows:

	Beginning			Ending
	Balance	Increases	Decreases	Balance
Governmental Activities:				
Capital assets not being depreciated:				
Land\$	6,374,569 \$	- \$	- \$	6,374,569
Construction in progress	5,215,310	4,602,741	(120,080)	9,697,971
Total capital assets not being depreciated	11,589,879	4,602,741	(120,080)	16,072,540
Capital assets being depreciated:				
Buildings and improvements	137,463,756	230,586	-	137,694,342
Vehicles	10,788,715	307,440	(54,471)	11,041,684
Machinery and equipment	16,984,015	726,560	=	17,710,575
Infrastructure	64,208,758	3,336,311	(2,251,705)	65,293,364
Total capital assets being depreciated	229,445,244	4,600,897	(2,306,176)	231,739,965
Less accumulated depreciation for:				
Buildings and improvements	(57, 178, 030)	(3,787,853)	=	(60,965,883)
Vehicles	(9,388,120)	(596,337)	54,471	(9,929,986)
Machinery and equipment	(14,977,872)	(714,870)	-	(15,692,742)
Infrastructure	(35,764,242)	(3,127,808)	2,251,705	(36,640,345)
Total accumulated depreciation	(117,308,264)	(8,226,868)	2,306,176	(123,228,956)
Total capital assets being depreciated, net	112,136,980	(3,625,971)	<u>-</u> .	108,511,009
Total governmental activities capital assets, net \$	123,726,859 \$	976,770 \$	(120,080) \$	124,583,549

	Beginning Balance	Increases		Decreases		Ending Balance
Business-Type Activities:						
Capital assets not being depreciated:						
Land\$	350,850	\$ -	\$	-	\$	350,850
Construction in progress	_	111,324	_		_	111,324
Total capital assets not being depreciated	350,850	111,324				462,174
Capital assets being depreciated:						
Plant and infrastructure	19,460,956	-		(362,526)		19,098,430
Other buildings and improvements	6,339,070	_		-		6,339,070
Vehicles	581,523	-		-		581,523
Machinery and equipment	510,212	-		_		510,212
-	·		•		•	
Total capital assets being depreciated	26,891,761			(362,526)		26,529,235
Less accumulated depreciation for:						
Plant and infrastructure	(10,416,781)	(599,484)		362,526		(10,653,739)
Other buildings and improvements	(4,448,931)	(120,021)		-		(4,568,952)
Vehicles	(438,401)	(45, 197)		-		(483,598)
Machinery and equipment	(491,102)	(827)		_		(491,929)
·						
Total accumulated depreciation	(15,795,215)	(765,529)		362,526		(16, 198, 218)
·						
Total capital assets being depreciated, net	11,096,546	(765,529)				10,331,017
Total business-type activities capital assets, net \$	11,447,396	\$ (654,205)	\$	_	\$	10,793,191

Depreciation expense was charged to functions/programs of the primary government as follows:

Governmental Activities:		
General government	\$	214,040
Public safety		1,065,147
Education		2,762,126
Public works		3,443,670
Human services		43,124
Culture and recreation	_	698,761
Total depreciation expense - governmental activities	\$	8,226,868
Business-Type Activities:		
Sewer	\$.	765,529

#### **NOTE 6 - SHORT-TERM FINANCING**

The Town is authorized to borrow on a temporary basis to fund the following:

- Current operating costs prior to the collection of revenues through issuance of revenue or tax anticipation notes (RANS or TANS).
- Capital project costs and other approved expenditures incurred prior to obtaining permanent financing through issuance of bond anticipation notes (BANS) or grant anticipation notes (GANS).
- Federal and state aided capital projects and other program expenditures prior to receiving reimbursement through issuance of federal and state aid anticipation notes (FANS and SANS).

Short-term loans are general obligations of the Town and carry maturity dates that are limited by statute. Interest expenditures for short-term borrowings are accounted for in the General Fund and Sewer Enterprise Fund.

The Town had the following short-term debt activity during 2022:

					Balance at				Balance at
Туре	Purpose	Rate (%)	Due Date		June 30, 2021		Renewed/ Issued	Retired/ Redeemed	June 30, 2022
1900	Тагросс	(70)	Due Dute		2021	-	100000	rtodoomod	
Govern	mental Funds:								
BAN	School Feasibility Project	2.00%	04/08/22	\$	950,000	\$	_	\$ (950,000)	\$ -
BAN	Road Way Improvements	2.00%	04/08/22		3,500,000		_	(3,500,000)	-
BAN	School Feasibility Project	2.00%	08/19/22	-	-		4,000,000	(4,000,000)	(1)
	Total Governmental Funds			\$	4,450,000	\$	4,000,000	\$ (8,450,000)	\$ <u>-</u>

(1) On August 18, 2022, the Town issued \$56,575,000 of general obligation long-term bonds. Of the general obligation bonds, \$4,000,000 relates to BANS outstanding at year end. Therefore, the Town has recognized \$4,000,000 of bond proceeds in the governmental funds.

#### **NOTE 7 – LONG-TERM DEBT**

State law permits the Town, under the provisions of Chapter 44, Section 10, to authorize indebtedness up to a limit of 5% of its equalized valuation. Debt issued in accordance with this section of the law is designated as being "inside the debt limit." In addition, however, a Town may authorize debt in excess of that limit for specific purposes. Such debt, when issued, is designated as being "outside the debt limit."

Details related to the Town's outstanding general obligation indebtedness at June 30, 2022, and the debt service requirements follow.

Project	Maturities Through	; - –	Original Loan Amount	Interest Rate (%)	Outstanding at June 30, 2021	Issued	_	Redeemed	Outstanding at June 30, 2022
Municipal Purpose Bonds of August 2008	2023	\$	3,830,000	3.50 - 4.00 \$	260,000 \$	-	\$	(130,000) \$	130,000
Municipal Purpose Bonds of March 2012	2023		19,095,000	2.00 - 4.00	3,540,000	-		(1,785,000)	1,755,000
Municipal Purpose Bonds of December 2012	2022		4,635,000	2.00 - 3.00	455,000	-		(455,000)	-
Municipal Purpose Bonds of May 2014	2024		1,400,000	2.00 - 2.50	420,000	-		(140,000)	280,000
Municipal Purpose Bonds of September 2015	2036		10,450,000	2.50 - 5.00	7,375,000	-		(525,000)	6,850,000
Municipal Purpose Bonds of September 2016	2046		16,645,000	2.00 - 4.00	12,890,000	-		(750,000)	12,140,000
Municipal Purpose Bonds of March 2021	2041		2,726,696	2.00 - 5.00	2,726,696	-		(186,696)	2,540,000
Municipal Purpose Bonds of March 2021 - Refunding	2031		4,988,304	2.00 - 5.00	4,988,304	-		(553,304)	4,435,000
Municipal Purpose Bonds of April 2022	2052		6,380,000	2.75 - 5.00	-	6,380,000		-	6,380,000
Municipal Purpose Bonds of August 2022	2053		56,575,000	4.00 - 5.00		4,000,000	_		4,000,000
Total Bonds Payable					32,655,000	10,380,000		(4,525,000)	38,510,000
Add: Unamortized premium on bonds					2,688,472	828,223	_	(400,380)	3,100,035
Total Bonds Payable, net				\$	35,343,472 \$	11,208,223	\$ <u>-</u>	(4,925,380) \$	41,610,035
Enterprise Bonds Payable									
			Original	Interest	Outstanding				Outstanding
	Matur	ities	Loan	Rate	at June 30,				at June 30,
Project	Throu	ıgh	Amount	(%)	2021	Issued		Redeemed	2022
Sewer General Obligation Bonds:									
Municipal Purpose Bonds of May 2014	202	24	\$ 1,570,00	00 2.00 - 2.5	0 \$ 465,000	_\$	\$	(155,000) \$	310,000
Sewer Direct Borrowings:									
Massachusetts Water Resources Authority - MWRA .	203	32	125,00	0.00		125,000			125,000
Total Enterprise Bonds Payable, net					\$465,000	\$ 125,000	\$	(155,000) \$	435,000

Debt service requirements for principal and interest for general obligation bonds payable in the general fund in future years are as follows:

	General Obligation Bonds:								
Year	Principal		Interest		Total				
	·								
2023\$	4,535,000	\$	1,254,811	\$	5,789,811				
2024	2,650,707		1,345,088		3,995,795				
2025	2,575,400		1,135,192		3,710,592				
2026	2,578,935		1,013,788		3,592,723				
2027	2,257,470		899,387		3,156,858				
2028	2,256,005		802,903		3,058,908				
2029	2,265,247		714,482		2,979,730				
2030	2,134,136		624,421		2,758,557				
2031	2,138,732		540,903		2,679,635				
2032	1,282,974		468,558		1,751,532				
2033	1,172,570		428,821		1,601,390				
2034	1,182,519		396,040		1,578,559				
2035	1,187,821		362,571		1,550,392				
2036	1,193,831		327,376		1,521,207				
2037	729,487		299,309		1,028,796				
2038	735,497		278,234		1,013,731				
2039	741,860		254,398		996,258				
2040	748,931		230,230		979,161				
2041	761,001		205,705		966,706				
2042	682,364		181,460		863,824				
2043	689,081		159,329		848,410				
2044	695,444		136,938		832,382				
2045	702,161		114,288		816,449				
2046	679,231		91,358		770,590				
2047	266,301		69,050		335,351				
2048	273,725		59,047		332,772				
2049	286,856		48,738		335,594				
2050	295,340		37,942		333,282				
2051	288,471		26,817		315,289				
2052	302,662		15,707		318,369				
2053	220,239		4,405	_	224,643				
•									
Total\$	38,510,000	\$	12,527,295	\$	51,037,295				

Debt service requirements for principal and interest for bonds payable in the sewer enterprise fund in future years are as follows:

	General Obligation Bonds:											
Year	Principal		Interest		Total							
2023\$ 2024	155,000 155,000	\$	6,588 3,488	\$	161,588 158,488							
Total\$	310,000	\$	10,075	\$	320,075							

	Direct Borrowings:									
Year	Principal		Interest		Total					
				-	_					
2023\$	12,500	\$	-	\$	12,500					
2024	12,500		-		12,500					
2025	12,500		-		12,500					
2026	12,500		-		12,500					
2027	12,500		-		12,500					
2028	12,500		-		12,500					
2029	12,500		-		12,500					
2030	12,500		-		12,500					
2031	12,500		-		12,500					
2032	12,500		-	_	12,500					
•	<u>-</u>		<u>-</u>							
Total\$	125,000	\$_		\$	125,000					

The Town has been approved to receive school construction assistance through the Massachusetts School Building Authority (MSBA). The MSBA provides resources for eligible construction costs and debt interest and borrowing costs. During 2022, approximately \$1,401,000 of such assistance was received. Approximately \$1,401,000 will be received as a final payment in fiscal year 2023. Of this amount, approximately \$27,000 represents reimbursement of long-term interest costs, and approximately \$1,374,000 represents reimbursement of approved construction costs. Accordingly, a \$1,374,000 intergovernmental receivable and corresponding unavailable revenue has been recorded in the fund based financial statements and the change in the receivable has been recognized as revenue in the conversion to the government-wide financial statements.

Beginning in 2005, the Commonwealth changed the method for funding the school building assistance program. Under the new program, the assistance is paid to support construction costs and reduce the total debt service of the Town. Through the end of 2022, the Town has recorded grant proceeds totaling \$1,840,000 related to the Hanlon Elementary School feasibility study, from the MSBA, which is equal to 39.35% of approved construction costs submitted for reimbursement. The Town anticipates receiving an additional \$262,000 related to the feasibility project. Accordingly, a \$262,000 intergovernmental receivable and corresponding deferred inflow of resources – unavailable revenue has been reported in the governmental fund financial statements. The unavailable revenue has been recognized as revenue in the conversion to the government-wide financial statements.

The Town is a member of the Massachusetts Water Resources Authority (MWRA) which offers its members interest free loans for various purposes. The Town has \$125,000 in loans outstanding at June 30, 2022. The imputed interest on this loan is immaterial and has not been recognized by the Town.

The Town is subject to various debt limits by statute and may issue additional general obligation debt under the normal debt limit. At June 30, 2022, the Town had the following authorized and unissued debt:

Purpose	Date Voted	Article	_	Amount
MSBA feasibility study	5/30/2018	14	\$	202.889
Elementary schools bridge funding	5/3/2021	13	Ψ	30,316
Elementary schools construction	10/18/2021	13		84,610,386
Conant St. culvert, cemetary expansion	5/2/2022	8		325,000
Canton St. sidewalk	5/2/2022	12		900,000
Total			. \$	86,068,591

#### Changes in Long-Term Liabilities

During the year ended June 30, 2022, the following changes occurred in long-term liabilities:

	Beginning Balance	В	onds and Notes Issued		Bonds and Notes Redeemed	Other Increases	Other Decreases	Ending Balance	Due Within One Year
Governmental Activities:				-					
Long-term bonds payable\$	32,655,000	\$ 1	10,380,000	\$	(4,525,000) \$	- \$	- \$	38,510,000 \$	535,000
Add: Unamortized premium on bonds	2,688,472		-		-	828,223	(416,660)	3,100,035	519,469
Total bonds payable	35,343,472	1	10,380,000		(4,525,000)	828,223	(416,660)	41,610,035	1,054,469
Compensated absences	2,580,000		-		-	1,523,000	(1,740,000)	2,363,000	1,524,000
Net pension liability	36,035,591		-		-	13,934,063	(24,234,953)	25,734,701	-
Net Other postemployment benefits	33,914,368		-		-	5,607,092	(19,091,529)	20,429,931	-
Total governmental activity long-term liabilities\$	107,873,431	\$ <u></u> 1	10,380,000	\$_	(4,525,000) \$	21,892,378 \$	(45,483,142) \$	90,137,667 \$	2,578,469
Business-Type Activities:									
Long-term bonds payable\$	465,000	\$	- :	\$	(155,000) \$	- \$	- \$	310,000 \$	167,500
Long-term direct borrowing payable			125,000		<u> </u>	<u> </u>		125,000	-
Total bonds payable	465,000		125,000		(155,000)	-	-	435,000	167,500
Compensated absences	19,000		-		-	12,000	(19,000)	12,000	12,000
Net pension liability	872,556		-		-	337,396	(586,819)	623,133	-
Net Other postemployment benefits	1,048,898			_		173,416	(590,460)	631,854	_
Total business-type activity long-term liabilities\$	2,405,454	\$	125,000	\$_	(155,000) \$	522,812 \$	(1,196,279) \$	1,701,987 \$	179,500

Compensated absence liabilities, net pension liabilities, and other postemployment benefit liabilities related to both governmental and business-type activities are normally paid from the general fund and sewer enterprise funds, respectively.

### **NOTE 8 – GOVERNMENTAL FUND BALANCE CLASSIFICATIONS**

The Town classifies fund balances according to the constraints imposed on the use of those resources. There are two major types of fund balances, which are nonspendable and spendable.

GASB 54 provides for two major types of fund balance, which are nonspendable and spendable. Nonspendable fund balances are balances that cannot be spent because they are not expected to be converted to cash or they are legally or contractually required to remain intact. Examples of this classification are prepaid items, inventories, and principal (corpus) of an endowment fund. The Town has reported the principal portion of endowment funds as nonspendable. The net appreciation on endowments is reported as nonspendable and cannot be authorized for expenditure by the Town. Realized investment income is reported as restricted fund balance and restricted net position and may be authorized for expenditure.

In addition to the nonspendable fund balances, GASB 54 has provided a hierarchy of spendable fund balances, based on a hierarchy of spending constraints.

- Restricted: fund balances that are constrained by external parties, constitutional provisions, or enabling legislation.
- <u>Committed:</u> fund balances that contain self-imposed constraints of the government from its highest level of decision making authority.
- <u>Assigned:</u> fund balances that contain self-imposed constraints of the government to be used for a particular purpose.

<u>Unassigned:</u> fund balance of the general fund that is not constrained for any particular purpose.

The Town's spending policy is to spend restricted fund balance first, followed by committed, assigned and unassigned fund balance. Most governmental funds are designated for one purpose at the time of their creation. Therefore, any expenditure from the fund will be allocated to the applicable fund balance classifications in the order of the aforementioned spending policy. The general fund and certain other funds may have more than one purpose.

The general fund is the only fund that reports a positive unassigned fund balance amount. In other governmental funds it is not appropriate to report a positive unassigned fund balance amount. However, in governmental funds other than the general fund, if expenditures incurred for specific purpose exceed the amounts that are restricted, committed, or assigned to those purpose, it may be necessary to report a negative unassigned fund balance in that fund.

Massachusetts General Law allows for the establishment of Stabilization funds for one or more different purposes. The creation of a fund requires a two-thirds vote of the legislative body and must clearly define the purpose of the fund. Any changes to the purpose of the fund along with any additions to require majority vote and for appropriations from the fund required a two-thirds vote of the legislative body. The Town has established a capital stabilization fund, a general stabilization fund, a meals/hotel tax reserve fund, and a special education stabilization fund. At year end the balance of Town's Stabilization funds totaled \$8.0 million and is reported as unassigned fund balance within the General Fund.

As of June 30, 2022, the governmental fund balance consisted of the following:

	General	 Facilities Renovation	 Roadway Improvements	Nonmajor Governmental Funds	Total Governmental Funds
Fund Balances:					
Nonspendable:					
Permanent fund principal\$	-	\$ -	\$ -	\$ 449,002	\$ 449,002
Restricted for:					
Facilities renovations	-	1,875,811	-	-	1,875,811
Road improvements	-	-	860,613	-	860,613
Ambulance	-	-	-	1,182,156	1,182,156
Departmental grants and revolving funds	-	-	-	3,941,901	3,941,901
School lunch	-	-	-	339,496	339,496
Highway improvement	-	-	-	153,028	153,028
Education grants	-	-	-	740,735	740,735
Education revolving	-	-	-	2,289,751	2,289,751
Expendable governmental trusts	-	-	-	3,922	3,922
University station	-	-	-	61,012	61,012
Student activity	-	-	-	187,548	187,548
Police station project	-	-	-	400,000	400,000
Cemetery	-	-	-	19,104	19,104
Other nonexpendable trust funds	-	-	-	105,305	105,305
Committed to:					
Articles and continuing appropriations:					
Select board	123,121	-	-	-	123,121
Information systems	993,284	-	-	-	993,284
Mass housing and partnership/housing authority	8,777	-	-	-	8,777
Police department	149,534	-	-	-	149,534
Fire department	549,454	-	-	-	549,454
Education	3,036,047	-	-	-	3,036,047
Department of public works	1,524,664	-	-	-	1,524,664
Council on aging	220,000	-	-	-	220,000
Public library	32,000	-	-	-	32,000
Recreation	351,079	-	-	-	351,079
University Station	2,386,512	-	-	-	2,386,512
Assigned to:					
Legal department	1,544	-	-	-	1,544
Human resources	2,500	-	-	-	2,500
Police department	1,072	-	-	-	1,072
Fire department	135,502	-	-	-	135,502
Department of public works	18,739	-	-	-	18,739
Veterans services	25,000	-	-	-	25,000
Public library	4,213	-	-	-	4,213
Education	4,401,552	-	-	-	4,401,552
Hardware/software maintenance	2,756	-	-	-	2,756
Audit services	11,000	-	-	-	11,000
Free cash used for subsequent year budget	3,498,250	-	-	-	3,498,250
Unassigned	12,002,843	 	 -		12,002,843
Total Fund Balances\$	29,479,443	\$ 1,875,811	\$ 860,613	\$ 9,872,960	\$ 42,088,827

#### **NOTE 9 – STABILIZATION FUNDS**

The Town has \$8.0 million in stabilization funds classified as part of the general fund in the governmental funds financial statements. The stabilization funds may be used for general and/or capital purposes upon Town Meeting approval.

#### **NOTE 10 - RISK FINANCING**

The Town is exposed to various risks of loss related to torts; theft of, damage to and destruction of assets; errors and omissions; and natural disasters for which the Town carries commercial insurance. The amount of claim settlements has not exceeded insurance coverage in any of the previous three years.

The Town is a member of the Commonwealth of Massachusetts' Group Insurance Commission (GIC), which offers premium based insurance plans to GIC members. The GIC sets the rates for participating municipalities annually. Municipalities participating in the GIC plans are assessed a .05% administrative fee on their premium over what the State employees pay.

The Town is a member of the Massachusetts Interlocal Insurance Association (MIIA), a public entity risk pool currently operating as a common risk management and insurance program for workers' compensation benefits for employees other than uniformed police and fire personnel. MIIA is self-sustaining through member premiums and reinsures through commercial companies for stop loss insurance. The total premiums assessed by MIIA to the Town during 2022 totaled \$279,000 and are recorded in the general fund.

The Town is self-insured for the workers' compensation claims of police officers and firefighters and are paid on a pay-as-you-go basis from the general fund. The estimated liability for workers' compensation claims is based on history and injury type. The Town's liability is not material at June 30, 2022, and therefore is not reported.

The Town is self-insured for unemployment compensation. During 2022, the Town appropriated \$149,000 to provide for anticipated costs of unemployment benefits. During 2022, claims related to unemployment compensation totaled \$34,000. The liability for unemployment compensation was not material at June 30, 2022, and therefore is not reported.

#### **NOTE 11 - PENSION PLAN**

#### Plan Description

The Town is a member of the Norfolk County Retirement System (NCRS), a cost-sharing multiple-employer defined benefit pension plan covering eligible employees of the 41 member units. The system is administered by five board members (Board) on behalf of all current employees and retirees except for current teachers and retired teachers. Chapter 32 of the MGL assigns authority to establish and amend benefit provisions of the plan. A copy of their audited financial report may be obtained by visiting http://www.norfolkcountyretirement.org.

The Town is a member of the Massachusetts Teachers' Retirement System (MTRS), a cost-sharing multiemployer defined benefit plan. MTRS is managed by the Commonwealth of Massachusetts (Commonwealth) on behalf of municipal teachers and municipal teacher retirees. The Commonwealth is a nonemployer contributor and is responsible for 100% of the contributions and future benefit requirements of the MTRS. The MTRS covers certified teachers in cities (except Boston), towns, regional school districts, charter schools, educational collaboratives and Quincy College. The MTRS is part of the Commonwealth's reporting entity and the audited financial report may be obtained by visiting https://mtrs.state.ma.us/service/financial-reports/.

#### Special Funding Situation

The Commonwealth is a nonemployer contributor and is required by statute to make 100% of all actuarially determined employer contributions on behalf of the Town to the MTRS. Therefore, the Town is considered to be in a special funding situation as defined by GASB Statement No. 68, *Accounting and Financial Reporting for Pensions* and the Commonwealth is a nonemployer contributor in MTRS. Since the Town does not contribute directly to MTRS, there is no net pension liability to recognize. The total of the Commonwealth provided contributions have been allocated based on each employer's covered payroll to the total covered payroll of employers in MTRS as of the measurement date of June 30, 2021. The Town's portion of the collective pension expense, contributed by the Commonwealth, of \$7,258,793 is reported in the general fund as intergovernmental revenue and pension expense in the current fiscal year. The portion of the Commonwealth's collective net pension liability associated with the Town is \$90,456,940 as of the measurement date.

## Benefits Provided

Both Systems provide retirement, disability, survivor and death benefits to plan members and beneficiaries. Massachusetts Contributory Retirement System benefits are, with certain minor exceptions, uniform from system to system. The System provides for retirement allowance benefits up to a maximum of 80% of a member's highest three-year average annual rate of regular compensation. For persons who became members on or after April 2, 2012, average salary is the average annual rate of regular compensation received during the five consecutive years that produce the highest average, or, if greater, during the last five years (whether or not consecutive) preceding retirement. Benefit payments are based upon a member's age, length of creditable service, level of compensation, and group classification. Members become vested after ten years of creditable service.

Employees who resign from service and who are not eligible to receive a retirement allowance or are under the age of 55 are entitled to request a refund of their accumulated total deductions. Survivor benefits are extended to eligible beneficiaries of members whose death occurs prior to or following retirement.

Cost-of-living adjustments granted between 1981 and 1997 and any increase in other benefits imposed by the Commonwealth's state law during those years are borne by the Commonwealth and are deposited into the pension fund. Cost-of-living adjustments granted after 1997 must be approved by the Board and are borne by the System.

There were no changes of benefit terms that affected measurement of the total pension liability since the prior measurement date.

#### **Contributions**

Chapter 32 of the MGL governs the contributions of plan members and member units. Active plan members are required to contribute to the System at rates ranging from 5% to 9% of gross regular compensation with an additional 2% contribution required for compensation exceeding \$30,000. The percentage rate is keyed to the date upon which an employee's membership commences. The member units are required to pay into the NCRS a legislatively mandated actuarial determined contribution that is apportioned among the employers based on active current payroll. The Town's proportionate share of the required contribution equaled its actual contribution for the year ended December 31, 2021 was \$6,127,415, 24.74% of covered payroll, actuarially determined as an amount that, when combined with plan member contributions, is expected to finance the costs of benefits earned by plan members during the year, with an additional amount to finance any unfunded accrued liability.

#### Pension Liabilities

At June 30, 2022, the Town reported a liability of \$26,357,834, for its proportionate share of the net pension liability. The net pension liability was measured as of December 31, 2021, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of January 1, 2022. The Town's proportion of the net pension liability was based on a projection of the Town's long-term share of contributions to the pension plan relative to the projected contributions of all participating members, actuarially determined. At December 31, 2021, the Town's proportion was 7.15%, which decreased from the December 31, 2020 proportion of 7.23%.

## Pension Expense

For the year ended June 30, 2022, the Town recognized a pension expense of \$1,977,327, and reported deferred outflows of resources and inflows of resources related to pensions as follows:

Deferred Category	Deferred Outflows of Resources	-	Deferred Inflows of Resources	_	Total
Differences between expected and actual experience\$  Difference between projected and actual earnings, net  Changes in proportion and proportionate share of contributions	2,666,069 - 24,928	\$	(9,752,457) (327,888)	\$ _	2,666,069 (9,752,457) (302,960)
Total deferred outflows/(inflows) of resources\$	2,690,997	\$	(10,080,345)	\$_	(7,389,348)

The Town pays their annual appropriation on July 1<sup>st</sup> of the current fiscal year and the measurement date is six months after the payment, on December 31<sup>st</sup>.

The deferred outflows/inflows of resources related to pensions will be recognized in pension expense as follows:

Year ended June 30:	
2023\$	(632,523)
2024	, , ,
2025	(1,934,467)
2026	(1,806,847)
Total\$	(7,389,348)

## Actuarial Assumptions

The total pension liability in the January 1, 2022, actuarial valuation was determined using the following actuarial assumptions.

Valuation date	January 1, 2022
Actuarial cost method	Entry Age Normal Cost Method.
Asset valuation method	Market value.
Investment rate of return	7.75%
Discount rate	7.75%
Inflation rate	3.00%
Projected salary increases	3.50% - 5.50%
Cost of living adjustments	3.0% of first \$18,000 of retirement income.
Mortality rates	The RP-2014 Blue Collar Mortality Table with Scale with MP-2014.

## Investment Policy

The pension plan's policy in regard to the allocation of invested assets is established by PRIT. Plan assets are managed on a total return basis with a long-term objective of achieving a fully funded status for the benefits provided through the pension plan.

The long-term expected rate of return on pension plan investments was determined using a building-block method in which best-estimate ranges of expected future real rates of return (expected returns, net of pension plan investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation.

Best estimates of arithmetic real rates of return for each major asset class included in the pension plan's target asset allocation as of January 1, 2022, are summarized in the following table:

Asset Class	Long-Term Expected Asset Allocation	Long-Term Expected Real Rate of Return
Domestic equity	30.5%	7.0%
International equities	15.5%	7.7%
Fixed income	20.5%	4.3%
Real estate	9.5%	6.9%
Private equity	10.0%	9.4%
Hedge funds	11.5%	8.6%
Real assets	2.5%	8.9%
Total	100.00%	

#### Rate of Return

For the year ended December 31, 2021, the annual money-weighted rate of return on pension plan investments, net of pension plan investment expense, was 18.52%. The money-weighted rate of return expresses investment performance, net of investment expense, adjusted for the changing amounts actually invested.

#### Discount Rate

The discount rate used to measure the total pension liability was 7.75%. The projection of cash flows used to determine the discount rate assumed plan member contributions will be made at the current contribution rate and that contributions will be made at rates equal to the actuarially determined contribution rated. Based on those assumptions, the pension plan's fiduciary net position was projected to be available to make all projected future benefit payments of current plan members. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability.

Sensitivity of the Net Pension Liability to Changes in the Discount Rate

The following presents the net pension liability, calculated using the discount rate of 7.75%, as well as what the net pension liability would be if it were calculated using a discount rate that is 1-percentage-point lower (6.75%) or 1-percentage-point higher (8.75%) than the current rate:

	Current 1% Decrease Discount (6.75%) (7.75%)		_	1% Increase (8.75%)	
The Town's proportionate share of the net pension liability\$	43,867,591	\$	26,357,834	\$	18,743,313

Pension Plan Fiduciary Net Position

Detailed information about the pension plan's fiduciary net position is available in the separately issued Norfolk County Retirement System financial report.

Changes in Assumptions

None.

Changes in Plan Provisions

None.

## NOTE 12 - POSTEMPLOYMENT BENEFITS OTHER THAN PENSIONS

## Plan Description

The Town of Westwood administers a single-employer defined benefit healthcare plan ("the Retiree Health Plan"). The plan provides lifetime healthcare insurance for eligible retirees and their spouses through the Town's group health insurance plan, which covers both active and retired members. Chapter 32B of the MGL assigns authority to establish and amend benefit provisions of the plan. Benefit provisions are negotiated between the Town and the unions representing Town employees and are renegotiated each bargaining period. The Retiree Health Plan does not issue a publicly available financial report.

## **Funding Policy**

Contribution requirements are also negotiated between the Town and union representatives. The required contribution is based on a pay-as-you-go financing requirement. The Town contributes 60% of the cost of current-year premiums for eligible retired plan members and their spouses. Plan members receiving benefits contribute the remaining 40% of their premium costs. For 2022, the Town's contributed approximately \$3.1 million to the plan. For the year ended June 30, 2022, the Town's average contribution rate was approximately 5.61% of covered-employee payroll.

The Commonwealth of Massachusetts passed special legislation that has allowed the Town to establish a postemployment benefit trust fund and to enable the Town to begin pre-funding its other postemployment benefit (OPEB) liabilities.

During 2022, the Town pre-funded future OPEB liabilities by contributing \$1,490,000 to the Other Postemployment Benefit Fund in excess of the pay-as-you-go required contribution. These funds are reporting within the Fiduciary Funds financial statements. As of June 30, 2022, the balance of this fund totaled \$16.294.627.

## Measurement Date

The net OPEB liability was measured as of June 30, 2022, and the total OPEB liability used to calculate the net OPEB liability was determined by an actuarial valuation as of June 30, 2021.

## Employees Covered by Benefit Terms

The following table represents the Plan's membership at June 30, 2022:

Retired members or beneficiaries currently receiving benefits	383
Active members	434
Total	817

## Components of OPEB Liability

The following table represents the components of the Plan's OPEB liability as of June 30, 2022:

Total OPEB liability\$	37,356,412
Less: OPEB plan's fiduciary net position	(16,294,627)
-	
Net OPEB liability\$	21,061,785
•	
The OPEB plan's fiduciary net position	
as a percentage of the total OPEB liability	43.62%

## Significant Actuarial Methods and Assumptions

The total OPEB liability in the June 30, 2021, actuarial valuation was determined by using the following actuarial assumptions, applied to all periods included in the measurement that was updated to June 30, 2022 as follows:

Actuarial cost method	Entry Age Normal
Amortization method	Level Percentage of Payroll
Remaining amortization period	24 years from July 1, 2021
Asset valuation method	Fair Market Value
Investment rate of return	6.50%
Discount rate	6.50% as of June 30, 2022
Inflation	3.00%
Health care trend rates	Non-Medicare: 7.06% for 2 years, then 6.83%, then 6.59%, then 6.36%, then 6.00% decreasing by 0.25% for 6 years to an ultimate level of 4.50%. Medicare: 2.38%, then 4.49%, then 4.57%, then 4.66%, then 4.75%, then an ultimate rate of 4.50%. Medicare Part B: 4.50%. Contributions: Retiree contributions are expected to increase with medical trend.

Mortality rates:	
Pre-Retirement (Non-Teachers)	RP-2014 Blue Collar Employee Mortality Table projected generationally with Scale MP-2021
Healthy Retiree (Non-Teachers)	RP-2014 Blue Collar Healthy Annuitant Mortality Table projected generationally with Scale MP-2021
Disabled Retiree (Non- Teachers)	RP-2014 Blue Collar Healthy Annuitant Mortality Table set forward one year projected generationally with Scale MP-2021
Pre-Retirement (Teachers)	Pub-2010 Teacher Employee Headcount-weighted Mortality Table projected generationally with Scale MP-2020
Healthy Retiree (Teachers)	Pub-2010 Teacher Healthy Retiree Headcount-weighted Mortality Table projected generationally with Scale MP-2020
Disabled Retiree (Teachers)	Pub-2010 Teacher Healthy Retiree Headcount-weighted Mortality Table projected generationally with Scale MP-2020

#### Rate of Return

For the year ended June 30, 2022, the annual money-weighted rate of return on investments, net of investment expense, was -3.85%. The money-weighted rate of return expresses investment performance, net of investment expense, adjusted for the changing amounts actually invested.

The long-term expected rate of return on OPEB plan investments was determined using a building-block method in which best-estimate ranges of expected future rates of return (expected returns, net of investment expense and inflation) are developed for each major asset class. These returns are combined to produce the long-term expected rate of return of by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation and subtracting expected investment expenses and a risk margin. The target allocation as of June 30, 2022, and projected arithmetic real rates of return for each major asset class, after deducting inflation, but before investment expenses, used in the derivation of the long-term expected investment rate of return assumption are summarized below:

	Long-Term Expected	Long-Term Expected
Asset Class	Asset Allocation	Real Rate of Return
Domestic equity	22.00%	6.11%
International developed markets equity	11.50%	6.49%
International emerging markets equity	4.50%	8.12%
Core fixed income	15.00%	0.38%
High yield fixed income	8.00%	2.48%
Real estate	10.00%	3.72%
Timber	4.00%	3.44%
Hedge fund, GTAA, risk parity	10.00%	2.63%
Private equity	15.00%	9.93%
Total	100.00%	

## Discount Rate

The discount rate used to measure the total OPEB liability was 6.50% as of June 30, 2022. The projection of cash flows used to determine the discount rate assumed that contributions will be made in accordance with the Plan's funding policy. Based on those assumptions, the OPEB plan's fiduciary net position was projected to be sufficient to make all projected benefit payments to current plan members. Therefore the long-term expected rate of return on the OPEB plan assets was applied to all periods of projected benefit payments to determine the total OPEB liability.

Sensitivity of the Net OPEB Liability to Changes in the Discount Rate

The following table presents the Plan's net OPEB liability, calculated using the discount rate of 6.50% as well as what the net OPEB liability would be if it were calculated using a discount rate that is 1-percentage-point lower (5.50%) or 1-percentage-point higher (7.50%) than the current rate.

	Current				
	1% Decrease		Discount Rate		1% Increase
	(5.50%)		(6.50%)		(7.50%)
		- '			_
Net OPEB liability\$	25,709,865	\$	21,061,785	\$	17,171,561

Sensitivity of the Net OPEB Liability to Changes in the Healthcare Trend

The following table presents the net other postemployment benefit liability and service cost, calculated using the current healthcare trend rates, as well as what the net other postemployment benefit liability would be if it were calculated using a healthcare trend rate that is 1-percentage-point lower or 1-percentage-point higher.

	_	1% Decrease	 Current Trend	_	1% Increase
Net OPEB liability	\$	16,291,811	\$ 21,061,785	\$	26,950,597

## Summary of Significant Accounting Policies

For purposes of measuring the net OPEB liability, deferred outflows of resources and deferred inflows of resources related to OPEB, and OPEB expense, information about the fiduciary net position of the Plan and additions to/deductions from the Plan's fiduciary net position have been determined on the same basis as they are reported by the Plan. For this purpose, the Plan recognizes benefit payments when due and payable in accordance with the benefit terms. Investments are reported at fair value, except for money market investments and participating interest-earning investment contracts (repurchase agreements) that have a maturity at the time of purchase of one year or less, which are reported at cost.

## Changes in the Net OPEB Liability

	Increase (Decrease)						
	Total OPEB Liability (a)	_	Plan Fiduciary Net Position (b)	Net OPEB Liability (a) - (b)			
Balances at June 30, 2021\$	50,415,440	\$	15,452,174 \$	34,963,266			
Changes for the year:							
Service cost	1,551,057		-	1,551,057			
Interest	3,581,904		-	3,581,904			
Differences between expected and actual experience	(4,045,381)		-	(4,045,381)			
Contributions - employer	-		3,110,277	(3,110,277)			
Net investment income (loss)	-		(647,547)	647,547			
Changes in assumptions and other inputs	(12,526,331)		-	(12,526,331)			
Benefit payments	(1,620,277)	-	(1,620,277)				
Net change	(13,059,028)	-	842,453	(13,901,481)			
Balances at June 30, 2022\$	37,356,412	\$	16,294,627 \$	21,061,785			

OPEB Expense and Deferred Outflows of Resources and Deferred Inflows of Resources Related to OPEB

For the year ended June 30, 2022 the Town recognized OPEB expense of \$434,231 and reported deferred outflows of resources and deferred inflows of resources related to OPEB from the following sources:

	Deferred Outflows of	Deferred Inflows of	
Deferred Category	Resources	 Resources	Total
Differences between expected and actual experience\$	396,968	\$ (3,741,827) \$	(3,344,859)
Difference between projected and actual earnings, net	35,399	-	35,399
Changes in assumptions	-	(14,446,824)	(14,446,824)
Total deferred outflows/(inflows) of resources\$	432,367	\$ (18,188,651) \$	(17,756,284)

Amounts reported as deferred outflows of resources related to OPEB will be recognized in OPEB expense in the following fiscal years:

Year ended June 30:	
2023\$	(3,530,499)
2024	(3,276,327)
2025	(3,375,314)
2026	(2,839,368)
2027	(2,367,388)
2028	(2,367,388)
Total\$	(17,756,284)

## Changes of Assumptions

- The per capita health costs and contributions were updated to reflect current premiums and the costs in the most recent Commonwealth OPEB valuation report.
- The trend assumptions were revised, per the most recent Commonwealth OPEB valuation report.
- The mortality projection scale for non-teachers and the mortality assumption for teachers were updated.
- The retirement assumption for Group 1 and Group 4 employees hired on or after April 2, 2012 was updated.
- The Medicare enrollment assumption for future retirees hired prior to 1986 and current retirees under age 65 was updated.
- The discount rate and expected return on assets was decreased from 7.00% to 6.50%.

## Changes in Plan Provisions

• Effective July 1, 2022, Fallon plans are no longer offered by the GIC. Migration away from these plans was accounted for through the medical trend assumption.

#### **NOTE 13 - COMMITMENTS**

The Town completed the renovating and expanding Wentworth Hall, which is also known as the Islington Branch Library. The new building, now moved across the street from its old location, is now open and houses the library, Youth and Family Services department and community space. In the building's previous site is now private residential and commercial space, including condos, commercial business, and several restaurants. These projects are major enhancements to this important area of Town.

The Town is also proceeding with construction of a new elementary school. This \$87 million project, financed by Town and State funding, will consolidate two existing elementary schools into a new modern facility, with increased gymnasium and performance space, community trails and new playing fields. Construction is currently underway, with building occupancy expected to occur in February 2024.

The general fund has various pending transactions for goods and services related to articles and encumbrances totaling \$14.0 million.

## **NOTE 14 - CONTINGENCIES**

The Town participates in a number of federal award programs. Although the grant programs have been audited in accordance with the provisions of Title 2 U.S. Code of Federal Regulations Part 200, Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards through June 30, 2022, these programs are still subject to financial and compliance audits. The amount, if any, of expenditures which may be disallowed by the granting agencies cannot be determined at this time, although it is expected such amounts, if any, to be immaterial.

Various legal actions and claims are pending against the Town. Litigation is subject to many uncertainties, and the outcome of individual litigated matters is not always predictable. Although the amount of liability, if any, at June 30, 2022, cannot be ascertained, management believes any resulting liability should not materially affect the financial position of the Town at June 30, 2022.

## **NOTE 15 – TAX INCREMENT FINANCING AGREEMENTS**

The Town enters into tax increment financing (TIF) agreements with local businesses under Chapter 40, section 59 of the Massachusetts General Laws. Under this section of the law, localities may grant property tax exemptions of a business' property tax bill for the purpose of attracting or retaining businesses within their jurisdiction. The exemptions may be granted to any business located within or promising to relocate to the Town. Currently, there is one agreement in place for a new business, which went into effect in fiscal 2021. The terms of this agreement require the Town to exempt 95% of real estate taxes in year one, 75% in years two and three, and 25% in years four through thirteen. Starting in the fourteenth year, all years thereafter, the exemptions end, and the business will pay 100% of all real estate and personal property taxes. The tax forgiven in 2022 amounted to \$266,266.

The Town has not made any commitments as part of the agreements other than to reduce taxes. The Town is not subject to any tax abatement agreements entered into by other governmental entities.

## **NOTE 16 - COVID-19**

On March 10, 2020, the Massachusetts Governor declared a state of emergency in response to the coronavirus outbreak. The World Health Organization officially declared the novel Coronavirus (COVID-19) a pandemic the following day. In an attempt to slow the spread of COVID-19, governments issued various stay at home orders that caused global economic shutdowns and substantial financial market impact. Starting in March 2020, the Governor continued to issue orders allowing governments to operate and carry out essential functions safely. These included modifying the state's Open Meeting Law, issuing a stay-at-home order, and introducing a phased approach to reopening State businesses. The Town is considered an essential business and although it was closed to the public for a period of time, departments remained operational and most employees continued to perform their daily duties.

A number of businesses have been forced to stop or significantly reduce operations decreasing, the Town's portion of certain revenue. The Town has also incurred unanticipated costs specifically related to the pandemic.

On March 27, 2020, the United States Federal Government established the Coronavirus Aid, Relief and Economic Security (CARES) Act in response to the economic downfall caused by the COVID-19 pandemic. This Act requires that the payment from these funds be used only to cover expenses that; are necessary expenditures incurred due to the public health emergency with respect COVID-19; were not accounted for in the budget most recently approved as of March 27, 2020; and were incurred during the period that begins on March 1, 2020, and ends on December 30, 2021. The Commonwealth and communities throughout the Commonwealth were awarded a portion of this federal funding.

In addition to the CARES Act, on March 11, 2021, the United States Federal Government established the American Rescue Plan (ARP) Act to enhance the United States' recovery from the economic and health effects of the COVID-19 pandemic. This Act requires that the payment from these funds be used to cover costs related to; public health; negative economic impacts; services to disproportionately impacted communities; premium pay; infrastructure; revenue replacement; or administration. These funds can only be used to cover costs incurred between March 3, 2021, and December 31, 2024. The Commonwealth and communities throughout the Commonwealth were awarded a portion of this federal funding.

In addition to funding from the CARES Act and the ARP Act, there are several other federal and state grants available to assist with funding costs related to the pandemic; however, the full extent of the financial impact cannot be determined as of the date of the financial statements.

## **NOTE 17 - SUBSEQUENT EVENTS**

Management has evaluated subsequent events through November 30, 2022, which is the date the financial statements were available to be issued.

## NOTE 18 - IMPLEMENTATION OF NEW GASB PRONOUNCEMENTS

During 2022, the following GASB pronouncements were implemented:

- GASB Statement #87, Leases. This pronouncement did not impact the basic financial statements.
- GASB <u>Statement #89</u>, Accounting for Interest Cost Incurred before the End of a Construction Period. This pronouncement did not impact the basic financial statements.
- GASB <u>Statement #92</u>, *Omnibus 2020*. This pronouncement did not impact the basic financial statements.
- GASB <u>Statement #93</u>, *Replacement of Interbank Offered Rates*. This pronouncement did not impact the basic financial statements.
- GASB <u>Statement #97</u>, Certain Component Unit Criteria, and Accounting and Financial Reporting for Internal Revenue Code Section 457 Deferred Compensation Plans – an amendment of GASB Statements No. 14 and No. 84, and a supersession of GASB Statement No. 32. This pronouncement did not impact the basic financial statements.

The following GASB pronouncements will be implemented in the future:

- The GASB issued <u>Statement #91</u>, *Conduit Debt Obligations*, which is required to be implemented in 2023.
- The GASB issued <u>Statement #94</u>, <u>Public-Private and Public-Public Partnerships and Availability Payment Arrangements</u>, which is required to be implemented in 2023.
- The GASB issued <u>Statement #96</u>, <u>Subscription-Based Information Technology Arrangements</u>, which is required to be implemented in 2023.
- The GASB issued Statement #99, Omnibus 2022, which is required to be implemented in 2023.
- The GASB issued <u>Statement #100</u>, *Accounting Changes and Error Corrections*, which is required to be implemented in 2024.
- The GASB issued <u>Statement #101</u>, *Compensated Absences*, which is required to be implemented in 2025.

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Management is currently assessing the impact the implementation of these pronouncements will have on the basic financial statements.

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# General Fund Budgetary Comparison Schedule

The General Fund is the general operating fund of the Town. It is used to account for all the financial resources, except those required to be accounted for in another fund.

## SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE - $$\operatorname{\mathtt{BUDGET}}$ AND ACTUAL

## YEAR ENDED JUNE 30, 2022

<u> </u>	Budgeted Amounts		•		
	Original Budget	Final Budget	Actual Budgetary Amounts	Amounts Carried Forward To Next Year	Variance to Final Budget
REVENUES:	Dudget	Budget	Amounts	TO NEXT TEAT	Budget
Real estate and personal property taxes,					
net of tax refunds\$	86,040,399 \$	86,040,399	\$ 86,437,524	\$ - \$	397,125
Motor vehicle excise taxes	2,718,500	2,718,500	3,398,761	-	680,261
Charges for services	270,000	270,000	363,354	-	93,354
Penalties and interest on taxes	90,000	90,000	337,546	-	247,546
Licenses and permits	658,615	658,615	1,193,704	-	535,089
Fines and forfeitures	2,600	2,600	4,656	-	2,056
Intergovernmental	7,996,142	7,996,142	8,038,293	-	42,151
Departmental and other	386,656	386,656	458,001	-	71,345
Investment income (loss)	69,000	69,000	92,524		23,524
TOTAL REVENUES	98,231,912	98,231,912	100,324,363		2,092,451
EXPENDITURES:					
GENERAL GOVERNMENT					
SELECT BOARD					
Salaries	676,536	676,536	674,928	-	1,608
Expenditures	57,500	57,500	48,043		9,457
TOTAL	734,036	734,036	722,971	-	11,065
FINANCE AND WARRANT COMMISSION					
Salaries & expenditures	65,049	65,049	64,875	<u> </u>	174
ACCOUNTING DEPARTMENT					
Salaries	276,926	276,926	275,441	-	1,485
Expenditures	7,998	7,998	4,757	<u> </u>	3,241
TOTAL	284,924	284,924	280,198	-	4,726
ASSESSOR'S DEPARTMENT					
Salaries	223,999	223,999	223,657	-	342
Expenditures	22,450	22,450	21,512		938
TOTAL	246,449	246,449	245,169	-	1,280
TREASURER'S DEPARTMENT					
Salaries	124,298	124,298	123,835	-	463
Expenditures	10,450	10,450	7,968	<del></del>	2,482
TOTAL	134,748	134,748	131,803	-	2,945
COLLECTOR'S DEPARTMENT					
Salaries	126,013	126,013	125,158	-	855
Expenditures TOTAL	84,650 210,663	84,650 210,663	84,383 209,541	<del>-</del> -	267 1,122
LEGAL DEPARTMENT Salaries & expenditures	234,189	234,189	220,323	1,544	12,322
LILIMANI DESOLIDOES					
HUMAN RESOURCES Salaries	262,276	262,276	258,362		3,914
Expenditures	7,500	7,500	4,989	2,500	3,914
TOTAL	269,776	269,776	263,351	2,500	3,925
INFORMATION SYSTEMS DEPARTMENT					
	307,971	307,971	294,770	_	13,201
Salaries					
Salaries Expenditures	78,500	78,500	78,500	_	-

(Continued)

## SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE - $$\operatorname{\mathtt{BUDGET}}$ AND ACTUAL

## YEAR ENDED JUNE 30, 2022

<u>-</u>	Budgeted A	mounts			
_	Original Budget	Final Budget	Actual Budgetary Amounts	Amounts Carried Forward To Next Year	Variance to Final Budget
TOWN CLERK DEPARTMENT Salaries & expenditures	256,733	291,733	258,954	-	32,77
MASS HOUSING PARTNERSHIP/	<u> </u>	_			
HOUSING AUTHORITY					
Salaries & expenditures	37,462	37,462	27,682	<u> </u>	9,7
OUTSIDE PROFESSIONAL SERVICES					
Expenditures	62,500	62,500	31,524	<u> </u>	30,9
TRAINING/PROFESSIONAL DEVELOPMENT					
Expenditures	15,000	15,000	9,198	<u> </u>	5,8
Total General Government	2,938,000	2,973,000	2,838,859	4,044	130,0
PUBLIC SAFETY					
POLICE DEPARTMENT					
Salaries & expenditures	4,952,351	4,979,351	4,977,294	1,072	9
FIRE DEPARTMENT					
Salaries & expenditures	5,121,577	5,336,577	5,195,629	135,502	5,4
Total Public Safety	10,073,928	10,315,928	10,172,923	136,574	6,4
COMMUNITY AND ECONOMIC DEVELOPMENT					
Salaries & expenditures	1,278,865	1,278,865	1,189,025	<del>-</del>	89,8
PUBLIC WORKS					
DEPARTMENT OF PUBLIC WORKS					
Salaries & expenditures	4,135,041	4,255,041	4,223,473	18,740	12,8
SNOW AND ICE					
Expenditures	450,000	690,000	689,817	<del>-</del>	1
Total Public Works	4,585,041	4,945,041	4,913,290	18,740	13,0
HUMAN SERVICES					
DISABILITY COMISSION					
Salaries & expenditures	500	500	<u> </u>	<del>-</del> -	5
COUNCIL ON AGING					
Salaries	384,167	397,167	396,862	-	3
Expenditures	38,850 423,017	38,850 436,017	38,773 435,635	<del>-</del>	3
IOIAL	723,017	730,017	430,035	-	
YOUTH AND FAMILY SERVICES COMMISSION	200 207	289,287	200 272		g
Salaries  Expenditures	289,287 15,590	289,287 15,590	288,372 14,074	-	1,5
TOTAL	304,877	304,877	302,446	<del></del>	2,4
VETERANS SERVICES					
Salaries & expenditures	168,264	168,264	106,515	25,000	36,7
Total Human Services	896,658	909,658	844 506	25,000	40,0
TOTAL FIGHT SELVICES	090,000	909,000	844,596	25,000	40,0

(Continued)

## SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE - $$\operatorname{\mathtt{BUDGET}}$ AND ACTUAL

## YEAR ENDED JUNE 30, 2022

	Budgeted A	Amounts			
	Original Budget	Final Budget	Actual Budgetary Amounts	Amounts Carried Forward To Next Year	Variance to Final Budget
CULTURE AND RECREATION RECREATION					
Salaries & expenditures	495,698	495,698	494,740		958
PUBLIC LIBRARY					
Salaries & expenditures	1,618,272	1,618,272	1,543,761	4,213	70,29
MEMORIAL/VETERAN'S DAY/WESTWOOD DAY					
Expenditures	23,800	23,800	20,953	<del>-</del> -	2,84
Total Culture and Recreation	2,137,770	2,137,770	2,059,454	4,213	74,10
OTHER					
OFFICE COMMUNICATIONS  Expenditures	168,704	168,704	167,281	-	1,42
HARDWARE/SOFTWARE MAINTENANCE					
Expenditures	458,648	458,648	455,892	2,756	
Total Other	627,352	627,352	623,173	2,756	1,42
WESTWOOD PUBLIC SCHOOLS					
Public Schools	54,462,426	54,462,426	50,035,825	4,401,552	25,04
Blue Hills Regional	129,617	129,617	129,617		
Crossing Guards	119,241	119,241	113,719		5,52
Total Westwood Public Schools	54,711,284	54,711,284	50,279,161	4,401,552	30,57
SCHOOL AND MUNICIPAL FIXED COSTS					
Contributory Pension Benefits	6,127,415	6,127,415	6,127,415	<u> </u>	
Employee Benefits	10,836,555	10,836,555	9,651,170		1,185,38
General Liability Insurance	608,580	608,580	559,380	<u> </u>	49,20
Waste/Collection/Disposal	1,753,284	1,753,284	1,587,954		165,33
Audit Services.	94,250	94,250	82,710	11,000	54
Total School and Municipal Fixed Costs	19,420,084	19,420,084	18,008,629	11,000	1,400,45
RESERVE FUNDS					
Other/Select Board fund	295,000	160,000		<del>-</del>	160,00
Special Town Meeting Reserve	25,000	25,000	21,926		3,07
Reserve Fund	405,000	265,000			265,00
Total Reserve Funds	725,000	450,000	21,926		428,07
UNIVERSITY STATION	2,406,847	2,406,846	20,333	2,386,513	
CAPITAL OUTLAY	8,547,488	8,749,489	1,739,104	6,987,958	22,42
STATE AND COUNTY ASSESSMENTS	715,069	715,069	810,525	-	(95,45

(Continued)

## SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE - $$\operatorname{\mathtt{BUDGET}}$ AND ACTUAL

## YEAR ENDED JUNE 30, 2022

	Budgeted Ar	mounts			
	Original Budget	Final Budget	Actual Budgetary Amounts	Amounts Carried Forward To Next Year	Variance to Final Budget
DEBT SERVICE PRINCIPAL	4,588,095	4,538,095	4,525,000		13,095
DEBT SERVICE INTEREST	1,161,234	1,161,234	1,161,234		
TOTAL EXPENDITURES	114,812,715	115,339,715	99,207,232	13,978,350	2,154,133
EXCESS (DEFICIENCY) OF REVENUES OVER (UNDER) EXPENDITURES	(16,580,803)	(17,107,803)	1,117,131	(13,978,350)	4,246,584
OTHER FINANCING SOURCES (USES):  Use of prior year fund balance to fund carryovers  Use of free cash  Transfers in  Transfers out	11,861,940 2,477,650 2,366,213 (125,000)	11,861,940 2,812,650 2,558,213 (125,000)	2,558,213 (125,000)	- - - -	(11,861,940) (2,812,650) - -
TOTAL OTHER FINANCING SOURCES (USES)	16,580,803	17,107,803	2,433,213		(14,674,590)
NET CHANGE IN FUND BALANCE	-	-	3,550,344	(13,978,350)	(10,428,006)
BUDGETARY FUND BALANCE, Beginning of year	22,588,532	22,588,532	22,588,532		
BUDGETARY FUND BALANCE, End of year\$	22,588,532 \$	22,588,532 \$	26,138,876 \$	(13,978,350) \$	(10,428,006)

(Concluded)

## Retirement System Schedules

The Schedule of the Town's Proportionate Share of the Net Pension Liability presents multi-year trend information on the Town's net pension liability and related ratios.

The Schedule of Contributions presents multi-year trend information on the Town's required and actual contributions to the pension plan and related ratios.

The Schedule of the Special Funding Amounts of the Net Pension Liability for the Massachusetts Teachers Contributory Retirement System presents multi-year trend information on the liability and expense assumed by the Commonwealth of Massachusetts on behalf of the Town along with related ratios.

These schedules are intended to present information for ten years. Until a ten-year trend is compiled, information is presented for those years for which information is available.

## SCHEDULE OF THE TOWN'S PROPORTIONATE SHARE OF THE NET PENSION LIABILITY

## NORFOLK COUNTY CONTRIBUTORY RETIREMENT SYSTEM

<u>Year</u>	Proportion of the net pension liability (asset)	Proportionate share of the net pension liability (asset)	 Covered payroll	Net pension liability as a percentage of covered payroll	Plan fiduciary net position as a percentage of the total pension liability
December 31, 2021	7.15%	\$ 26,357,834	\$ 24,519,244	107.50%	79.40%
December 31, 2020	7.23%	36,908,147	23,510,325	156.99%	70.20%
December 31, 2019	7.22%	42,377,844	22,715,203	186.56%	64.60%
December 31, 2018	7.24%	47,141,103	21,953,678	214.73%	58.30%
December 31, 2017	7.24%	40,010,418	21,211,283	188.63%	63.50%
December 31, 2016	7.39%	38,565,987	20,770,111	185.68%	61.60%
December 31, 2015	7.39%	40,131,499	19,710,504	203.60%	58.60%
December 31, 2014	6.83%	35,408,720	16,856,918	210.05%	60.10%

Note: this schedule is intended to present information for 10 years.

Until a 10-year trend is compiled, information is presented for those years for which information is available.

## SCHEDULE OF THE TOWN'S CONTRIBUTIONS NORFOLK COUNTY CONTRIBUTORY RETIREMENT SYSTEM

<u>Year</u>	Actuarially determined contribution	Contributions in relation to the actuarially determined contribution	Contribution deficiency (excess)	Covered payroll	Contributions as a percentage of covered payroll
June 30, 2022\$	6,127,415 \$	(6,127,415) \$	- \$	24,764,436	24.74%
June 30, 2021	5,787,533	(5,787,533)	-	23,745,428	24.37%
June 30, 2020	5,406,233	(5,406,233)	-	22,942,355	23.56%
June 30, 2019	5,066,340	(5,066,340)	-	22,173,215	22.85%
June 30, 2018	4,631,206	(4,631,206)	-	21,423,396	21.62%
June 30, 2017	3,946,275	(3,946,275)	-	20,977,812	18.81%
June 30, 2016	3,583,777	(3,583,777)	-	19,907,609	18.00%
June 30, 2015	3,303,348	(3,303,348)	-	17,025,487	19.40%

Note: this schedule is intended to present information for 10 years.

Until a 10-year trend is compiled, information is presented for those years for which information is available.

# SCHEDULE OF THE SPECIAL FUNDING AMOUNTS OF THE NET PENSION LIABILITY

## MASSACHUSETTS TEACHERS' RETIREMENT SYSTEM

The Commonwealth of Massachusetts is a nonemployer contributor and is required by statute to make all actuarially determined employer contributions on behalf of the member employers which creates a special funding situation. Therefore, there is no net pension liability to recognize. This schedule discloses the Commonwealth's 100% share of the associated collective net pension liability; the portion of the collective pension expense as both a revenue and pension expense recognized; and the Plan's fiduciary net position as a percentage of the total liability.

	Commonwealth's 100% Share of the Associated Net	Expense and Revenue Recognized for the Commonwealth's	Plan Fiduciary Net Position as a Percentage of the
Year	Pension Liability	Support	Total Liability
2022\$	90,456,940	\$ 7,258,793	62.03%
2021	118,568,205	14,644,872	50.67%
2020	104,780,328	12,706,000	53.95%
2019	98,045,795	9,935,522	54.84%
2018	95,349,061	9,951,859	54.25%
2017	91,845,701	9,368,864	52.73%
2016	83,664,175	6,785,909	55.38%
2015	63,201,321	4,390,899	61.64%

Note: this schedule is intended to present information for 10 years.

Until a 10-year trend is compiled, information is presented for those years for which information is available.

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# Other Postemployment Benefits Plan Schedules

The Schedule of Changes in the Town's Net Other Postemployment Benefit Liability and Related Ratios presents multi-year trend information on changes in the Plan's total OPEB liability, changes in the Plan's net position, and ending net OPEB liability. It also demonstrates the Plan's net position as a percentage of the total liability and the Plan's net other postemployment benefit liability as a percentage of covered-employee payroll.

The Schedule of the Town's Contributions presents multi-year trend information on the Town's actual contributions to the other postemployment benefit plan and related ratios.

The Schedule of Investment Returns presents multi-year trend information on the money-weighted investment return on the Plan's other postemployment assets, net of investment expense.

These schedules are intended to present information for ten years. Until a ten-year trend is compiled, information is presented for those years for which information is available.

## SCHEDULE OF CHANGES IN THE TOWN'S NET OPEB LIABILITY AND RELATED RATIOS

OTHER POSTEMPLOYMENT BENEFIT PLAN

Total OPEB Liability	June 30, 2017	_	June 30, 2018	-	June 30, 2019	_	June 30, 2020
Service cost	1,237,052 3,287,987 (1,920,473)	\$	1,495,348 3,247,123 - -	\$	1,542,520 3,455,390 -	\$	1,591,178 3,677,936 694,693 (6,492,442)
Benefit payments	(1,995,030)	_	(1,830,497)	-	(2,006,530)	_	(1,912,326)
Net change in total OPEB liability	609,536		2,911,974		2,991,380		(2,440,961)
Total OPEB liability - beginning	43,582,252	_	44,191,788		47,103,762	_	50,095,142
Total OPEB liability - ending (a)\$	44,191,788	\$ _	47,103,762	\$	50,095,142	\$_	47,654,181
Plan fiduciary net position Employer contributions	1,350,000 1,995,030 533,515 (1,995,030) 1,883,515 3,144,886 5,028,401	_	1,390,000 1,830,497 587,125 (1,830,497) 1,977,125 5,028,401 7,005,526	-	1,415,000 2,006,530 458,279 (2,006,530) 1,873,279 7,005,526 8,878,805	_	1,440,000 1,912,326 200,978 (1,912,326) 1,640,978 8,878,805
Net OPEB liability - ending (a)-(b)\$	39,163,387	\$ _	40,098,236	\$	41,216,337	\$ _	37,134,398
Plan fiduciary net position as a percentage of the total OPEB liability  Covered-employee payroll\$	11.38% 42,772,363	\$	14.87% 43,392,562	\$	17.72% 44.053,798	\$	22.08% 45,266,989
Net OPEB liability as a percentage of covered-employee payroll	91.56%	•	92.41%	•	93.56%	•	82.03%

Note: this schedule is intended to present information for 10 years.

Until a 10-year trend is compiled, information is presented for those years for which information is available.

Note: Contributions are negotiated between the Town and union representatives and are based on a percentage of pay-as-you-go premiums, not on a percentage of payroll. Accordingly, the RSI schedules use covered-employee payroll.

	June 30,	June 30,
	2021	2022
\$	1,503,625	\$ 1,551,057
	3,368,418	3,581,904
	-	(4,045,381)
	-	(12,526,331)
	(2,110,784)	(1,620,277)
	2,761,259	(13,059,028)
	47,654,181	50,415,440
\$	50,415,440	\$ 37,356,412
\$	1,465,000	\$ 1,490,000
	2,110,784	1,620,277
	3,467,391	(647,547)
	(2,110,784)	(1,620,277)
	4,932,391	842,453
	10,519,783	15,452,174
\$	15,452,174	\$ 16,294,627
\$	34,963,266	\$ 21,061,785
•	30.65%	43.62%
\$	53,275,514	\$ 55,431,418
	65.63%	38.00%

## SCHEDULE OF THE TOWN'S CONTRIBUTIONS OTHER POSTEMPLOYMENT BENEFIT PLAN

<u>Year</u>	Actuarially determined contribution	Contributions in relation to the actuarially determined contribution	Contribution deficiency (excess)	Covered- employee payroll	Contributions as a percentage of covered- employee payroll
June 30, 2022\$	2,621,862 \$	(3,110,277) \$	(488,415) \$	55,431,418	5.61%
June 30, 2021	3,868,237	(3,575,784)	292,453	53,275,514	6.71%
June 30, 2020	3,729,685	(3,352,326)	377,359	45,266,989	7.41%
June 30, 2019	4,091,003	(3,421,530)	669,473	44,053,798	7.77%
June 30, 2018	3,920,310	(3,220,497)	699,813	43,392,562	7.42%
June 30, 2017	3,448,958	(3,345,030)	103,928	42,772,363	7.82%

Note: this schedule is intended to present information for 10 years.

Until a 10-year trend is compiled, information is presented for those years for which information is available.

# SCHEDULE OF INVESTMENT RETURNS OTHER POSTEMPLOYMENT BENEFIT PLAN

	Annual money-weighted rate of return,
Year	net of investment expense
June 30, 2022	-3.85%
June 30, 2021	29.60%
June 30, 2020	1.97%
June 30, 2019	5.52%
June 30, 2018	9.50%
June 30, 2017	12.53%

Note: this schedule is intended to present information for 10 years. Until a 10-year trend is compiled, information is presented for those years for which information is available.

## **NOTE A - BUDGETARY BASIS OF ACCOUNTING**

## **Budgetary Information**

Municipal Law requires the Town to adopt a balanced budget that is approved by Town Meeting. The Finance Committee presents an annual budget to Town Meeting, which includes estimates of revenues and other financing sources and recommendations of expenditures and other financing uses. The Town Meeting, which has full authority to amend and/or reject the budget or any line item, adopts the expenditure budget by majority vote.

Increases or transfers between and within departments subsequent to the approval of the annual budget, requires majority Special Town Meeting approval via a special article.

The majority of the Town's appropriations are non-continuing which lapse at the end of each year. Others are continuing appropriations for which the governing body has authorized that an unspent balance from a prior year be carried forward and made available for spending in the current year. These carry forwards are included as part of the subsequent year's original budget.

Generally, expenditures may not exceed the legal level of spending authorized for an appropriation account. However, the Town is statutorily required to pay debt service, regardless of whether such amounts are appropriated. Additionally, expenditures for disasters, natural or otherwise, and final judgments may exceed the level of spending authorized by two-thirds majority vote of Town Meeting.

The Town adopts an annual budget for the General Fund in conformity with the guidelines described above. The original 2022 approved budget for the General Fund authorized approximately \$103.1 million in appropriations and other amounts to be raised and \$11.9 million in encumbrances and appropriations carried over from previous years. During 2022, the Town increased the original budget by \$527,000, which was primarily due to the supplementary appropriations from free cash and the reserve funds to fund the capital outlay budget and the public works budget.

The Town Accountant's office has the responsibility to ensure that budgetary control is maintained. Budgetary control is exercised through the Town's accounting system.

## **Budgetary - GAAP Reconciliation**

For budgetary financial reporting purposes, the Uniform Municipal Accounting System basis of accounting (established by the Commonwealth of Massachusetts (Commonwealth) is followed, which differs from the GAAP basis of accounting. A reconciliation of budgetary-basis to GAAP-basis results for the General Fund for the year ended June 30, 2022, is presented on the following page.

Net change in fund balance - budgetary basis \$	3,550,344
Perspective differences:  Activity of the stabilization fund recorded in the general fund for GAAP	(74,261)
Basis of accounting differences:	
Net change in recording tax refunds payable	(798, 529)
Net change in recording 60 day receipts	(81,908)
Net change in recording accrued expenditures	(409,782)
Net change in recording accrued receipts	277,465
Recognition of revenue for on-behalf payments	7,258,793
Recognition of expenditures for on-behalf payments	(7,258,793)
Net change in fund balance - GAAP basis\$	2,463,329

## **Appropriation Deficit**

The Town reported an appropriation deficit in the state and county assessments budget. The Town is not required to raise the state and county assessment deficit.

## **NOTE B - PENSION PLAN**

#### Pension Plan Schedules

## Schedule of the Town's Proportionate Share of the Net Pension Liability

The Schedule of the Town's Proportionate Share of the Net Pension Liability details the allocated percentage of the net pension liability (asset), the proportionate share of the net pension liability, and the covered payroll. It also demonstrates the net position as a percentage of the pension liability and the net pension liability as a percentage of covered payroll.

## Schedule of Town's Contributions

Governmental employers are required to pay an annual appropriation as established by PERAC. The appropriation includes the amounts to pay the pension portion of each member's retirement allowance, an amount to amortize the actuarially determined unfunded liability to zero in accordance with the system's funding schedule, and additional appropriations in accordance with adopted early retirement incentive programs. The appropriations are payable on July 1 and January 1. The Town may choose to pay the entire appropriation in July at a discounted rate. Accordingly, actual contributions may be less than the "total appropriation". The pension fund appropriation is allocated to the Town based on covered payroll.

## Schedule of the Special Funding Amounts of the Net Pension Liabilities

The Commonwealth of Massachusetts is a nonemployer contributor and is required by statute to make all actuarially determined employer contributions on behalf of the member employers which creates a special funding situation. Since the Town does not contribute directly to MTRS, there is no net pension liability to recognize. This schedule discloses the Commonwealth's 100% share of the collective net pension liability that is associated with the Town; the portion of the collective pension expense as both a revenue and pension expense recognized by the Town; and the Plan's fiduciary net position as a percentage of the total liability.

Changes in Assumptions

None.

Changes in Plan Provisions

None.

#### NOTE C - OTHER POSTEMPLOYMENT BENEFITS

The Town administers a single-employer defined benefit healthcare plan ("The Retiree Health Plan"). The plan provides lifetime healthcare insurance for eligible retirees and their spouses through the Town's group health insurance plan, which covers both active and retired members. Additionally, retired teachers and their spouses receive health insurance through the Group Insurance Commission of the Commonwealth of Massachusetts (GIC). Each participating municipality is assessed for the governmental share of health and life insurance premiums paid on behalf of its teacher retirees by the state.

## The Other Postemployment Benefit Plan

The Schedule of Changes in the Town's Net Other Postemployment Benefit Liability and Related Ratios

The Schedule of Changes in the Town's Net Other Postemployment Benefit Liability and Related Ratios presents multi-year trend information on changes in the Plan's total OPEB liability, changes in the Plan's net position, and ending net OPEB liability. It also demonstrates the Plan's net position as a percentage of the total liability and the Plan's net other postemployment benefit liability as a percentage of covered-employee payroll.

## Schedule of the Town's Contributions

The Schedule of the Town's Contributions includes the Town's annual required contribution to the Plan, along with the contribution made in relation to the actuarially determined contribution and the covered-employee payroll. The Town is not required to fully fund this contribution. It also demonstrates the contributions as a percentage of covered-employee payroll. Actuarially contribution rates are calculated as of June 30, two years prior to the end of the fiscal year in which contributions are reported. Methods and assumptions used to determine contribution rates are as follows on the next page.

Valuation date..... June 30, 2021 Actuarial cost method..... Entry Age Normal Amortization method..... Level Percentage of Payroll Asset valuation method...... Fair Market Value Investment rate of return..... 6.50% Inflation..... 3.00% Health care trend rates..... Non-Medicare: 7.06% for 2 years, then 6.83%, then 6.59%, then 6.36%, then 6.00% decreasing by 0.25% for 6 years to an ultimate level of 4.50%. Medicare: 2.38%, then 4.49%, then 4.57%, then 4.66%, then 4.75%, then an ultimate rate of 4.50%. Medicare Part B: 4.50%. Contributions: Retiree contributions are expected to increase with medical trend. Mortality rates: Pre-Retirement (Non-Teachers)..... RP-2014 Blue Collar Employee Mortality Table projected generationally with Scale MP-2021 Healthy Retiree (Non-Teachers)..... RP-2014 Blue Collar Healthy Annuitant Mortality Table projected generationally with Scale MP-2021 Disabled Retiree (Non- Teachers)..... RP-2014 Blue Collar Healthy Annuitant Mortality Table set forward one year projected generationally with Scale MP-2021 Pub-2010 Teacher Employee Headcount-weighted Mortality Pre-Retirement (Teachers)..... Table projected generationally with Scale MP-2020 Pub-2010 Teacher Healthy Retiree Headcount-weighted Mortality Healthy Retiree (Teachers)..... Table projected generationally with Scale MP-2020 Pub-2010 Teacher Healthy Retiree Headcount-weighted Mortality Disabled Retiree (Teachers)..... Table projected generationally with Scale MP-2020

## Schedule of Investment Returns

The Schedule of Investment Returns includes the money-weighted investment return on the Plan's other postemployment assets, net of investment expense.

## Changes of Assumptions

- The per capita health costs and contributions were updated to reflect current premiums and the costs in the most recent Commonwealth OPEB valuation report.
- The trend assumptions were revised, per the most recent Commonwealth OPEB valuation report.
- The mortality projection scale for non-teachers and the mortality assumption for teachers were updated.
- The retirement assumption for Group 1 and Group 4 employees hired on or after April 2, 2012 was updated.

- The Medicare enrollment assumption for future retirees hired prior to 1986 and current retirees under age 65 was updated.
- The discount rate and expected return on assets was decreased from 7.00% to 6.50%.

## Changes in Plan Provisions

• Effective July 1, 2022, Fallon plans are no longer offered by the GIC. Migration away from these plans was accounted for through the medical trend assumption.

Other Suppl	lementary In	formation
-------------	--------------	-----------

# Combining Statements

The combining financial statements provide a more detailed view of the "Basic Financial Statements" presented in the preceding subsection.

Combining statements are presented when there are more than one fund of a given fund type.

# Nonmajor Governmental Funds

## Special Revenue Funds

Special Revenue Funds are used to account for the proceeds of specific revenue sources (other than permanent funds or major capital project funds) that are restricted by law or administrative action to expenditures for specific purposes. The Town's special revenue funds are grouped into the following categories:

- School Lunch Fund accounts for the operations of the public school lunch program.
- Ambulance Fund accounts for the fees collected for ambulance services which can legally only be
  appropriated for costs to provide the service, such as Emergency Medical Technician firefighter stipend
  and ambulance supplies.
- **Departmental Grants/Other Revolving Funds** accounts for various grants and legally restricted revenues for special programs administered by Town departments.
- Educational Grants Funds accounts for all educational programs specially financed by grants and other restricted revenues.
- **Educational Revolving Funds** accounts for educational programs financed by non-grant revenues and aifts.
- **Expendable Governmental Trusts** accounts for contributions where both principal and investment earnings may be spent to support the government.
- **Highway Improvement Fund** accounts for funds received from the State Highway Department which is used for construction, reconstruction and improvements of roadways.
- *University Station* accounts for the remaining dedicated revenues and expenditures related to the Town's high profile commercial development project which has been substantially completed.
- Student Activity Funds accounts for funds used to support student extra-curricular student activities.

## Capital Project Funds

Capital Projects Funds are used to account for financial resources to be used for the acquisition, construction, or improvement of major capital assets (other than those financed by enterprise funds). Such resources are derived principally from proceeds of general obligation bonds and grants. The Town's grouping for non-major capital project funds is described as follows:

- Fire Station Project accounts for renovation, improvements and capital equipment associated with the new fire station.
- **Police Station Project** accounts for the funds received and expended in connection with the construction of the new police station.

## Permanent Funds

Permanent Funds are used to account for financial resources that are legally restricted to the extent that only earnings, not principal, may be used for purposes that support the reporting government's programs.

- **Cemetery Fund** accounts for contributions associated with cemetery care and maintenance.
- Other Nonexpendable Trust Funds accounts for various contributions associated with the public library, schools and veterans' services.

## NONMAJOR GOVERNMENTAL FUNDS COMBINING BALANCE SHEET

JUNE 30, 2022

								Special	Re	venue Funds		
	School Lunch		Ambulance	 Departmental Grants/Other Revolving	_	Educational Grants		Educational Revolving		Expendable Governmental Trusts	. <u>.</u>	Highway Improvement
ASSETS												
Cash and cash equivalents\$ Investments\$	341,827	\$	1,182,156	\$ 4,893,857	\$	754,064 -	\$	2,393,765	\$	3,922	\$	153,028
Receivables, net of uncollectibles:  Departmental and other	<u>-</u>		466,206	 126,853 31,496	_	<u>-</u>		-		- -		- 150,966
TOTAL ASSETS\$	341,827	\$	1,648,362	\$ 5,052,206	\$	754,064	\$	2,393,765	\$	3,922	\$	303,994
LIABILITIES												
Warrants payable\$ Accrued payroll	2,331	\$	-	\$ 28,454	\$	3,329 10,000	\$	104,014	\$	-	\$	-
Other liabilities.	_		-	593,537		10,000		-		-		-
Unearned revenue			_	 488,314	_		-	-		_	-	
TOTAL LIABILITIES	2,331		-	 1,110,305	_	13,329		104,014		-		
DEFERRED INFLOWS OF RESOURCES												
Unavailable revenue		-	466,206		-		-	-		-	-	150,966
FUND BALANCES												
NonspendableRestricted	339,496		- 1,182,156	- 3,941,901		- 740,735		- 2,289,751		3,922		- 153,028
TOTAL FUND BALANCES	339,496		1,182,156	3,941,901	_	740,735		2,289,751		3,922		153,028
TOTAL LIABILITIES, DEFERRED INFLOWS OF RESOURCES, AND FUND BALANCES\$	341,827	\$	1,648,362	\$ 5,052,206	\$	754,064	\$	2,393,765	\$	3,922	\$	303,994

(Continued)

			 Capital Projects			Permanent Funds	3		
University Station	 Student Activity	 Subtotal	 Police Station Project	_	Cemetery	 Other Nonexpendable Trust Funds		Subtotal	 Total Nonmajor Governmental Funds
\$ 61,012	\$ 187,548 -	\$ 9,971,179	\$ 400,000	\$	455,608	\$ 75,716 42,087	\$	531,324 42,087	\$ 10,902,503 42,087
-	 -	 593,059 182,462	 - -	_	-	 - -		- -	 593,059 182,462
\$ 61,012	\$ 187,548	\$ 10,746,700	\$ 400,000	\$	455,608	\$ 117,803	\$	573,411	\$ 11,720,111
\$ - - - -	\$ - - -	\$ 138,128 10,000 593,537 488,314	\$ - - -	\$	- - - -	\$ - - -	\$	- - - -	\$ 138,128 10,000 593,537 488,314
-	 -	 1,229,979	 	-	-	 		-	 1,229,979
_	 -	 617,172	 	=	-	 		_	 617,172
61,012	- 187,548	 - 8,899,549	 400,000	-	436,504 19,104	 12,498 105,305		449,002 124,409	 449,002 9,423,958
61,012	 187,548	 8,899,549	 400,000	-	455,608	 117,803		573,411	 9,872,960
\$ 61,012	\$ 187,548	\$ 10,746,700	\$ 400,000	\$_	455,608	\$ 117,803	\$	573,411	\$ 11,720,111

(Concluded)

## NONMAJOR GOVERNMENTAL FUNDS COMBINING STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES

#### YEAR ENDED JUNE 30, 2022

_					Special R	levenue Funds	
	School Lunch	Ambulance	Departmental Grants/Other Revolving	Educational Grants	Educational Revolving	Expendable Governmental Trusts	Highway Improvement
REVENUES:							
Charges for services\$	173,359	\$ 1,041,944			\$ 2,848,278	\$ - \$	
Intergovernmental	975,909	-	805,130	2,838,478	-	-	582,566
Departmental and other	-	-	812,733	-	-	-	-
Contributions and donations	-	-	209,262	-	55,249	-	-
Investment income (loss)							
TOTAL REVENUES	1,149,268	1,041,944	3,098,257	2,838,478	2,903,527		582,566
EXPENDITURES: Current:							
General government	-	-	792,390	-	-	-	-
Public safety	-	-	286,982	-	-	-	-
Education	968,848	-	-	2,418,073	2,683,038	-	-
Public works	_	-	390,701	-	-	-	612,799
Human services	-	-	137,483	-	-	-	-
Culture and recreation.	-	-	920,025	-	-	-	-
University station							
TOTAL EXPENDITURES	968,848		2,527,581	2,418,073	2,683,038		612,799
EXCESS (DEFICIENCY) OF REVENUES							
OVER (UNDER) EXPENDITURES	180,420	1,041,944	570,676	420,405	220,489		(30,233)
OTHER FINANCING SOURCES (USES):							
Premium from issuance of bonds	-	-	92,500	-	-	-	-
Transfers out		(1,038,075)	(32,443)				
TOTAL OTHER FINANCING SOURCES (USES)		(1,038,075)	60,057				
NET CHANGE IN FUND BALANCES	180,420	3,869	630,733	420,405	220,489	-	(30,233)
FUND BALANCES AT BEGINNING OF YEAR	159,076	1,178,287	3,311,168	320,330	2,069,262	3,922	183,261
FUND BALANCES AT END OF YEAR\$	339,496	\$ 1,182,156	\$ 3,941,901	\$ 740,735	\$ 2,289,751	\$ 3,922 \$	153,028

(Continued)

						apital Project Fur	nds	_		Pe	rmanent Funds		
	University Station	Student Activity		Subtotal	Fire Station Project	Police Station Project	Subtotal	. =	Cemetery		Other onexpendable Trust Funds	 Subtotal	Total Nonmajor Governmental Funds
\$	- 5	\$	- \$	5,334,713 \$	-	\$ -	\$ -	\$	-	\$	-	- \$	5,334,713
	-		-	5,202,083	-	-	-		-		-	-	5,202,083
	104,597	274,36	1	1,191,691	-	-	-		-		-	-	1,191,691
	-		-	264,511	-	-	-		13,080		-	13,080	277,591
_			<u>-</u> .	<u> </u>				_	6,070		(26,454)	 (20,384)	(20,384
_	104,597	274,36	1_	11,992,998			<u> </u>		19,150		(26,454)	 (7,304)	11,985,694
				792,390									792,390
	-		-	286,982	71 110	-	71,110		-		-	-	358,092
	-	210.70	-		71,110	-	71,110		-		-	-	6,289,694
	-	219,73	5	6,289,694	-	-	-		-		-	-	
	-		-	1,003,500	-	250,000	250,000		-		-	-	1,253,500
	-		-	137,483	-	-	-		-		-	-	137,483
	-		-	920,025	-	-	-		-		500	500	920,525
_	159,682	-	<u> </u>	159,682				-			-	 	159,682
_	159,682	219,73	5_	9,589,756	71,110	250,000	321,110	-	-		500	 500	9,911,366
	(55,085)	54,62	:6	2,403,242	(71,110)	(250,000)	(321,110)		19,150		(26,954)	 (7,804)	2,074,328
				92,500	_	650,000	650,000						742,500
_			<u>.</u>	(1,070,518)				_			-	 	(1,070,518
_			<u>-</u> .	(978,018)		650,000	650,000		_		_	 	(328,018
	(55,085)	54,62	:6	1,425,224	(71,110)	400,000	328,890		19,150		(26,954)	(7,804)	1,746,310
_	116,097	132,92	2	7,474,325	71,110		71,110		436,458		144,757	 581,215	8,126,650
£	61,012	\$ 187,54	0 6	8,899,549 \$		\$ 400,000	\$ 400,000	_	455,608	_	117,803	\$ 573,411 \$	9,872,960

(Concluded)

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# Statistical Section

Ten Year History of the Following Major Categories:

Expenditures Revenues Property Tax Collections Debt

Town Demographics and Economic Information

General Information



Westwood's Islington Center has undergone significant redevelopment in recent years and plans are in place to continue these efforts. Included are a new fire station, increased affordable housing, and redesign of existing buildings to maintain the village appearance of existing structures.



## Statistical Section

This part of the Town of Westwood Annual Comprehensive Financial Report presents detailed information as a context for understanding what the information in the financial statements, note disclosures, and required supplementary information says about the Town's overall financial health.

#### **Financial Trends**

These schedules contain trend information to help the reader understand how the Town's financial performance and well-being have changed over time.

#### **Revenue Capacity**

These schedules contain information to help the reader assess the Town's most significant local revenue source, the property tax.

#### **Debt Capacity**

These schedules present information to help the reader assess the affordability of the Town's current levels of outstanding debt and the Town's ability to issue additional debt in the future.

### **Demographic and Economic Information**

These schedules offer demographic and economic indicators to help the reader understand the environment within which the Town's financial activities take place.

## **Operating Information**

These schedules contain service and infrastructure data to help the reader understand how the information in the Town's financial report relates to the services the Town provides and the activities it performs.

SOURCES: Unless otherwise noted, the information in these schedules is derived from the Annual Comprehensive Financial Reports for the relevant year.

#### **Net Position By Component**

#### Last Ten Years

-	2013	2014	2015	2016	2017	2018	2019	2020	2021	2022
Governmental activities:										
Net invested in capital assets\$	96,462,678 \$	95,611,881 \$	97,303,917 \$	94,483,050 \$	92,145,970 \$	93,029,094 \$	91,036,787 \$	88,081,335 \$	87,804,709 \$	87,427,026
Restricted	1,806,455	1,655,112	1,533,978	2,061,713	2,038,029	1,453,460	1,626,890	1,924,179	3,016,572	2,165,037
Unrestricted	(125,175)	(29,404,389)	(32,182,981)	(31,409,160)	(43,139,092)	(44,349,631)	(50,107,549)	(48,684,689)	(44,532,369)	(33,763,204)
Total accompany to the sticking and a solition	00 440 050 . 0	07.000.004	00.054.044Ф	05.405.000 #	54 044 007   ft	50 400 000 A	40.550.400 A	44 000 005 6	40 000 040	55 000 050
Total governmental activities net position \$	98,143,958 \$	67,862,604 \$	66,654,914 \$	65,135,603 \$	51,044,907 \$	50,132,923 \$	42,556,128 \$	41,320,825 \$	46,288,912 \$	55,828,859
Business-type activities:										
Net invested in capital assets\$	12,309,207 \$	11,776,682 \$	11,209,128 \$	11,327,932 \$	11,435,385 \$	11,252,920 \$	11,513,146 \$	11,295,519 \$	10,982,396 \$	10,358,191
Unrestricted	4,072,081	3,146,433	4,451,172	5,204,759	4,434,549	5,023,639	4,717,240	4,283,285	4,400,509	4,823,280
Total business-type activities net position \$	16,381,288 \$	14,923,115 \$	15,660,300 \$	16,532,691 \$	15,869,934 \$	16,276,559 \$	16,230,386 \$	15,578,804 \$	15,382,905 \$	15,181,471
Primary government:										
Net invested in capital assets\$	108,771,885 \$	107,388,563 \$	108,513,045 \$	105,810,982 \$	103,581,355 \$	104,282,014 \$	102,549,933 \$	99,376,854 \$	98,787,105 \$	97,785,217
Restricted	1,806,455	1,655,112	1,533,978	2,061,713	2,038,029	1,453,460	1,626,890	1,924,179	3,016,572	2,165,037
Unrestricted	3,946,906	(26,257,956)	(27,731,809)	(26,204,401)	(38,704,543)	(39,325,992)	(45,390,309)	(44,401,404)	(40,131,860)	(28,939,924)
Total primary government not position	114 525 246   ¢	82.785.719 \$	82,315,214 \$	81.668.294 \$	66,914,841 \$	66.409.482 \$	58.786.514 \$	56.899.629 \$	61,671,817 \$	71,010,330
Total primary government net position\$	114,525,246 \$	02,700,719 \$	٥٧,٥١٥,٧١٤ \$	01,000,294	ου,914,841 \$	00,409,482 \$	30,100,514 \$	30,099,029 \$	Φ1,0/1,81/ \$	11,010,330

The Town implemented GASB 68 and recorded their Net Pension Liability for the first time in 2015 and the 2014 balances were revised to reflect the associated changes.

The Town implemented GASB 75 and revised beginning net position during 2018. Fiscal year 2017 balances were also revised to reflect the implementation of GASB 75.

The Town revised 2019 beginning balance due to the change in measurement date for GASB 75.

The Town implemented GASB 84 and revised beginning net position during 2021. Fiscal year 2020 balances were also revised to reflect the implementation of GASB 84.

#### Changes in Net Position

Last Ten Years

	2013	2014	2015	2016	2017	20	18	2019	2020	2021	2022
Expenses											
Governmental activities:											
General government	5,860,321 \$	4,630,834 s	4,662,820 \$	5,921,843	\$ 5,617,221	s 6.3	7,003 \$	7,226,614	\$ 8,070,974	\$ 7,552,228	\$ 5,860,736
Public safety	9.735.929	10.215.841	10.470.500	11.661.076	12.380.718		32.322	15.599.311	14.987.307	14.380.047	14.477.372
Education	57,774,167	58,068,384	59,970,747	64,002,507	69,129,730	70,7	25,736	74,680,317	76,622,782	75,698,158	70,503,133
Public works	8,351,807	8,697,469	9,028,119	9,033,773	9,387,133	9,6	33,100	10,038,445	10,304,186	11,816,463	11,734,488
Human services	1,218,894	1,138,997	1,228,151	1,426,588	1,428,184	1,8	30,094	1,903,840	1,828,397	1,675,406	1,748,163
Culture and recreation	2,801,155	3,394,657	3,308,166	4,307,074	3,725,614		1,088	4,339,903	4,525,874	3,638,879	4,168,664
University Station	-	1,947,259	1,651,889	2,932,353	507,970		4,479	304,915	239,892	212,018	180,015
Interest	1,216,381	1,137,383	1,060,200	1,259,517	1,614,895	1,3	29,268	1,283,331	1,117,897	1,594,774	816,924
Total government activities expenses	86,958,654	89,230,824	91,380,592	100,544,731	103,791,465	107,1	73,090	115,376,676	117,697,309	116,567,973	109,489,495
Business-type activities:											
Sewer	4,204,681	4,426,229	4,495,981	4,590,558	4,518,608	4,8	2,752	5,249,181	5,625,797	5,430,689	5,494,225
								·	·	<u> </u>	
Total primary government expenses	91,163,335 \$	93,657,053 \$	95,876,573 \$	105,135,289	\$ 108,310,073	\$ 112,0	5,842 \$	120,625,857	\$ 123,323,106	\$ 121,998,662	\$114,983,720
Program Revenues											
Governmental activities:											
Education charges for services	2,444,072 \$	2,463,005 \$	2,453,507 \$	2,568,453	\$ 2,793,990	s 2.5	59,813 s	2.692.200	\$ 2,372,469	s 1.417.544	\$ 3,626,790
Public Safety charges for services	1,414,033	1,370,625	1,641,691	1,953,758	2,059,156		)4,219	1,780,120	2,096,754	2,206,283	2,350,338
Other charges for services	3,358,796	1,584,341	1,745,798	2,435,718	1,559,352	1,9	9,052	1,977,008	1,819,907	2,563,769	2,412,697
Operating grants and contributions	14,617,337	22,271,886	14,500,929	19,171,437	20,362,007	19,2	21,090	20,584,543	23,365,892	25,650,064	19,794,397
Capital grant and contributions	682,003	1,474,068	4,045,233	1,584,581	627,863	1,3	3,961	777,371	657,284	997,793	173,018
Total government activities program revenues	22,516,241	29,163,925	24,387,158	27,713,947	27,402,368	26,9	98,135	27,811,242	30,312,306	32,835,453	28,357,240
Dusiness turn notivities											
Business-type activities:	0.505.000	0.704.770	5 475 004	4.070.704	4 070 705			5 440 000	4.075.700	5.004.007	4.044.077
Charges for services.	3,525,289	3,731,776	5,175,034 30,832	4,978,724	4,672,765 20,883		24,029 10,451	5,110,982	4,975,780	5,224,007	4,911,277
Operating grants and contributions	85,164 45,115	32,115 41,516	27,300	25,910 458,315	26,485		14,897	5,108 86,918	31,978	10,783	381,514
Capital grant and contributions	40,110	41,510	27,300	430,313	20,403		4,037	00,910	31,970	10,703	301,314
Total business-type activities program revenues	3,655,568	3,805,407	5,233,166	5,462,949	4,720,133	5,2	19,377	5,203,008	5,007,758	5,234,790	5,292,791
Total primary government program revenues	26,171,809 \$	32,969,332 \$	29,620,324 \$	33,176,896	\$ 32,122,501	\$ 32,2	17,512 \$	33,014,250	\$ 35,320,064	\$ 38,070,243	\$ 33,650,031
Net (Expense)/Program Revenue											
Governmental activities	(64,733,391) \$	(60,357,877) \$	(67,284,412) \$	(73,121,762)	\$ (76,680,075)	\$ (80,4	65,933) s	(87,565,434)	\$ (87,385,003)	\$ (83,732,520)	\$ (81,132,255)
Business-type activities.	(258,135)	(329,844)	1,028,163	1,163,369	442,503		97,603	(46,173)	(618,039)	(195,899)	(201,434)
	(====)	(===,=/		.,,			.,,	(,/	(4.0)000/	(,,	(==-,, -=-,/
Total primary government net (expense)/program revenue	(64,991,526) \$	(60,687,721) \$	(66,256,249) \$	(71,958,393)	\$ <u>(76,237,572)</u>	\$(79,7	8,330) s	(87,611,607)	\$ (88,003,042)	\$ (83,928,419)	\$ (81,333,689)
General Revenues and other Changes in Net Position											
Governmental activities:											
Real estate and personal property taxes,											
net of tax refunds payable		59,098,869 \$		67,327,061			04,082 \$			\$ 82,534,629	\$ 85,435,223
Motor vehicle excise taxes	2,591,759	2,770,941	3,035,505	3,042,773	3,343,962		2,675	3,591,586	3,499,369	3,575,444	3,403,239
Hotel/motel taxes	-	-	-	-	-		29,991	330,547	298,323	114,368	268,776
Meals tax	-	-	-	-			70,332	449,058	396,905	336,809	462,051
Penalties and interest on taxes.	180,465	118,681	172,557	187,078	147,442		14,435	207,880	89,232	125,581	337,546
Payment in lieu of taxes.	-	-	-	-	-	3	00,000	-	-	-	-
Grants and contributions not restricted to specific programs	639,972	712,014	776,342	697,791	760,612	7	6,600	811,787	827,409	788,368	894,107
Unrestricted investment income (loss)	45,831	25,929	28,388	56,770	119,027		84,856	405,203	443,658	122,353	(128,740)
Gain on sale of assets	290.000	25,525	20,300	50,770	113,027	J	-	399,698	165,550	1,103,055	(120,740)
Call of Calc of according	200,000			_				000,000	100,000	1,100,000	
Total governmental activities	61,279,803	62,726,434	65,785,744	71,311,473	74,610,680	79,2	32,971	82,488,200	85,996,944	88,700,607	90,672,202
Total primary government general revenues and other											
changes in net position	61,279,803 \$	62,726,434 \$	65,785,744 \$	71,311,473	\$ 74,610,680	s 79.2	62,971 s	82,488,200	\$ 85,996,944	\$ 88,700,607	\$ 90,672,202
S. C. 1900 Not position	31,210,000	32,720,404	30,100,144	. 1,011,410	74,010,000	- 13,2	<u>,_,</u>	02,400,200	00,000,944	50,700,007	00,012,202
Changes in Net Position											
Governmental activities	(3,453,588) \$	2,368,557 \$	(1,498,668) \$	(1,810,289)	\$ (2,069,395)	s (9	1,984) \$	(5,077,234)	\$ (1,388,059)	s 4,968,087	\$ 9,539,947
Business-type activities.	(258.135)	(329.844)	1,028,163	1.163.369	442.503		06.625	(46,173)	(618.039)	(195,899)	(201,434)
· · · · · · · · · · · · · · · · · · ·	(===, :=0)	1	.,,,	.,,	,500			(.2,0)	(2.2,500)	(,000)	(==:,101)
Total primary government changes in net position	(3,711,723) \$	2,038,713 \$	(470,505) \$	(646,920)	(1,626,892)	\$(5	5,359) \$	(5,123,407)	\$ (2,006,098)	\$ 4,772,188	\$ 9,338,513

The Town implemented GASB 68 and recorded their Net Pension Liability for the first time in 2015.

#### Fund Balances, Governmental Funds

#### **Last Ten Years**

_	2013	2014	 2015	_	2016	_	2017		2018	_	2019	2020		2021	_	2022
General Fund Committed\$ Assigned Unassigned	1,237,464 \$ 1,085,504 7,248,711	5,431,729 1,385,604 8,799,948	\$ 6,069,333 1,253,232 9,447,109	\$	4,617,755 4,048,666 10,316,550	\$	4,717,312 4,783,857 10,081,366	\$	4,792,739 3,085,031 13,239,702	•	5,709,499 3,462,820 13,916,310	\$ 6,088,582 \$ 3,653,126		7,106,685 3,320,359 6,589,070	•	9,374,472 8,102,128 12,002,843
Total general fund\$	9,571,679	15,617,281	\$ 16,769,674	\$	18,982,971	\$_	19,582,535	\$_	21,117,472	\$_	23,088,629	\$ 24,648,485	\$ 27	7,016,114	\$	29,479,443
All Other Governmental Funds  Nonspendable\$  Restricted  Unassigned	356,034 \$ 9,886,170 -	349,547 9,006,419	\$ 361,891 7,679,740	\$	409,600 14,510,286	\$	429,400 16,242,380	\$	457,240 8,676,458	\$	456,400 7,571,792	\$ 465,760 \$ 7,223,765 (739,989)		435,922 7,690,728 2,734,290)	•	449,002 12,160,382
Total all other governmental funds \$	10,242,204	9,355,966	\$ 8,041,631	\$	14,919,886	\$_	16,671,780	\$_	9,133,698	\$_	8,028,192	\$ 6,949,536	\$ <u>.</u>	5,392,360	\$	12,609,384

The Town implemented GASB 84 and revised beginning net position during 2021. Fiscal year 2020 balances were also revised to reflect the implementation of GASB 84.

#### Changes in Fund Balances, Governmental Funds

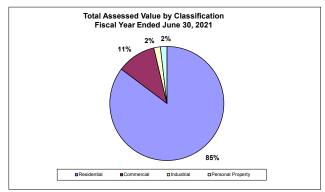
#### Last Ten Fiscal Years

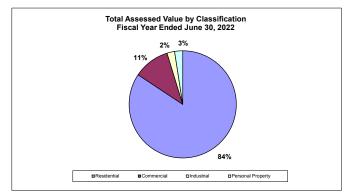
<u>-</u>	2013	2014	2015	2016	2017	2018	2019	2020	2021	2022
Revenues:										
Real estate and personal property taxes,										
net of tax refunds\$	57,528,131 \$	58,918,129 \$	61,838,371 \$	67,189,068 \$	70,191,498 \$	73,691,325 \$	76,253,080 \$	79,840,258 \$	82,462,705 \$	85.557.087
Motor vehicle excise taxes	2,396,286	2,844,489	3,057,593	3,077,485	3,300,479	3,624,505	3,675,896	3,368,740	3,648,226	3,398,761
Hotel/motel taxes	-	2,0 , . 00	-	-	-	129,991	330,547	298,323	114,368	268,776
Meals tax	_			_		370,332	449,058	396,905	336,809	462,051
Charges for Service	4,572,213	4,774,815	4,951,197	4,896,303	5,008,558	5,706,541	6,062,185	5,106,771	3,700,761	5,698,067
University Station mitigation funds	-,072,210	4.400.000	-,001,107	486.453	0,000,000	0,700,047	0,002,100	0,100,771	0,700,707	0,000,007
University Station permits		925,000	905,000	440,650			_			
Penalties and interest on taxes	180,465	118,681	172,557	187,078	147,442	244.435	207,880	89,232	125,581	337,546
Payment in lieu of taxes	-	110,001	172,007	101,010	-	300,000	207,000	-	120,001	-
Fees and rentals	308,533	341,562	379,437	541,579	761,054	-	_	_		_
Licenses and permits	658,179	643,568	771,232	1,053,310	1,007,288	1,026,968	871,559	1,045,662	1,103,258	1,193,704
Fines and forfeitures	10,940	18,587	32,464	26,246	25,354	25,344	23,122	18,051	2,664	4,656
Intergovernmental	15,300,737	16,395,623	18,010,694	18,941,829	21,183,833	20,563,904	21,278,583	24,627,572	28,147,923	21,991,309
Departmental and other	972,687	681.348	864.185	1.421.096	1,205,624	877,184	1,173,952	1,157,856	1,408,192	1,980,484
Departmental and other - University Station	1,601,661	1,437,838	532,664	1,461,119	-	-		-	-	-
Contributions and donations	217,283	782,122	266,436	364,845	496,847	437,797	579,393	293,991	230,018	277,591
Investment income (loss)	53,292	34,965	104,459	104,459	127,060	173,297	405,203	443,658	122,353	(128,740)
	00,202	0.,000	101,100	101,100	127,000	110,201	100,200	110,000	.22,000	(120,110)
Total Revenue	83,800,407	92,316,727	91,886,289	100,191,520	103,455,037	107,171,623	111,310,458	116,687,019	121,402,858	121,041,292
Expenditures:										
General government	2,946,533	3,164,539	3,089,254	4,253,587	3,994,717	4,037,486	4,562,056	3,331,376	5.286.916	3,554,265
Public safety	6,569,032	7.184.612	7,813,058	8,644,179	9.805.381	9.808.820	10.677.523	8.959.941	10.361.796	11.022.454
Education	41,347,249	41,863,435	43,665,556	46,408,907	48,670,252	50,412,988	52,317,861	52,640,431	50,745,458	56,551,794
Public works	4,577,562	4,816,935	5,534,486	4,570,811	5,269,963	5,961,918	5,466,495	9,743,545	7,945,379	7,845,389
University Station	1.310.832	1.947.259	1.651.889	3.598.262	507.970	474,479	304.915	239.892	212.018	180.015
Human services	840.202	812.061	934.962	1.077.496	1,126,850	1,319,569	1,253,553	1.202.900	1.160.455	1,300,406
Culture and recreation	1,982,066	2,220,899	2,222,748	3,141,592	2,622,118	2,528,690	2,806,483	2,737,567	2,420,556	2,937,764
Pension benefits	9,164,381	9,356,600	7,647,979	10,369,777	13,315,275	14,583,206	15,002,340	18,112,233	20,432,533	13,386,208
Property and liability insurance	325,755	290,897	401,257	351,987	387,101	399,502	364,146	448,086	462,938	559,380
Employee benefits	6,455,097	6,574,999	7,230,271	7,363,094	8,106,961	8,417,313	8,728,826	8,977,348	9,106,143	9,651,170
State and county charges	570,404	574,743	591,182	581,921	642,045	643,066	688,590	699,951	707,329	810,525
Capital outlay	8,462,813	5,813,248	7,600,649	10,582,910	15,353,111	8,512,568	2,533,638	3,526,718	9,788,329	9,083,558
Debt service:	., . ,	-,,	,,.	.,,	-,,	-,- ,	,,	-,,	-,,-	.,,
Principal	3,740,000	3,740,000	3,555,000	3,470,000	4.815.000	4,645,000	4,590,000	4,575,000	4,380,000	4,525,000
Principal - current refunding	-	-	-	-	-	-	-	-	349,359	-
Interest	1,327,341	1,236,197	1,146,459	1,276,338	1,641,193	1,721,141	1,547,979	1,359,279	1,568,479	1,161,234
-			, , , , , , , , ,		, , , , , , , , , , , , , , , , , , , ,		, , , , , , , , , , , , , , , , , , , ,			
Total Expenditures	89,619,267	89,596,424	93,084,750	105,690,861	116,257,937	113,465,746	110,844,405	116,554,267	124,927,688	122,569,162
Excess of revenues over (under) expenditures	(5,818,860)	2,720,303	(1,198,461)	(5,499,341)	(12,802,900)	(6,294,123)	466,053	132,752	(3,524,830)	(1,527,870)
Other Financing Sources (Uses)										
Issuance of debt	4,635,000	1.400.000	850,000	13,490,000	12,755,000	_	_	_	2,726,696	10,380,000
Issuance of debt refunding	-	-	-	-	-	_	_	_	4,988,304	-
Premium from issuance of refunding bonds	_	_	_	_	_	-	_	_	949,958	_
Payments to refunded bond escrow agents	_	_	_	_	_	_	_	_	(5,938,262)	_
Premium from issuance of bonds and notes	_	_	_	809,915	948,380	-	_	30.145	505,532	828,223
Sale of assets	290,000	_	_	-	-	_	399,698	165,550	1,103,055	-
Capital lease financing		748,083	-	-	1,160,000	-	-		-	-
Transfers in	1,254,221	1,087,606	1,469,929	848,253	1,068,021	2,748,347	1,610,137	657,176	1,096,225	1,070,518
Transfers out	(963,243)	(796,628)	(1,178,951)	(557,275)	(777,043)	(2,457,369)	(1,610,137)	(657,176)	(1,096,225)	(1,070,518)
Total other financing sources (uses)	5,215,978	2,439,061	1,140,978	14,590,893	15,154,358	290,978	399,698	195,695	4,335,283	11,208,223
Net change in fund balance\$	(602,882) \$	5,159,364 \$	(57,483) \$	9,091,552 \$	2,351,458 \$	(6,003,145) \$	865,751 \$	328,447 \$	810,453 \$	9,680,353
Debt service as a percentage of noncapital expenditures	6.24%	5.94%	5.50%	4.99%	6.40%	6.07%	5.67%	5.25%	5.47%	5.01%

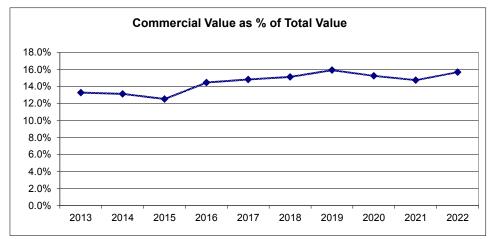
#### Assessed Value and Actual Value of Taxable Property by Classification and Tax Rates

#### Last Ten Years

					Assesse	ed and Actual Va	lues and Tax Rat	es			
	_						Total		Commercial	Total	Total
'ear		Residential Value	Residential Tax Rate	Commercial Value	Industrial Value	Personal Property	Commercial Value	Commercial Tax Rate	% of Total Value	Direct Rate	Town Value
013	\$	3,025,447,435 \$	14.89	\$ 305,246,315 \$	110,035,850 \$	47,438,500 \$	462,720,665	\$ 27.28	13.3%	\$ 16.53	\$ 3,488,168,100
014		3,024,619,084	15.40	301,008,803	108,446,500	47,416,300	456,871,603	28.18	13.1%	17.08	3,481,490,687
015		3,201,759,309	15.24	305,143,078	104,513,800	48,705,000	458,361,878	28.79	12.5%	16.94	3,660,121,187
016		3,479,561,719	14.66	429,192,713	100,498,400	58,369,200	588,060,313	28.27	14.5%	16.63	4,067,622,032
017		3,620,229,895	14.57	467,768,522	90,401,550	71,406,300	629,576,372	28.20	14.8%	16.59	4,249,806,267
018		3,644,725,298	15.09	479,097,796	91,967,650	77,631,000	648,696,446	29.30	15.1%	17.24	4,293,421,744
019		3,848,500,382	14.65	549,160,539	93,693,650	85,728,200	728,582,389	28.24	15.9%	16.81	4,577,082,771
020		4,095,829,530	14.51	557,002,679	93,617,500	86,218,300	736,838,479	28.22	15.2%	16.60	4,832,668,009
021		4,232,675,732	14.78	548,845,709	92,783,450	89,740,290	731,369,449	28.59	14.7%	16.81	4,964,045,181
022		4.283.363.617	14.83	556,387,365	117.194.550	122,267,730	795.849.645	28.99	15.7%	17.05	5.079.213.262







Source: Assessor's Department, Town of Westwood All property in the Commonwealth of Massachusetts is assessed at 100% of fair cash value. There are no overlapping rates imposed on the rate payers.

Note: Chapter 59, Section 21C of the Massachusetts General Laws, known as "Proposition 2 1/2", imposes 2 separate limits on the annual tax levy of the Town. The primary limitation is that the tax levy cannot exceed 2 1/2 percent of the full and fair cash value. The secondary limitation is that the tax levy cannot exceed the maximum levy limit for the preceding year as determined by the State Commissioner of Revenue by more than 2 1/2 percent, subject to an exception for property added to the tax rolls and for certain substantial valuation increases other than as part of a general revaluation. The secondary limit may be exceeded in any year by a majority vote of the voters, however it cannot exceed the primary limitation.

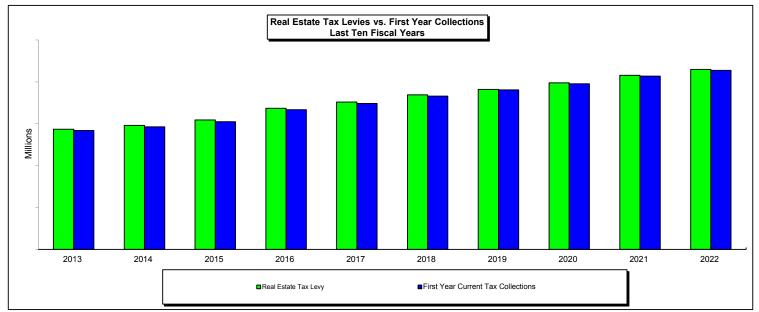
#### **Principal Taxpayers**

#### **Current Year and Nine Years Ago**

			2022			2013	
Name	Nature of Business	Assessed Valuation	Rank	Percentage of Total Taxable Assessed Value	Assessed Valuation	Rank	Percentage of Total Taxable Assessed Value
SVF University Westwood LLC	Retailer	\$ 135,437,250	1	4.5%	\$ -	-	-
Eversource Utility Company	Office	56,018,200	2	1.9%	-	-	-
Medical Information Tech Inc	Office Building/Medical Info	49,525,600	3	1.7%	47,530,400	3	2.2%
Westwood Gables LLC	Residential Community	93,759,050	4	1.6%	-	-	-
Fox Hill Village Homeowners	Residential Community	81,581,750	5	1.4%	80,112,200	2	2.2%
101 Station Drive Property LLC	Office	39,039,950	6	1.3%	-	-	-
AGNL Exercise LLC	Fitness Center	33,800,000	7	1.1%	-	-	-
AMR Real Estate Holdings	Auto Dealership	32,669,250	8	1.1%	-	-	-
University Station Phase 2 LLC	Office	28,119,400	9	0.9%	-	-	-
Target Corporation	Retailer	23,836,900	10	0.8%	-	-	-
Westwood Marketplace Holdings	Office Building/Warehouse	-	-	-	83,655,000	1	3.9%
Nstar Electric Company	Office Building	-	-	-	47,044,800	4	2.2%
GR-Highland/Westwood Glen LP	Residential Community	-	-	-	44,832,850	5	1.2%
L&B CIP 690 Canton St LLC	Office/Research & Development	-	-	-	17,758,700	6	0.8%
Metropolitan Life Insurance Co.	Office Building	-	-	-	15,861,100	7	0.8%
Fairlane Westwood LLC	Office Building	-	-	-	11,312,500	8	0.5%
346 University LLC	Office Building	-	-	-	9,737,100	9	0.5%
Campanelli - Trigate Westwood	Office Building		-	-	9,279,500	10	0.4%
Source: Town of Westwood, Assessor Department	Totals	\$ 573,787,350		16.3%	\$ 367,124,150		14.7%

# Town of Westwood, Massachusetts Property Tax Levies and Collections Last Ten Years

Year	(1) Total Tax Levy	Less atements & cemptions	(1) Net Tax Levy	First Year Current Tax Collections	Percent of Net Levy Collected	Delinquent Tax Collections	(	Total Tax Collections	Percent of Total Tax Collections to Net Tax Levy
2013	\$ 57,671,932	\$ 308,035	\$ 57,363,897	\$ 56,720,328	98.88%	\$ 380,245	\$	57,100,573	99.54%
2014	59,453,776	232,373	59,221,403	58,534,283	98.84%	419,104		58,953,387	99.55%
2015	61,991,050	182,597	61,808,453	60,957,134	98.62%	600,706		61,557,840	99.59%
2016	67,634,840	289,357	67,345,483	66,662,570	98.99%	246,165		66,908,735	99.35%
2017	70,500,803	169,187	70,331,616	69,668,323	99.06%	388,530		70,056,853	99.61%
2018	74,005,711	216,395	73,789,316	73,142,431	99.12%	372,515		73,514,946	99.63%
2019	76,955,697	550,416	76,405,281	76,132,831	99.64%	270,505		76,403,336	100.00%
2020	80,224,068	689,710	79,534,358	79,087,447	99.44%	286,237		79,373,684	99.80%
2021	83,468,800	372,452	83,096,348	82,697,685	99.52%	398,932		83,096,617	100.00%
2022	86,593,841	678,885	85,914,956	85,507,617	99.53%	_		85,507,617	99.53%



(1) Includes tax liens.

Source: Town of Westwood Collectors Department and Town Records

#### **Ratios of Outstanding Debt by Type**

#### **Last Ten Years**

		Governmental A	ctivities	Business-type Ac	tivities (1)				
Year		General Obligation Bonds (2)	Capital Leases	General Obligation Bonds (2)	Capital Leases	Total Debt Outstanding	Percentage of Personal Income	U. S. Census Population	Debt Per Capita
2013	\$	37.219.166 \$	- \$	1,310,440 \$	- \$	38,529,606	3.64%	14,618 \$	2,636
2014	•	34,801,249	579,212	2,661,680	-	38,042,141	2.71%	14,618	2,602
2015		32,018,332	434,827	2,277,620	-	34,730,779	2.61%	14,876	2,335
2016		42,723,787	292,872	2,122,060	-	45,138,719	3.00%	14,809	3,048
2017		51,444,539	1,207,950	1,680,000	-	54,332,489	3.55%	15,094	3,600
2018		46,570,696	858,070	1,274,700	-	48,703,466	2.76%	15,364	3,170
2019		41,761,656	651,226	868,600	-	43,281,482	2.42%	15,597	2,775
2020		36,977,418	439,348	666,800	-	38,083,566	1.87%	15,765	2,416
2021		35,343,472	222,315	465,000	=	36,030,787	1.72%	16,266	2,215
2022		41,610,035	-	435,000	-	42,045,035	1.83%	16,213	2,593

<sup>(1)</sup> Sewer Fund

<sup>(2)</sup> This is the general bonded debt of both governmental and business-type activities, net of original issuance discounts and premiums. Source: Audited Financial Statements, U. S. Census

#### **Ratios of Outstanding Debt and General Bonded Debt**

#### **Last Ten Years**

Year	General Obligation Bonds (1)	Less: Amounts Available in Debt Service Fund	Total	Percentage of Estimated Actual Taxable Value of Property	Per Capita
2013	\$ 38,529,606	\$ -	\$ 38,529,606	1.10%	2,636
2014	37,462,929	-	37,462,929	1.08%	2,563
2015	34,295,952	-	34,295,952	0.94%	2,305
2016	44,845,847	-	44,845,847	1.10%	3,028
2017	53,124,539	-	53,124,539	1.25%	3,520
2018	47,845,396	-	47,845,396	1.11%	3,114
2019	42,630,256	-	42,630,256	0.93%	2,733
2020	37,644,218	-	37,644,218	0.78%	2,388
2021	35,808,472	-	35,808,472	0.72%	2,201
2022	42,045,035	-	42,045,035	0.83%	2,593

<sup>(1)</sup> This is the general bonded debt of both governmental and business-type activities, net of original issuance discounts and premiums.

Source: Audited Financial Statements, U. S. Census

#### **Direct and Overlapping Governmental Activities Debt**

#### As of June 30, 2022

Town of Westwood, Massachusetts	Debt Outstanding (1)	Estimated Percentage Applicable		Estimated Share of Overlapping Debt
Debt repaid with property taxes  Norfolk County\$	16,045,000	3.050%	\$	489,373
Direct debt:  General Governmental Debt			-	41,610,035
Total direct and overlapping debt			\$	42,099,408

(1) This is the general bonded debt of both governmental and business-type activities, net of original issuance discounts and premiums.

Source: Town of Westwood, Finance Department and related organizations.

Note: Overlapping governments are those that coincide, at least in part, with geographic boundaries of the Town. This schedule estimates the portion of the outstanding debt of those overlapping governments that is borne by the taxpayers of Town. This process recognizes that, when considering the government's ability to issue and repay long-term debt, the entire debt burden borne by the property taxpayers should be taken into account. However, this does not imply that every taxpayer is a resident, and therefore responsible for repaying the debt, of each overlapping government.

#### **Computation of Legal Debt Margin**

#### Last Ten Years

	<u>2013</u>	<u>2014</u>	<u>2015</u>	<u>2016</u>	<u>2017</u>	<u>2018</u>	<u>2019</u>	<u>2020</u>	<u>2021</u>	2022
Equalized Valuation	\$ 3,702,302,900	\$ 3,698,071,400	\$ 3,698,071,400	\$ 4,342,334,700	\$ 4,342,334,700	\$ 4,713,941,600	\$ 4,713,941,600	\$ 5,214,138,300	\$ 5,214,138,300	\$ 5,479,184,600
Debt Limit -5% of Equalized Valuation	\$ 185,115,145	\$ 184,903,570	\$ 184,903,570	\$ 217,116,735	\$ 217,116,735	\$ 235,697,080	\$ 235,697,080	\$ 260,706,915	\$ 260,706,915	\$ 273,959,230
Less:										
Outstanding debt applicable to limit	37,750,440 2,970,000	36,761,680	33,672,620 9,600,000	43,537,060 13,205,000	51,035,000 450,000	45,984,700 5,700,000	40,988,600 6,600,000	36,211,800 11,575,000	33,120,000 9,010,000	38,945,000 86,068,591
Legal debt margin	\$ 144,394,705	\$ 148,141,890	\$ 141,630,950	\$ 160,374,675	\$ 165,631,735	\$ 184,012,380	\$ 188,108,480	\$ 212,920,115	\$ 218,576,915	\$ 148,945,639
Total debt applicable to the limit as a percentage of debt limit	22.00%	19.88%	23.40%	26.13%	23.71%	21.93%	20.19%	18.33%	16.16%	45.63%

Source: Town of Westwood, Finance Department

#### **Demographic and Economic Statistics**

#### **Last Ten Years**

Year	Population Estimates	Personal Income	Per Capita Personal Income	Median Age	School Enrollment	Unemployment Rate
2013	14,618 \$	1,059,322,606 \$	72,467	41.0	3,206	4.1%
2014	14,618	1,403,985,810	96,045	41.0	3,213	3.9%
2015	14,876	1,330,018,532	89,407	41.0	3,521	3.7%
2016	14,809	1,503,409,680	101,520	41.0	3,163	2.9%
2017	15,094	1,532,342,880	101,520	41.0	3,117	2.6%
2018	15,364	1,764,463,216	114,844	41.0	3,122	2.6%
2019	15,597	1,791,221,868	114,844	41.0	3,116	1.9%
2020	15,765	2,033,432,760	128,984	41.0	3,027	2.1%
2021	16,266	2,099,550,216	129,076	41.0	2,952	4.5%
2022	16,213	2,299,797,837	141,849	43.9	2,894	2.6%

Source: U. S. Census, Division of Local Services Median age is based on most recent census data MA Department of Elementary and Secondary Education

School and Town Clerk Departments, Town of Westwood

MA Office of Workforce Development

#### Principal Employers (excluding Town)

#### **Current Year and Nine Years Ago**

		2022		2013			
	Nature			Percentage of			Percentage of
Employer	of Business	Employees	Rank	Total Town Employment	Employees	Rank	Total Town Employment
Linployer	Duomos	Linployees	Italik	Linployment	Linployees	Num	Linployment
Wegmans	Supermarket	550	1	4.5%	-	-	-
Citizens Bank	Financial Services	550	2	1.9%	-	-	-
Eversource Energy	Utility - Gas & Electric	350	3	1.7%	-	-	-
Roche Brothers	Supermarkets	350	4	1.6%	280	5	4%
Meditech, Inc	Healthcare Technology	250	5	1.5%	435	3	7%
Group One Automotive	Automobile Sales	250	6	1.3%	-	-	-
47 Brand	Apparel	200	7	1.1%	-	-	-
Life Time Fitness	Health & Fitness	200	8	1.1%	-	-	-
Target	Department Store	200	9	0.9%	-	-	-
KLA - Tenor Corp	Measurement Technology	175	10	0.8%	-	-	-
Nstar	Power Company	-	-	-	1,115	1	17%
State Street Bank	Financial Services	-	-	-	700	2	11%
New York Life Insurance	Life Insurance	-	-	-	325	4	5%
Turnbine, Inc	Video Games	-	-	-	250	6	4%
ADE Corporation	Measurement Technology	-	-	-	200	7	3%
MIB	Medical Information	-	-	-	176	8	3%
Northrop Grumman	Military Electronics	-	-	-	150	9	2%
Clair Motors	Car Dealer	-	-	-	111	10	2%
Total		3,075		16.4%	3,742		58.0%

Source: Massachusetts Workplace Development

#### Full-time Equivalent Town Employees by Function

#### **Last Ten Years**

	2013	2014	2015	2016	2017	2018	2019	2020	2021	2022
Function										
General government	22	21	22	23	26	26	26	32	32	33
Public Safety	72	76	79	83	83	89	89	87	92	92
Education	496	501	515	536	559	584	570	521	538	577
Public works	30	29	29	29	30	31	31	33	33	33
Human services	9	9	10	9	9	9	10	7	7	7
Culture and recreation	13	13	13	13	13_	13_	13_	13	14	17_
Total	642	649	668	693	720	752	739	693	716	759

Source: Town Records

#### Operating Indicators by Function/Program

#### Last Ten Years

Function/Program	2012	2013	2014	2015	2016	2017	2018	2019	2020	2021
General Government										
Population	14,618	14,618	14,618	14,618	15,094	15,364	15,597	15,765	16,266	16,213
Registered Voters, Annual Town Election	10,553	10,639	10,511	10,777	10,687	10,708	11,084	11,043	11,492	11,443
Town Clerk										
Births	105	110	114	117	128	119	113	129	123	137
Marriages	56	66	73	63	56	47	64	55	111	71
Deaths	162	167	151	167	153	159	161	141	189	158
Dogs licensed	1,387	1,439	1,477	1,455	1,403	1,482	1,509	1,627	1,432	1,339
Police										
Documented calls for police services	14.089	15.819	17.669	28.404	30.947	26.837	24,449	31.439	33,488	36.642
Arrests	127	139	134	553	472	348	486	336	259	249
Traffic citations issued.	1.666	1,729	1,694	3,259	2,897	1,828	3,138	3,096	2,325	2.670
Parking tickets issued.	42	172	99	207	289	269	298	172	107	59
Burglary alarms	769	949	817	975	966	932	889	758	549	630
Total number of animal complaints	478	546	615	591	568	595	466	547	394	388
Total number of animal complaints	476	546	010	591	300	595	400	547	394	300
Fire										
Inspections	839	839	779	1,021	1,063	809	961	963	592	958
Plan reviews	106	106	142	156	151	117	138	219	100	157
Permits/certificates issued	566	566	609	654	741	638	253	302	114	296
Emergency responses	2,837	2,862	2,820	3,065	3,325	3,098	3,473	3,197	3,129	3,656
Building Department										
Permits issued	1,935	2,185	2,275	2,883	2,605	2,280	2,409	2,115	2,536	2,778
Education										
Public school enrollment	3,209	3,213	3,253	3,209	3,117	3,122	2,885	3,016	2,957	2,941
Public Works										
Cemetery										
Lots sold	70	31	35	35	48	55	50	40	38	52
Interments	51	74	71	71	73	66	62	68	77	86
Recycling/tons	1,439	1,764	1,841	1,841	1,887	1,789	1,741	1,738	1,642	1,777
Hazardous Waste Day Participants	187	140	195	266	114	110	166	121	135	179
Human Services										
Board of Health										
Permits issued	376	240	351	307	275	269	402	340	354	407
Inspections	284	210	298	183	228	198	255	106	164	218
Council on Aging	204	210	200	100	220	100	200	100	104	210
Home delivered meals served	19,528	16,505	13,014	7,014	6,895	7,692	7,840	10,109	10,952	10,109
Medical-van trips	7,132	7,098	4,424	4,424	3,319	3,654	3,697	3,186	363	2,715
Libraries	7,102	7,000	7,727	7,727	0,010	0,004	0,007	0,100	000	2,710
Volumes in collection	128,680	143,913	156,574	160,967	187,933	200,651	203.410	206,841	234,626	234.671
Circulation	192,958	267,582	262,598	228,204	274,486	277,870	272,625	216,190	176,616	251,890
Program attendance	5,776	9.783	9.762	10,671	14,900	15,670	17,184	11,166	7.695	9,237
1 Togram attenuance	5,776	3,703	3,702	10,071	14,300	15,070	17,104	11,100	7,000	3,237
Youth & Family Services										
Misc resident clinical consultation hours	1,003	1,052	1,052	1,239	1,219	1,485	1,358	959	962	1,287
Recreation										
Participants	8.248	9.564	8.526	6,149	4,498	4,547	5,087	5,673	6,360	8.332
Special Events Participants	5,750	13,700	14,000	12,225	13,900	14,000	14,500	14,000	300	9,100
Pool Admittance	5,750	13,700	15.426	16,577	15,157	12,747	12,874	10,032	9.508	12.692
1 SSI Admittanos	-	-	13,420	10,577	13, 131	14,141	12,014	10,032	9,500	12,032

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NA: Information not available Note: 2022 information not available Source: Various Town Departments

#### Capital Asset Statistics by Function/Program

#### **Last Ten Years**

Function/Program	2013	2014	2015	2016	2017	2018	2019	2020	2021	2022
General Government										
Number of Buildings	3	3	3	3	3	3	3	3	2	2
Police										
Number of Stations	1	1	1	1	1	1	1	1	1	1
Fire										
Number of Stations	2	2	2	2	2	2	2	2	2	2
Education										
Number of elementary schools	5	5	5	5	5	5	5	5	5	5
Number of middle schools	1	1	1	1	1	1	1	1	1	1
Number of high schools	1	1	1	1	1	1	1	1	1	1
Human Services										
Senior Center Facility	1	1	1	1	1	1	1	1	1	1
Culture and Recreation										
Libraries	2	2	2	2	2	2	2	2	2	2
Conservation land (acreage)	700	700	700	700	700	700	700	700	700	700

Source: Various Town Departments

#### How Does Westwood Compare with Other Communities?

In determining the list of communities with which to compare Westwood, three factors were considered: location, population, and per capita equalized valuation (EQV).

**Location** - Communities within a 30 mile radius of

Westwood were

Fiscal Year 2022										
Municipality	Residential Tax Rate	ial Commercial Tax Tax Levy Rate		Taxes As % of Total Revenue						
Canton	11.35	24.18	87,628,310	69.01						
Concord	14.76	14.76	100,764,774	81.12						
Holliston	17.38	17.38	52,827,444	65.73						
Medfield	17.42	17.42	52,070,601	68.99						
Sharon	19.75	19.75	78,115,990	76.94						
Sudbury	18.05	24.57	95,995,345	82.54						
Wayland	18.35	18.35	77,151,223	77.84						
Weston	12.81	12.81	87,308,136	76.32						
Westwood	14.83	28.99	86,593,964	79.91						

	Fisc	al Year 2022		Fiscal Year 2022	Fiscal Yea	ar 2022
Municipality	Average Single Family Tax Bill	State Hi-Lo Rank		Stabilization Fund	Moody's Bond Rating	S&P
Canton	\$7,466	89	\$8,768,595	\$10,060,652		AAA
Concord	\$16,611	7	\$7,695,461	\$2,241,130	Aaa	
Holliston	\$9,089	56	\$3,657,905	\$7,246,933		AAA
Medfield	\$12,555	20	\$4,954,299	\$1,769,652	Aa1	
Sharon	\$12,020	23	\$6,872,981	\$1,013,185	Aa3	AA
Sudbury	\$14,395	13	\$6,584,093	\$5,360,281		AAA
Wayland	\$15,386	12	\$9,277,693	\$4,394,060	Aaa	
Weston	\$22,766	1	\$2,732,825	\$0	Aaa	AAA
Westwood	\$12,438	21	\$7,264,563	\$8,028,296	Aa1	AAA

considered.

**Population** - Towns with a population significantly smaller than Westwood probably do not have similar service demands; one larger in population will have increased service delivery demands.

Source: MA Department of Revenue Most recent data available

Municipality	Miles from Westwood	2020 U. S. Population	2020 EQV Per Capita	2020 Income Per Capita
Canton	8	24,370	237,966	\$60,560
Concord	24	18,491	377,112	\$157,992
Holliston	14	14,996	193,270	\$60,594
Medfield	6	12,799	230,464	\$100,451
Sharon	9	18,575	209,674	\$68,979
Sudbury	21	18,934	261,099	\$125,064
Wayland	17	13,943	306,379	\$149,089
Weston	15	11,854	557,995	\$362,459
Westwood		16,266	317,935	\$118,949

**Per Capita Equalized Valuation (EQV)** - This factor measures the relative "wealth" of a community by

population. Per capita valuation is directly related to

the property tax. It offers some comparison of a

the amount of revenue that a community can raise via

dividing property valuations by

community's "ability to pay."

#### **Some Facts About Westwood**

Form of Government	Select Bo	Select Board, Town Administrator, Open Town Meeting					
Population Trends		2000		2021			
		14,117 16,266					
Registered Voters (2021)	Total	Democrats	Republicans	Unenrolled/Other			
	11,452	2,858	1,336	7,258			

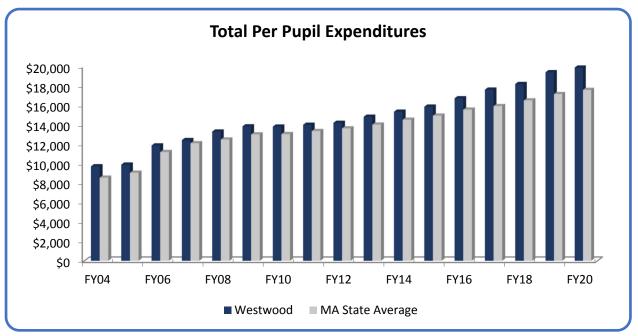
#### **Westwood Schools**

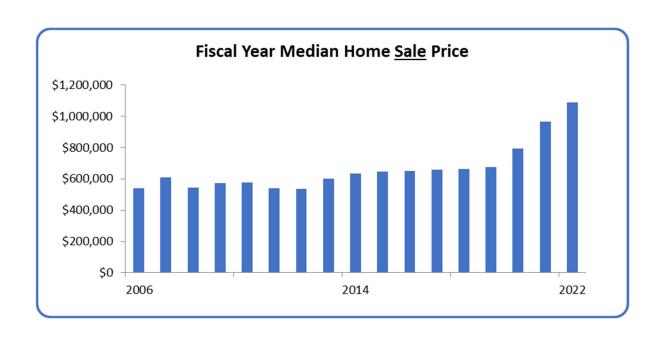




2019 National Blue Ribbon Schools Program

Westwood's Downey Elementary School was named a 2019 National Blue Ribbon School by U.S. Secretary of Education Betsy DeVos, joining other schools from around the nation. This designation honors public and private elementary, middle and high schools where students achieve very high learning standards and create vibrant, innovative cultures of teaching and learning.







Visit Westwood's Web Site! http://www.townhall.westwood.ma.us

Important Links...

About Westwood Address & Phone

Address & Phone Directory

Calendar

Community Resources Links

Contact Us

Employment Opportunities Forms, Documents, Minutes

How Do I?

New Residents

News and Announcements

Pay Online Photo Gallery Stay Connected Upcoming Events

Sources: MA Department of Revenue

MA Department of Education

U. S. Census

Town Clerk – Town of Westwood Board of Assessors – Town of Westwood