

### **RatingsDirect**®

#### **Summary:**

## Westwood, Massachusetts; General Obligation; Note

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#### **Summary:**

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# Credit Profile US\$10.45 mil GO mun purp loan bnds ser 2015 due 09/01/2035 Long Term Rating AAA/Stable New US\$1.0 mil GO BANs dtd 09/02/2015 due 09/02/2016 SP-1+ New

#### Rationale

Standard & Poor's Ratings Services assigned its 'AAA' rating to Westwood, Mass.' 2015 general obligation (GO) bonds. At the same time, Standard & Poor's affirmed its 'AAA' rating on the town's outstanding debt. The outlook is stable.

We rate Westwood above the sovereign because we believe the town can maintain credit characteristics independent of the nation, based on its predominantly locally derived revenue and our view that pledged revenue supporting debt service on the bonds is at limited risk of negative sovereign intervention. In 2014, 72% of the town's revenue was derived from local property taxes, demonstrating a lack of dependence on central government revenues.

Standard & Poor's also assigned its 'SP-1+' short-term rating to Westwood's bond anticipation notes (BANs). The short-term note rating reflects our criteria for evaluating and rating BANs. In our view, Westwood maintains a very strong capacity to pay principal and interest when the notes come due. The town maintains what we view as a low market risk profile because it has strong legal authority to issue long-term debt to take out the notes and is a frequent issuer that regularly provides ongoing disclosure to market participants.

The town's full-faith-and-credit pledge secures the bonds and BANs. Officials plan to use series 2015 bond proceeds to finance fire station design and construction, as well as cemetery land development and street light LED conversion. The proceeds of the BANs will be used for police station design.

The rating reflects our opinion of the following factors for Westwood, specifically its:

- Very strong economy, with access to a broad and diverse metropolitan statistical area (MSA);
- Very strong management, with "strong" financial policies and practices under our Financial Management Assessment (FMA) methodology;
- Very strong budgetary performance, with operating surpluses in the general fund and at the total governmental fund level:
- Strong budgetary flexibility, with an available fund balance in fiscal 2014 of 13.1% of operating expenditures;
- Very strong liquidity, with total government available cash of 25.1% of total governmental fund expenditures and 4.5x governmental debt service, and access to external liquidity we consider strong;
- Very strong debt and contingent liability position, with debt service carrying charges of 5.6% of expenditures and net direct debt that is 35.5% of total governmental fund revenue and low overall net debt at less than 3% of market

value and rapid amortization with 73.3% of debt scheduled to be retired in 10 years; and

• Strong institutional framework score.

#### Very strong economy

We consider Westwood's economy very strong. The town, with an estimated population of 14,931, is located in Norfolk County in the Boston-Cambridge-Newton, MA-NH MSA, which we consider to be broad and diverse. The town has a projected per capita effective buying income of 201% of the national level and per capita market value of \$245,136. Overall, the town's market value grew by 5.1% over the past year to \$3.7 billion in 2015. The county unemployment rate was 5.0% in 2014.

Westwood is an affluent residential community about 13 miles southwest of Boston. The town, which encompasses 11 square miles, is near the high-technology corridors along interstates 95 and 495. Top local employers include Eversource power company (1,115 employees) and State Street Bank Financial Services (700). In our opinion, access to employment centers has made the town attractive to wealthy professionals and translated into very strong economic factors.

The town is beginning to see the results of a large-scale transit-oriented development at University Park Station/Route 128, with several stores opening in March 2015. The 137-acre project includes an anchor grocery store, a mix of restaurant and retail storefronts, and up to 650 residential units, as well as a hotel and office space--all abutting the Amtrak and Acela Station, a stop for trains south to New York City and Washington D.C. Town officials conservatively estimate that the University Station project will result in a \$2 million net annual revenue increase for the town. They expect additional revenues to come from the increase in assessed value of the surrounding property. We expect this project to contribute to what we already view as a very strong economy, providing a stable commercial base and an expanded residential base that will serve the town for many years to come.

#### Very strong management conditions

In our opinion, Westwood's management conditions are very strong. Standard & Poor's considers Westwood's financial management practices "strong" under its FMA methodology, indicating practices are strong, well embedded, and likely sustainable. We believe that Westwood maintains best practices deemed critical to supporting credit quality and that these are well embedded in the government's daily operations and practices. Formal policies support many of these activities, which adds to the likelihood they will continue in the future and transcend changes in the operating environment or personnel.

Management presents monthly budget and treasury reports to the board of selectmen. It also prepares a five-year operating budget in conjunction with a long-range planning committee and maintains a five-year capital improvement plan that identifies funding sources for all projects. The town has basic debt management guidelines and an investment policy. In addition, management maintains a reserve policy that sets a minimum of available reserves to 8% of revenue, net of debt service.

#### Strong budget flexibility

Westwood's budgetary flexibility is strong, in our view, with an available fund balance in fiscal 2014 of 13.1% of operating expenditures, or \$10.2 million.

Budgetary flexibility has improved over the past several fiscal years. Reserves are up from fiscal 2013 levels of \$8.3 million, or 11.2% of expenditures. We understand that town officials do not plan to spend down reserves over the next few fiscal years and that they expect available reserves to remain in line with fiscal 2014 results. As previously noted, the town's policy is to maintain available reserves of more than 8% of revenue, net of debt service. We recognize the town has minimal additional flexibility in unused levy capacity, which was \$612,119 in 2014.

#### Strong budgetary performance

Westwood's budgetary performance is strong in our opinion. The town had operating surpluses of 6.8% in the general fund and 4.3% across all governmental funds in fiscal 2014. Our assessment accounts for the fact that we expect budgetary results may not sustain such high surpluses going forward.

The town has generated a general fund surplus in each of the past three fiscal years, and it is projecting to do so again in fiscal years 2015 and 2016. Favorable performance is a result of conservative, forward-looking budgeting. In 2014, the largest increases came from motor vehicle excise taxes (up 56%) and licensees and permits (up 21%). The fiscal 2016 budget is a 5.8% increase over the prior year and sustains appropriations to capital projects and long-term liabilities such as other postemployment benefits (OPEBs).

We believe favorable budgetary performance stems from a recovery in local fees and taxes and proactive budget management. We also believe Westwood maintains a stable and predictable revenue profile that is largely independent of commonwealth and federal revenue. Property taxes generate 72% of revenue, and we consider collections strong and stable. State aid accounts for 16% of revenue, and we note commonwealth funding has been stable.

#### Very strong liquidity

In our opinion, Westwood's liquidity is very strong, with total government available cash of 25.1% of total governmental fund expenditures and 4.5x governmental debt service in 2014. In our view, the town has strong access to external liquidity if necessary.

The town is a frequent issuer of GO debt. The majority of Westwood's cash and investments are in bank accounts. Westwood has no variable-rate or direct-purchase debt. We expect the town's liquidity profile to remain very strong.

#### Very strong debt and contingent liability profile

In our view, Westwood's debt and contingent liability profile is very strong. Total governmental fund debt service is 5.6% of total governmental fund expenditures, and net direct debt is 35.5% of total governmental fund revenue. Overall net debt is low at 0.9% of market value and approximately 73.3% of the direct debt is scheduled to be repaid within 10 years, which are in our view positive credit factors.

Following this bond issuance, Westwood has roughly \$44.8 million of total direct debt outstanding, roughly \$2.2 million of which is self-supporting enterprise debt and \$9.8 million will be reimbursed by the state for school building projects. The town plans on issuing \$12 million to \$15 million in the near term to fund the construction of a new police station.

In our view, we believe Westwood's pension and OPEB liabilities are currently manageable. Pension and OPEB costs account for 5.8% of total governmental funds expenditures.

The town participates in the Norfolk County retirement system, and it contributes 100% of the required amount. In fiscal 2014, it paid \$2.8 million, or about 3.5% of expenditures. As of Jan. 1, 2012, the system, as a whole, was 60% funded; Westwood's portion of the total unfunded actuarial accrued liability was \$34.7 million. While pension costs are manageable due to the county retirement system's below-average funded ratio, we believe this will likely remain a growing pressure over the next few years.

Westwood's OPEB liability was \$56 million as of July 1, 2013, based on a 5.25% discount rate and \$39.3 million based on a 7.25% discount rate. The annual OPEB cost was \$4.7 million in fiscal 2014, 47% of which the town contributed. As of June 30, 2015, the town had \$1.7 of assets in a qualified OPEB trust fund, which officials expect will increase to nearly \$3 million in 2016. Westwood is also allocating savings from reduced health insurance costs (associated with the switch into the state Group Insurance Commission) to the OPEB trust fund.

#### Strong institutional framework

We consider the institutional framework score for Massachusetts towns strong.

#### Outlook

The stable outlook reflects Standard & Poor's expectation that Westwood's strong underlying economy, ongoing economic developments, strong management, and predictable operating profile will likely translate into strong budgetary performance and operating flexibility over the outlook period. In addition, we expect Westwood to maintain what we consider its very strong debt and liability profile despite existing and pending capital projects. We believe debt service costs and pension and OPEB costs will likely remain manageable and not pose an immediate budgetary challenge over the two-year outlook period due to the town's proactive initiatives. For these reasons, we do not expect to change the rating over the next two years.

#### **Related Criteria And Research**

#### **Related Criteria**

- USPF Criteria: Local Government GO Ratings Methodology And Assumptions, Sept. 12, 2013
- USPF Criteria: Financial Management Assessment, June 27, 2006
- USPF Criteria: Debt Statement Analysis, Aug. 22, 2006
- USPF Criteria: Limited-Tax GO Debt, Jan. 10, 2002
- USPF Criteria: Assigning Issue Credit Ratings Of Operating Entities, May 20, 2015
- Ratings Above The Sovereign: Corporate And Government Ratings—Methodology And Assumptions, Nov. 19, 2013
- Criteria: Use of CreditWatch And Outlooks, Sept. 14, 2009

#### Related Research

- S&P Public Finance Local GO Criteria: How We Adjust Data For Analytic Consistency, Sept. 12, 2013
- Institutional Framework Overview: Massachusetts Local Governments

#### Ratings Detail (As Of August 6, 2015)

Westwood GO

Long Term Rating AAA/Stable Affirmed

#### Ratings Detail (As Of August 6, 2015) (cont.)

Westwood GO sch bnds ser 2009

Long Term Rating AAA/Stable Affirmed

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