

# FY22 Overall Budget February 9, 2021

### Overall FY22 Summary Book

- Section 1 FY22 Proposed Budget:
  - Specific Budget Proposal
    - Operating Budget
    - Capital Articles
  - Specific FY22 projected revenue.



Tax Bill

**Balance Many Needs** 

- Section 2 Information to Know: lots of detail on:
  - Tax Levy/Tax Bill
  - State Aid
  - Meals/Hotels Tax
  - Debt

- **University Station**
- Free Cash
- Stabilization funds
- **OPEB/Pension**
- Section 3: Budget Requests
  - Summaries from Detailed Budget Books:
    - Municipal
    - **Fixed Costs**

- **Schools**
- Capital

# **FY22 Overall Proposed Budget Summary**

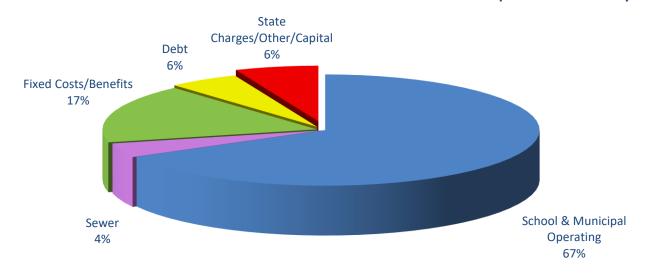
### FY22 Proposed Budget is a comprehensive plan that provides for:

- ✓ Maintain high quality of services provided by Town and School
  - Continued stable and sustainable operating budget growth.
    - School Budget 3.42%
    - Municipal Budget 3.17%
- ✓ Base Capital Budget
  - School Capital \$1,017,000 Funded with Free Cash
  - Municipal Capital \$1,304,650 Funded with Free Cash
  - Sewer Capital \$70,000
  - Ambulance \$435,000 (includes new ambulance)
- ✓ Supplemental Capital Budget Funded with Meals/Hotels Tax
  - Appropriation for additional capital as done in prior year
  - Town and School Projects \$1,060,000
    - Turf Field (HS Multipurpose field) Replacement \$750,000
    - Pool Deck Resurfacing \$200,000
    - Pool Drainage & Refurbishment \$110,000
- ✓ Liabilities/Reserves
  - \$125K transfer from Free Cash to Stabilization Fund keeps on target with financial policy
  - \$1.490M contributed to OPEB trust fund keeps on target with required funding
- Borrowing
  - School Hanlon School "Bridge" request approx. \$1.6M
  - Equipment Borrowing \$630K
    - DPW Roadside Sweeper \$250,000
    - Fire Department Swap Body Truck \$380,000
  - Sewer Project \$500K, MWRA program 75% grant/0% interest loan

# FY22 Total Expenditures - \$2.5M, 2.4% Increase

Total Expenditures	\$105,761,242	\$108,259,228	\$2,497,986	2.4%			
Other Amounts to be Raised	\$1,265,755	\$1,292,299	\$26,544	2.1%			
Prior Year/Other Articles	\$444,000	\$31,000	(\$413,000)	-93.0%			
OPEB & Stabilization	\$1,590,000	\$1,615,000	\$25,000	1.6%			
Capital Articles	\$4,213,620	\$3,886,650	(\$326,970)	-7.8%			
Total Operating	\$98,247,867	\$101,434,279	\$3,186,412	3.2%			
	FY2021	FY2022 Budget	\$ Change	% Change			
FY2022 Proposed Expenditure Summary							

#### **FY2022 Expenditure Summary**

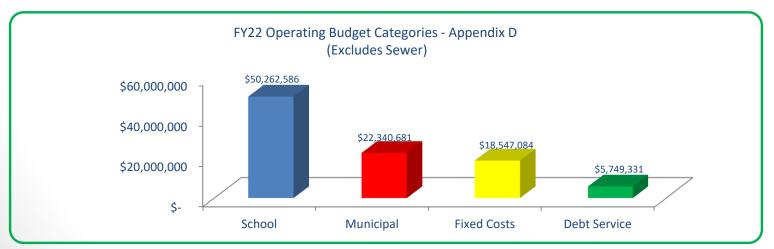


### FY22 Proposed Operating Budget \$101.4M, 3.17% increase

### FY22 Proposed Operating Budget

✓ Maintain high quality of services provided by Town and School departments

FY21Budget	Category	FY22 Select Board Proposed	\$ Change FY22 v FY21	% Change FY22 v FY21
\$48,347,500	School Operating	\$ 50,003,345	\$ 1,655,845	3.42%
\$21,653,795	Municipal Operating	\$ 22,340,681	\$ 686,886	3.17%
\$ 132,293	Blue Hills	\$ 140,000	\$ 7,707	5.83%
\$ 116,077	Traffic Supervisors	\$ 119,241	\$ 3,164	2.73%
\$17,613,181	Fixed Costs	\$ 18,547,084	\$ 933,903	5.30%
\$ 5,949,779	Debt Service	\$ 5,749,331	\$ (200,448)	-3.37%
\$ 4,435,242	Sewer	\$ 4,534,597	\$ 99,355	2.24%
\$98,247,867		Total \$ 101,434,279	\$ 3,186,412	3.2%



Continued stable and sustainable operating budget growth.

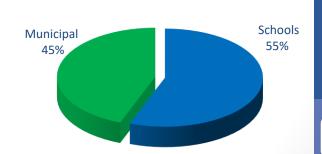
# FY22 Fixed Costs/Reserve Budget \$18.5M, 5.3% increase

	FY21	FY22	\$ Change	% Change
Employee Benefits	\$14,689,131	\$15,473,970	\$784,839	5.3%
Insurance/Shared Costs	\$2,199,050	\$2,348,114	\$149,064	6.8%
Reserve Accounts	\$725,000	\$725,000	\$0	0.0%
Total Fixed Costs	\$17,613,181	\$18,547,084	\$933,903	5.3%

### This employee benefit budget (\$15.47M) includes:

Pension Assessment (5.9% increase)	\$6.1M
Health Insurance budget (5% increase)	\$6.8M
Medicare Payroll tax (7% increase)	\$1.3M
<ul><li>Total of these three items</li></ul>	\$14.2M

#### **Employee Benefit Cost**



### <u>Town Debt – Utilized Favorable Borrowing Climate</u>

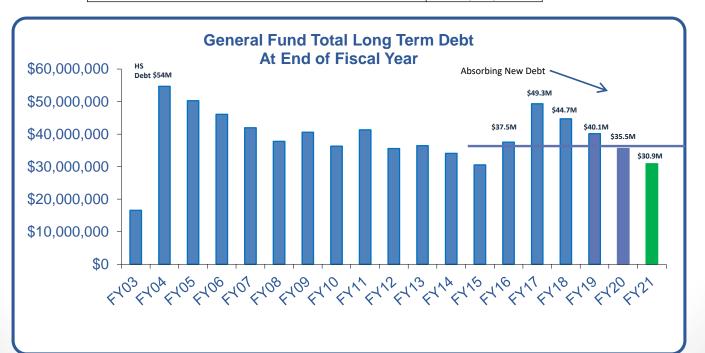
#### **Favorable Borrowing Climate**

- Very strong credit ratings.
  - Standard & Poor's AAA.
  - Moody's AA1
- Excellent interest rate environment.
- Portion of recent bond sales replaced
  - Next debt drop off 2023.

#### **Recent Bond Sales**

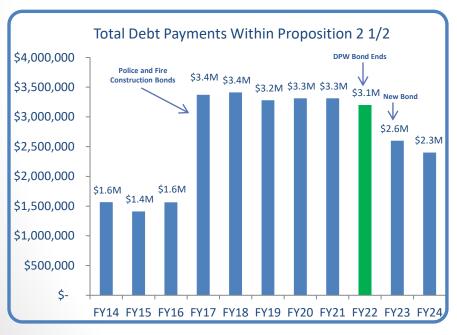
- Bond sold August, 2016:
  - \$16.64M, 10-30 year term, 2.4%.
- Bond sold August, 2015:
  - \$10.45M, 5-20 year term, 2.6%. debt dropping off

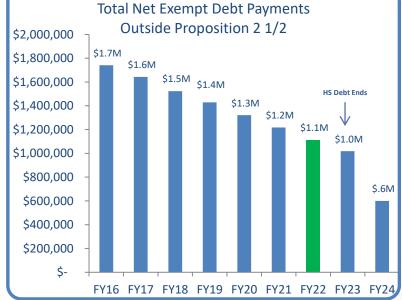
Debt Authorized, Not Yet Issued						
School MSBA Initial Phase	ATM 2018	\$	1,750,000			
Redevelop Islington/Wentworth Library	ATM 2018	\$	3,500,000			
Sidewalk Improvements Route 109	ATM 2019	\$	900,000			
DPW Equipment	ATM 2020	\$	325,000			
Road Improvement Bond	ATM 2020	\$	4,650,000			
	Total	\$	11,125,000			



### Total FY21 Debt Budget: \$5.7M, decrease of 3.4%

	FY21	FY22	\$ Change	% Change
Exempt Debt	\$2,637,613	\$2,529,413	(\$108,200)	- 4.1%
Non Exempt Debt	\$3,312,167	\$3,219,917	(\$92,250)	-2.7%
Total	\$5,949,779	\$5,749,330	(\$200,450)	-3.4%



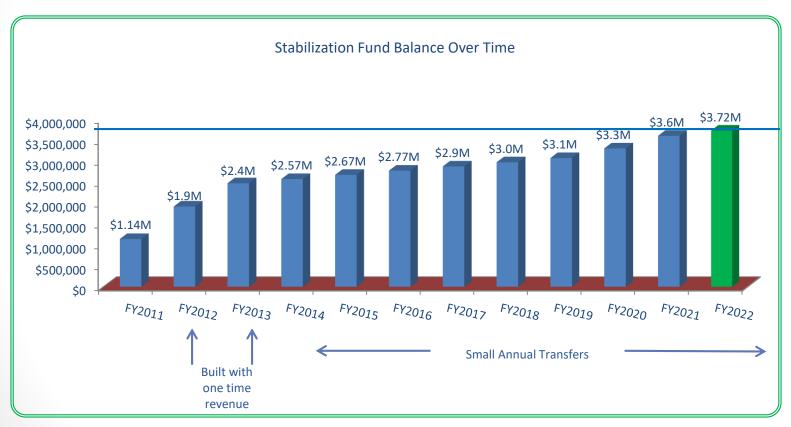


- \$4.6M 10 year bond issued in 2012 is completed in FY22
- \$4.6M bond approved at 2020 Town Meeting to be issued

High School bond ends in FY23

### **Appropriation to Stabilization Fund**

Purpose	Amount	<b>Funding Source</b>
Stabilization Fund	\$125,000	Free Cash

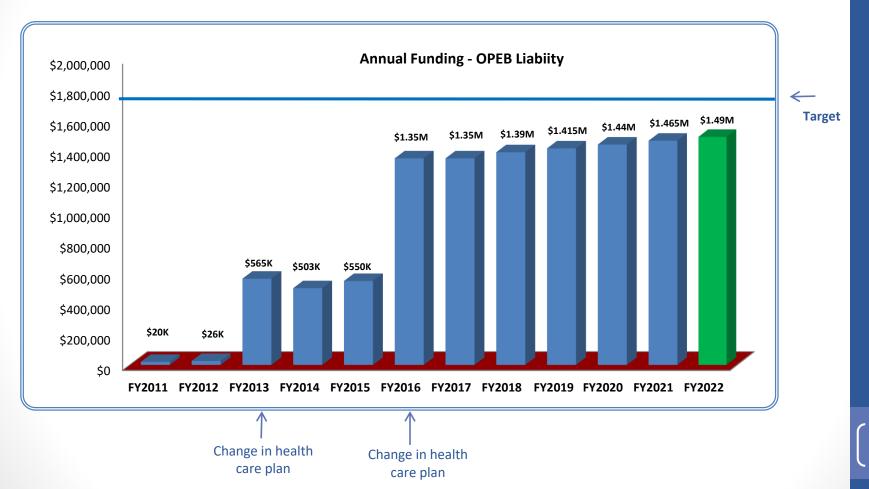


Target Approx. \$3.75M

- Main savings account.
- Important component of credit rating.

### **Appropriation to OPEB Liability Trust Fund**

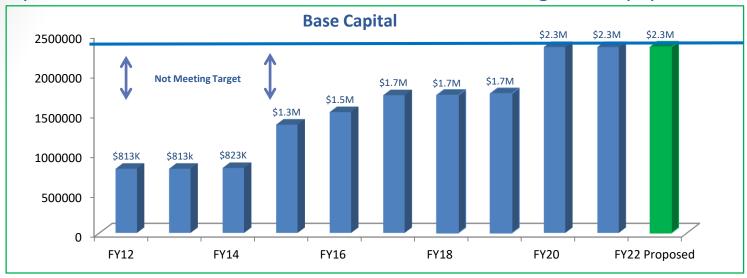
Purpose	Amount	<b>Funding Source</b>
OPEB Liability Trust Fund	\$1,490,000	Taxation



- On target with funding plan, \$25K additional per year
- Balance in trust fund account as of 12/20 is approximately \$13.5M.

# Capital Budget Articles - \$3.8M Total

Important to maintain Town and School assets – buildings and equipment.



Target Per Financial Policies Approx. \$2.6M

### **Base Capital**

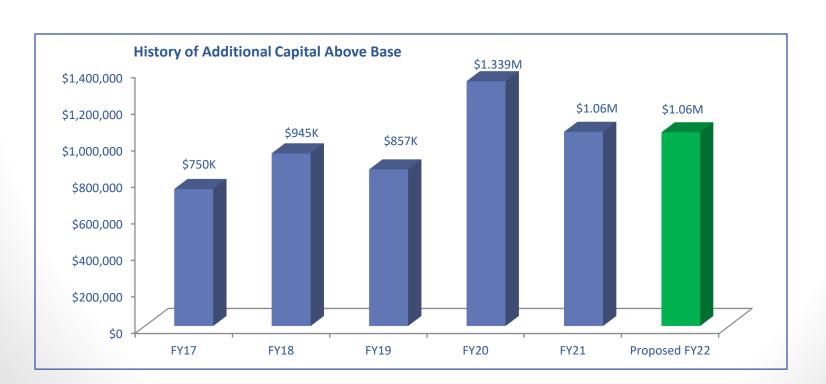
- Article: Municipal Capital Improvements
  - \$1,304,650, funded with Free Cash
- Article: School Capital Improvements
  - \$1,017,000, funded with Free Cash

### Other Capital

- Article: Sewer Capital Improvements
  - \$70,000 funded with Sewer Retained Earnings
- Article: Other Capital Ambulance
  - \$435,000 funded with Ambulance Revenue

### Capital Budget – Additional Capital Article Beyond the Base

- Since FY17, the Town Meeting has approved an "additional" capital budget article
  - Effort to fund:
    - Capital that has been deferred by years of not meeting financial goal
    - Larger items that do not easily fit within base capital budget articles
  - FY22: Other Capital Improvements
    - Town Projects, \$1.06M Funded with Meals/Hotels Tax
      - Turf Field Replacement (H.S. multipurpose practice field) \$750,000
      - Pool Deck Surfacing Replacement \$200,000
      - Pool Drainage and Refurbishment \$110,000

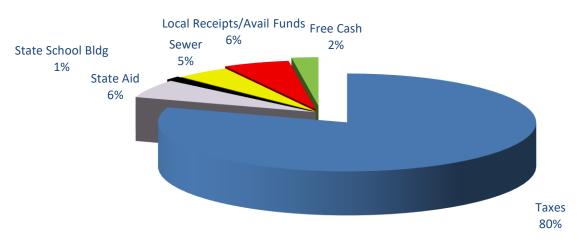


# FY21 Proposed Budget Revenue - \$108.2M, 2.4% Increase

#### **FY2022** Projected Budget Revenue

\$2,497,986

2.4%



FY2021 Per			
Recap	FY2022 Proj	\$ Change	% Change
\$83,468,800	\$86,591,234	\$3,122,434	3.7%
\$6,523,982	\$6,622,401	\$98,419	1.5%
\$1,401,276	\$1,401,276	\$0	0.0%
\$5,614,461	\$5,032,292	(\$582,169)	-10.4%
\$4,195,857	\$4,195,857	\$0	0.0%
\$539,246	\$443,518	(\$95,728)	-17.8%
\$158,720	\$435,000	\$276,280	174.1%
\$0	\$1,060,000	\$1,060,000	
\$3,858,900	\$2,477,650	(\$1,381,250)	-35.8%
	Recap \$83,468,800 \$6,523,982 \$1,401,276 \$5,614,461 \$4,195,857 \$539,246 \$158,720 \$0	Recap FY2022 Proj \$83,468,800 \$86,591,234 \$6,523,982 \$6,622,401 \$1,401,276 \$1,401,276 \$5,614,461 \$5,032,292 \$4,195,857 \$4,195,857 \$539,246 \$443,518 \$158,720 \$435,000 \$0 \$1,060,000	Recap         FY2022 Proj         \$ Change           \$83,468,800         \$86,591,234         \$3,122,434           \$6,523,982         \$6,622,401         \$98,419           \$1,401,276         \$1,401,276         \$0           \$5,614,461         \$5,032,292         (\$582,169)           \$4,195,857         \$4,195,857         \$0           \$539,246         \$443,518         (\$95,728)           \$158,720         \$435,000         \$276,280           \$0         \$1,060,000         \$1,060,000

\$108,259,228

\$105,761,242

**Total** 

**FY2022** Projected Budget Revenue

# FY22 History of Tax Levy

Tax Levy Calculation	FY2018	FY2019	FY2020	FY2021	FY2022	
Prior Year Levy Limit Plus 2.5% Increase Plus New Growth New Tax Levy - University Station General Overrides	\$70,367,740 \$1,759,194 \$1,252,430 \$179,000	\$73,558,364 \$1,838,959 \$950,531 \$276,000	\$76,623,854 \$1,915,596 \$661,466 \$503,000 \$0	\$79,703,916 \$1,992,598 \$889,111 \$491,000	\$83,076,625 \$2,076,916 \$450,000 \$100,000 \$0	Plus 2.5% New growth Uni Station growth
Tax Levy Limit	\$73,558,364	\$76,623,854	\$79,703,916	\$83,076,625		001101010101010
Exempt Debt	\$1,523,690	\$1,429,505	\$1,320,986	\$1,217,416	\$1,112,694	Exempt Debt
Levy Capacity	\$75,082,054	\$78,053,359	\$81,024,902	\$84,294,041	\$86,816,234	What we could tax
Actual Levy Assessed Excess Levy(Taxes not raised)	\$74,005,710 \$1,076,344	\$76,955,697 \$1,097,662	\$80,224,068 \$800,834	\$83,468,800 \$825,241	\$86,591,234 \$225,000	What we actually tax Unused tax levy
Increase in Actual Levy (including new growth)  Increase in Levy without new growth	5.0% <b>2.94%</b>	4.0% <b>2.33%</b>	4.2% <b>2.73%</b>	4.0% <b>2.32%</b>	3.7% <b>3.08%</b>	

Unused Tax Levy Detail	FY2019	FY2020	FY2021	FY2022
Unused University Station new Growth	\$555,000	\$378,000	\$825,000	\$225,000
Other New Growth Higher Than Budgeted/Other	\$542,662	\$422,834	\$0	\$0
<b>Total Unused Levy</b>	\$1,097,662	\$800,834	\$825,000	\$225,000

- The Town has not taxed to maximum capacity
- No general override since 2007
- Exempt debt declines each year, High School bond ends in 2023

# Projected FY22 Revenue –State Aid

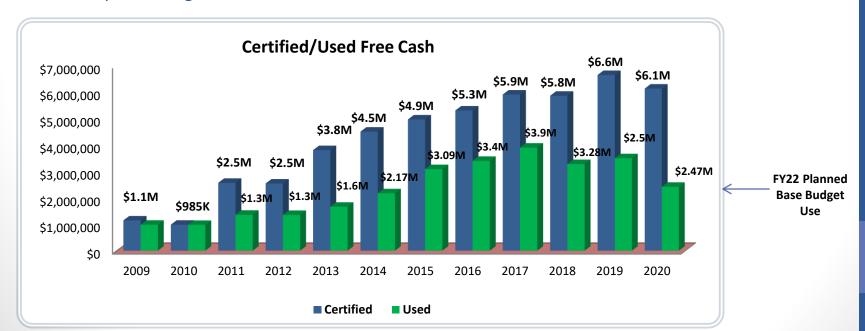
### FY22 State Aid - \$6.6M

- Projection from Governor's budget
- State Aid steady no mid year cuts or disruptions for several years
- Even during COVID no disruptions



# Free Cash Certification

- DOR Certified Free Cash as of July 1, 2020 is \$6,124,816, in line with prior years.
- Disciplined use of free cash balance.
  - Not applied to operating budgets. Not using full allowance.
  - In line with Financial Policy, apply higher amounts to capital needs, not operating budget.
  - Good FY20 budget to actual results, strong management of COVID impact
- FY21 current budget was funded by \$3,858,900 of free cash :
  - \$3,383,900 for school and municipal capital
  - \$125,000 for Stabilization
  - \$350,000 for Schools Special Education Reserve Account
- FY22 Proposed budget utilizes \$2.4M in Free Cash

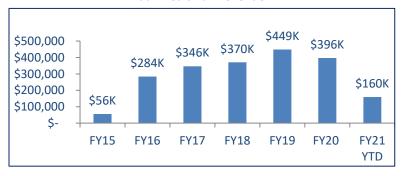


Financial policy target approximately \$3.3M unallocated

### Meals and Hotels Tax Revenue

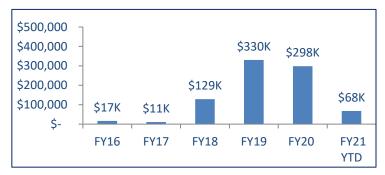
- At the November 2017 Town Meeting, the residents approved establishing a special purpose fund to hold all Hotel and Meals Tax revenue until appropriated by future Town Meetings. All use of funding requires a 2/3 vote by Town Meeting.
- Funds have been used for capital projects, not operating budgets.
- · No funds used at the June 2020 Town Meeting
- Current FY22 Budget utilizes \$1,060,000 for Capital

#### **Annual Meals Tax Revenue**



Most Recent

#### **Annual Hotels Tax Revenue**



\* New Hotel came online October of 2018

#### **Most Recent Quarterly Receipts**

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	Meals	Hotels			
9/30/19	\$114,522	\$94,311			
12/31/19	\$114,171	\$105,110			
3/31/20	\$109,308	\$67,096			
6/30/20	\$58,904	\$31,806			
9/30/2020	\$72,820	\$47,399			
12/31/2020	\$86,881	\$20,582			

- Potential volatility is exactly why this revenue is not used for operating budgets.
- The balance in the account as of December 31, 2020 is \$2.04M.

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# Financial Impact of COVID-19 Pandemic

- Significant changes to Town and School Services
- Town and School have adapted to continue services
- Some additional costs incurred by School and Municipal Departments
  - Public Safety staffing
  - Purchase of Personal Protective Equipment (PPE) and safety equipment
  - Technology costs to set up remote operations, Town and Schools
  - Additional facility costs cleaning, maintenance, and signage
  - Health Department impacts
  - Changes to election process
  - Vaccine and testing programs
- Available Funds
  - State CARES Act
  - FEMA
  - School specific state reopening funds \$675K
  - Small grants specific for:
    - Board of Health
    - Elections

# Next Steps in Budget Cycle

- Continued review of revenue projection
  - State budget process
- Continue review of expenditures/other updates
  - Assessments (Blue Hills, MWRA)
  - Health Insurance



- Select Board continues review/refinements to Capital Budget
- Prepare Articles 1 and 2 FY21 Budget Supplements
- Any updates will be presented to Finance and Warrant Commission in advance of Fincom March Public Hearings

